



Public Utilities Commission

STATE OF CALIFORNIA

CITATION FOR VIOLATION OF PUBLIC UTILITIES CODE

To: Julio Javier Mizger Guerra
Attn: [REDACTED], Registered Owner

File: Unlicensed
Citation #: T.2026-02-004
Date: February 9, 2026
Case #: CSE-000830

VIOLATIONS

You are hereby cited as having violated a section of the Public Utilities (Pub. Util.) Code as described below. This violation occurred on February 7, 2026.

- (1) Operated as a Charter-Party Carrier (TCP) without an operating authority, in violation of Pub. Util. Code Section 5371 [**1 count**].

STATEMENT OF FACTS

The above violation is documented in the attached Investigation Report, which consists of the carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before March 2, 2026. By way of such an answer, you may either:

- (1) Pay a fine of \$1,500 pursuant to Pub. Util. P.U. Code Section 5378. Submit your check or money order payable to CPUC using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund, and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by March 2, 2026, you will be in default and will have forfeited your right to appeal the Citation. In addition, your operating authority will be immediately suspended and may be subsequently revoked pursuant to Resolution ALJ-187. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

Eric Hooks

Eric Hooks
Program and Project Supervisor
Transportation Enforcement Branch
Telephone number (415) 703-2302
E-mail address: eric.hooks@cpuc.ca.gov

Attachments

INVESTIGATION REPORT

CARRIER: Julio Javier Mizger Guerra, an Individual

OWNER: [REDACTED]

AUTHORITY: None (Unlicensed)

MAILING ADDRESS: [REDACTED]
[REDACTED]

PHONE/EMAIL: [REDACTED]

VEHICLE: 1 Car
License Plate #: [REDACTED]
VIN¹ #: [REDACTED]

EMPLOYEE-DRIVER: 1

PL&PD²
INSURANCE: None

WORKERS'
COMPENSATION
INSURANCE: None

DRUG CONSORTIUM: None

¹ Vehicle Identification Number (VIN)

² Public Liability and Property Damage Insurance (PL&PD)

INTRODUCTION

On February 9, 2026, I was assigned to investigate Julio Javier Mizger Guerra (hereinafter referred to as Mr. Mizger) after the vehicle he was operating was impounded by the California Highway Patrol (CHP) for operating without a valid authority from the California Public Utilities Commission (CPUC).

VIOLATIONS

I investigated Mr. Mizger for the date of February 7, 2026, and found a violation of the following provisions of the Public Utilities (Pub. Util.) Code.

- **Operated as a charter-party carrier without an operating authority in violation of Pub. Util. Code Section 5371. [1 count]**

On February 7, 2026, Sadrud-Din Muhammad, Enforcement Analyst with the CPUC's Consumer Protection and Enforcement Division (CPED), Transportation Enforcement Branch (TEB), along with CHP Officer Tam, observed Mr. Mizger, identified via Republica De Colombia Identification Personal and United States of America Employment Authorization [**Attachment 1**], operating a vehicle bearing license plate [REDACTED] and VIN # [REDACTED] [**Attachment 2**], in the Transportation Network Company (TNC) Staging Lot at San Francisco International Airport (SFO).

During a commercial vehicle inspection, Officer Tam requested Mr. Mizger's TNC application (app) for profile verification; Mr. Mizger refused to comply. This constituted a direct violation of CPUC Decision 13-09-045, specifically Ordering Paragraph 4, which mandates that each TNC driver must complete a background check and be approved before providing services. The decision further defines "providing TNC services" as beginning when the app is opened, meaning only individuals authorized by the CPUC may operate under a TNC platform.

In addition, Mr. Mizger's operation of a vehicle for passenger transport without holding CPUC authority violated California Pub. Util Code §5371, which requires any charter-party carrier of passengers, including TNC drivers, to obtain a CPUC certificate or permit before operating for compensation. By refusing to comply with TNC profile verification on the app, Mr. Mizger bypassed CPUC's required safety vetting and insurance provisions, making him an unauthorized and unlicensed operator.

