



Public Utilities Commission

STATE OF CALIFORNIA

CITATION FOR VIOLATION OF PUBLIC UTILITIES CODE AND GENERAL ORDER

To: David Charles Shelley
DBA Town Car Dave's Car Service
455 S Eliseo Dr. Apt. 10
Greenbrae, CA 94904-2243

File: TCP No. 23018-P
Citation #: T.2026-09-005
Date: September 29, 2026
Case #: CSE-000914

VIOLATIONS

You are hereby cited as having violated a section of the Public Utilities (Pub. Util.) Code and General Order (G.O.) as described below. The violations occurred during the period of April 20, 2026, June 10, 2026, and June 16, 2026.

- Operated as a Charter-Party Carrier (TCP) after revocation of authority in violation of Pub. Util. Code Section 5379. **[3 counts]**
- Operated at an airport without an airport permit and failure to follow airport rules and regulations, in violation of Pub. Util. Code Sections 5371.4(b), 5381, and G.O. 157-E, Part 3.02. **[1 count]**

STATEMENT OF FACTS

The above violation is documented in the attached Investigation Report, which consists of the carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before October 20, 2026. By way of such an answer, you may either:

- (1) Pay a fine of \$8,000 pursuant to Pub. Util. Code Section 5378. Submit your payment online via TCP Portal (<https://tcpportal.cpuc.ca.gov/s/login/>) using a credit card, ACH, or check. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund, and the Commission staff will deem the matter closed, **or**
- (2) Contact the Supervisor below to make payment arrangements, **or**
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by October 20, 2026, you will be in default and will have forfeited your right to appeal the Citation. In addition, your operating authority will be immediately suspended and may be subsequently revoked pursuant to Resolution ALJ-187. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

Eric Hooks

Eric Hooks
Program and Project Supervisor
Transportation Enforcement Branch
Telephone number (415) 703-2302
E-mail address: eric.hooks@cpuc.ca.gov

Attachments

INVESTIGATION REPORT

CARRIER: David Charles Shelley, an Individual
Doing business as Town Car Dave's Car Service

OWNER: David Charles Shelley

AUTHORITY: TCP 23018-P (Revoked)

MAILING ADDRESS: 455 S Eliseo Dr. Apt. 10
Greenbrae, CA 94904-2243

PHONE/EMAIL: [REDACTED]

VEHICLES: 2

EMPLOYEE-DRIVER: 1

**PL&PD¹
INSURANCE:** Texas Insurance Company
Policy Number: BRPCLLTCA01120008079801
Cancellation Date: February 15, 2023

**WORKERS'
COMPENSATION
INSURANCE:** N/A

DRUG CONSORTIUM: Accurate C&S Services Inc.

¹ Public Liability and Property Damage (PL&PD)

INTRODUCTION

On March 23, 2026, I was assigned to investigate the operations and practices of David Charles Shelley, doing business as Town Car Dave's Car Service (hereinafter referred to as David Shelley), due to a complaint from San Francisco International Airport (SFO) alleging that David Shelley was operating after revocation of his Charter-Party Carrier (TCP) authority and without an airport permit.

HISTORY OF ENFORCEMENT

Enforcement case records show David Shelley has a history of violating the California Public Utilities Commission's (CPUC) rules and regulations, as detailed below.

Prior Case (PSG-000542): On August 13, 2025, and October 6, 2025, Enforcement Analyst MaiKa Renda issued David Shelley a Cease-and-Desist (C&D) notice and a citation T.2025-10-002 in the amount of \$2,000, respectively, for operating after his authority was revoked [**Attachment 1**].

VIOLATIONS

I investigated David Shelley for the dates of April 20, 2026, June 10, 2026, and June 16, 2026, and found violations of the following provisions of the Public Utilities (Pub. Util.) Code and CPUC General Order (G.O.):

- **Operated as a TCP after revocation of authority in violation of Pub. Util. Code Section 5379. [3 counts]**

From July 14, 2023, through September 25, 2023, the CPUC Transportation and Licensing Analysis Branch (TLAB) sent at least four (4) Orders of Revocation to David Shelley via TCP Portal [**Attachment 2**]. The Orders notified that David Shelley's operating authority had been revoked, effective July 14, 2023, for failure to pay annual fees. The Order also states that any unlawful operations are subject to fines and penalties as outlined in the Pub. Util. Code 5411.

On April 20, 2026, June 10, 2026, and June 16, 2026, SFO Ground Transportation Unit (GTU) Investigators issued two administrative warnings, one administrative citation, and three C&D notices for operating without a valid TCP authority and without an airport permit. My investigation disclosed that David Shelley continued to operate after the revocation of his authority, as documented in **Table 1** and **Attachment 3**.

Table 1: Dates of Operations After Revocation of Authority

Date of Operation	Vehicle License Plate Number	SFO Cease-and-Desist Issuance Date	SFO Administration Notice Number
April 20, 2026	██████	April 20, 2026	142018 (Warning)
June 10, 2026	██████	June 12, 2026	65118 (Citation)
June 16, 2026	██████	June 18, 2026	152416 (Warning)

On May 6, 2026, I issued a C&D notice to David Shelley via General Logistics Systems (GLS), which he received and signed for [Attachment 4]. The C&D notice required David Shelley to contact me by telephone or email within five days of receipt; however, I received no response.

Subsequent investigation reveals a pattern