A records check conducted through the Transportation and Licensing Analysis Branch (TLAB) confirmed that Mr. Mizger has never held operating authority with the CPUC.

As a result, a Cease-and-Desist Notice [**Attachment 3**] and an Inspection Observation Report [IOR] [**Attachment 4**] were issued to Mr. Mizger for operating without CPUC authority. Additionally, Sadrud-Din Muhammad obtained approval from TEB Project Manager, Kenneth Bruno to request that Officer Tam impound the vehicle in accordance with enforcement protocol [**Attachment 5**].

DECLARATION

I have read the foregoing and know the contents thereof, and I declare that the foregoing is true and correct, except as to those matters stated on information and belief, and as to those matters, I believe to be true.

Executed on February 9, 2026, in Los Angeles, California

Manal Antabli

Manal Antabli, Enforcement Analyst

INDEX OF ATTACHMENTS

- Attachment 1. Republica De Colombia Identification Personal and United States of America Employment Authorization
- Attachment 2. Vehicle License Plate # [REDACTED]
- Attachment 3. CPUC Cease-and-Desist Notice
- Attachment 4. CPUC IOR
- Attachment 5. Request for Impound, CHP 180, and DMV Search

TABLE OF CONTENTS

ATTACHMENT 1

UNITED STATES OF AMERICA
EMPLOYMENT AUTHORIZATION

MIZGER GUERRA JULIO BY AM...

Surname
MIZGER GUERRA
Given Name
JULIO J

NOT VALID FOR REENTRY TO U.S.

REPÚBLICA DE COLOMBIA
IDENTIFICACIÓN PERSONAL
CÉDULA DE CIUDADANÍA

NÚMERO [REDACTED]

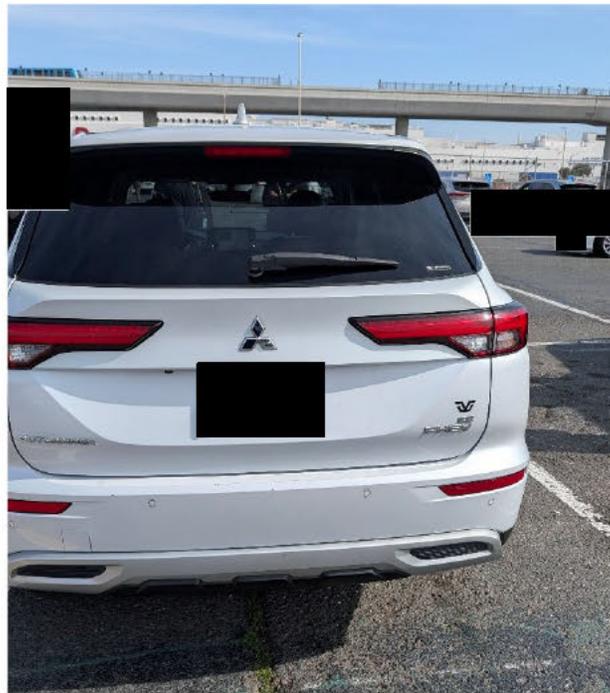
MIZGER GUERRA

APELLIDOS
JULIO JAVIER

NOMBRES
Julio Javier Mizger

FIRMA [REDACTED]

ATTACHMENT 2



ATTACHMENT 3



NOTICE TO CEASE AND DESIST

Date: 7-FEB-2026

Carrier: Lyft

TCP number: _____ Operating Status: ILLEGAL APP USE

The California Public Utilities Commission (CPUC) has determined that you are operating without valid authority.

YOUR COMPANY MUST IMMEDIATELY CEASE AND DESIST FROM ANY AND ALL OPERATIONS, INCLUDING ADVERTISING, UNTIL YOU MEET ALL LICENSING REQUIREMENTS AND RECEIVE VALID OPERATING AUTHORITY FROM THE CPUC.

ANY OPERATIONS, INCLUDING ADVERTISING, WHILE OPERATING IN A SUSPENDED, CANCELLED, REVOKED, OR DENIED STATE IS UNLAWFUL.

This letter places your company on notice that any activity without the required permit or certificate may result in civil or criminal prosecutions, and possible fines, and possible termination of telephone service.

OPERATION WITHOUT AUTHORITY

Public Utilities Code Sections 5371 and 5387 (TCP)/Section 1031 (PSC) - **Circle One**

OPERATION AFTER: SUSPENSION/REVOCATION/EXPIRATION/DENIAL OF AUTHORITY

Public Utilities Code Section 5379 (TCP)/Section 1045 (PSC) - **Circle One**

ADVERTISEMENT WITHOUT AUTHORITY

Public Utilities Code Section 5414.5 (TCP)/Section 1037 (PSC) - **Circle One**

Signature Refused to sign Title _____

*****IF DRIVER IS NOT RESPONSIBLE, DRIVER IS TO GIVE NOTICE TO RESPONSIBLE OWNER*****

COMMENTS: DRIVER FAILED TO PRODUCE CA LICENSE, FAILED TO SHOW UBER/LYFT PROFILE.
VEHICLE DISPLAYED FAKE SFO PERMIT. VEHICLE DISPLAYED FAKE LICENSE PLATE.

See attached Inspection Observation Report Form for more details.

[Signature]
Enforcement Analyst Signature

CPUC COPY

ATTACHMENT 4

**CALIFORNIA PUBLIC UTILITIES COMMISSION
INSPECTION OBSERVATION REPORT**

Location: (Airport/Other: SFO) PSC/TCP/TNC: Lyft/Uber Investigator: S. MUHAMMAD Date: 2/7
(circle one)
Prime Carrier: Lyft/Uber Phone#: _____
Address: _____ City: _____ Zip: _____

Driver: Julio MIZGER CDL#: _____ State: CA Class: C
Address: _____ City: _____ Zip: _____
Phone: _____ Years w/company: _____ Prime Carrier: _____

Relationship with Carrier: Owner/ Employee/ Sub-carrier/ Other: _____
(circle one)

Comments: VEHICLE HAS BEEN IMPOUNDING FOR ILLEGAL APP USE

License Plate #: _____ VIN #: _____ Registration Exp.: _____ Seats: _____

Registered Owner: _____ Leased/Owned _____

Address: _____ (circle one)

City: _____ Zip: _____ Phone: _____

Violation(s):

- Vehicle:** TCP # Not shown on rear/front bumper
 Vehicle not listed with PUC No Trade Dress Front Rear
 PSC/TCP # not on side of vehicle* Carrier's name not on side of vehicle*
*exempt for vehicles < 15 passengers incl. driver or leased < 30 days
- Waybill:** No waybill Carrier Name /TCP# Vehicle License Plate #
 Driver's Name Time/Date Charter arranged Origin/Destination
 No. of person in group Name/address of persons arranging charter
 Transportation arranged by phone or written contract
 Name of at least 1 passenger in traveling party or identification of traveling party's affiliation
- TNC OPS:** No Trade Dress Front Rear
 Profile Non-Match
 Lack Proof of Prearranged Ride
 Non-State CDL
 No Airport Permit

Violation(s): Yes, as noted above and in comments below No Violation

Law Enforcement Citation No.: _____

Comments: DRIVER REFUSED TO GIVE DRIVERS LICENSE AND UBER/LYFT PROFILE, FRAUDULANT LICENSE PLATE / PERMIT / TRADE DRESS

REFUSED TO SIGN

Signature and Title
CPUC COPY

ATTACHMENT 5



Public Utilities Commission
STATE OF CALIFORNIA
Request to Impound

Indicate seating capacity of vehicle (including driver): 5

Indicate number of passengers (including driver): 1

One of the following is required:

- No TCP permit or certificate issued
- TCP/PSC: _____ (circle one) pending, suspended, revoked, expired, or denied.
- Driver does not possess a valid and current CDL for vehicle operated license class, endorsement, or required certificate

Name of CPUC Enforcement Analyst requesting impound: S. MUHAMMAD

Charge one of the following:

- PU Code Sections 5411/1037 ref PU Code Sections 5371/1031 - Misdemeanor/Unlawful to operate without proper PUC operating authority.
- PU Code Sections 5411/1037 ref PU Code Sections 5379/1045 - Misdemeanor/Unlawful to operate with suspended, revoked, or expired authority.

In body of citation indicate: "Vehicle impounded per 14602.9 CVC."

Name of person, who within 2 DAYS, notified the legal owner of the impound by certified mail:

SHON TAYLOR

Citing/Arresting Officer Name: CHP OFC. TAM

Allied Agency Case Number: [REDACTED]

Date: 2/7/2026

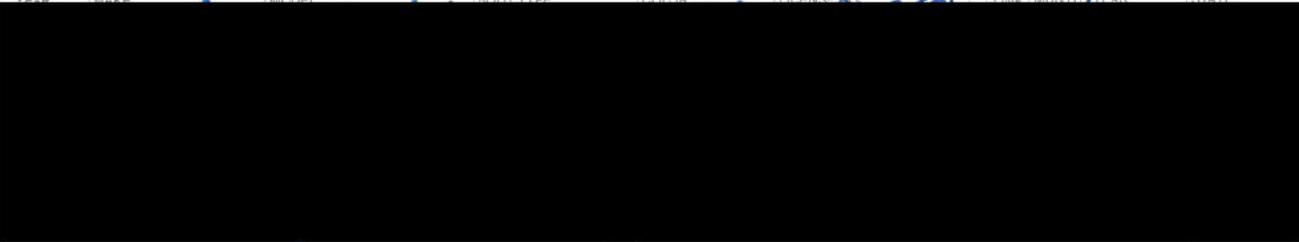
Reason for stop and additional notes on back of this form.

VEHICLE REPORT

CHP 180 (Rev. 4-16) CPI 061

30 DAY IMPOUND

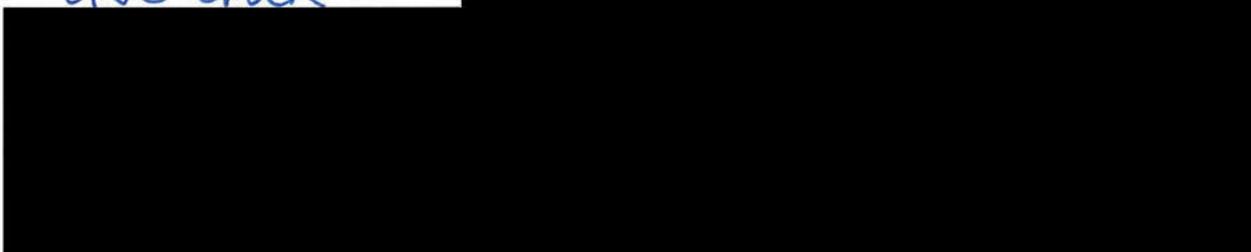
REPORTING DEPARTMENT CHP - SAN FRANCISCO	LOCATION CODE	DATE / TIME OF REPORT 02/07/26 1140 HRS	NOTICE OF STORED VEHICLE DELIVERED PERSONALLY <input type="checkbox"/>	FILE NO.
LOCATION TOWED / STORED FROM SFO AIRPORT TNC WT 1	ODMETER READING	<input type="checkbox"/> NO	DATE / TIME DISPATCH NOTIFIED 2/7/26	LOG NO.
YEAR	MAKE	MODEL	BODY TYPE	COLOR
			LICENSE NO.	ONE MONTH / YEAR
				STATE



STORED
 IMPOUNDED
 RELEASED
 RECOVERED - VEHICLE / COMPONENT

TOWING / STORAGE CONCERN (NAME, ADDRESS, PHONE) _____ STORAGE AUTHORITY _____

REASON FOR STOP _____ AIRBAG? _____ DRIVEABLE? _____



NAME OF PERSON / AGENCY AUTHORIZING RELEASE _____ I.D. NO. _____ DATE _____

CERTIFICATION: THE UNDERSIGNED, DO HEREBY CERTIFY THAT I AM LEGALLY AUTHORIZED AND ENTITLED TO TAKE POSSESSION OF THE ABOVE DESCRIBED VEHICLE.

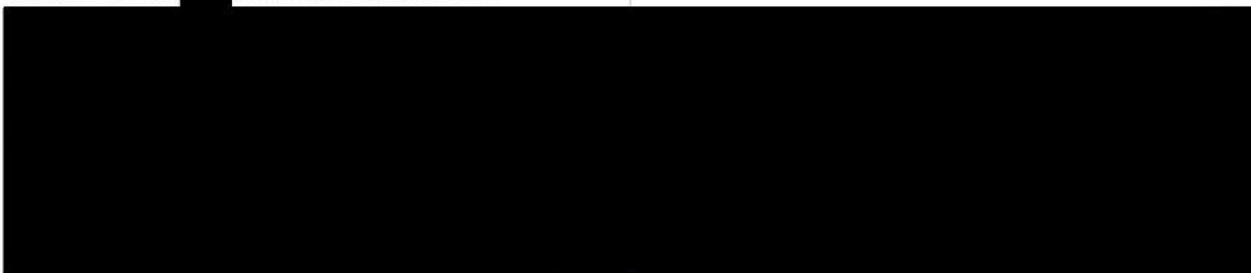
SIGNATURE OF PERSON AUTHORIZING RELEASE _____ SIGNATURE OF PERSON TAKING POSSESSION _____

STOLEN VEHICLE / COMPONENT
 EMBEZZLED VEHICLE
 PLATE(S) REPORT

DATE / TIME OF OCCURRENCE	DATE / TIME REPORTED	NAME OF REPORTING PARTY (R/P)	DRIVER LICENSE NO. / STATE
LAST DRIVER OF VEHICLE	DATE / TIME	ADDRESS OF R/P	TELEPHONE OF R/P ()

I CERTIFY OR DECLARE UNDER PENALTY OF PERJURY UNDER THE LAWS OF THE STATE OF CALIFORNIA THAT THE FOREGOING IS TRUE AND CORRECT.

SIGNATURE OF PERSON MAKING REPORT _____



SIGNATURE OF OFFICER TAKING REPORT: L. ROBINSON

REQUIRED NOTICES SENT TO REGISTERED AND LEGAL OWNERS PER 22852 CVC? YES NO

DATE NOTIFIED _____

[REDACTED]

DATE: 02/09/26 TIME: 10:59

INSURANCE INFORMATION ON FILE

POSSIBLE FILE CODES: [REDACTED]

REG VALID FROM: 10/14/25 TO 10/14/26

[REDACTED]

R/O : [REDACTED]

C.C. : [REDACTED]

RCID: [REDACTED] OCID: [REDACTED] LOCD: [REDACTED]

I/O : [REDACTED]

[REDACTED]

ZIP : [REDACTED] LPT : [REDACTED]

[REDACTED]

REC STATUS:

[REDACTED]

PAPERLESS TITLE

CLEARANCE INFORMATION RECORDS:

OFFICE WORK DATE TECH/ID SEQ # [REDACTED]

[REDACTED]

[REDACTED]

END

CERTIFICATE OF SERVICE

I certify that I have this day served the following documents on

[REDACTED]

Unlicensed

Case # CSE-000830

1. Administrative Citation T.2026-02-004
2. Citation Compliance Agreement
3. Investigation Report and Attachments
4. Credit/Debit Card Authorization Form
5. How to File an Appeal
6. Notice of Appeal Form and Certificates of Service Form (from Resolution ALJ-377)
7. Resolution ALJ-187
8. Certificate of Service

Date: February 9, 2026

Manal Antabli
Manal Antabli
TEB Enforcement Analyst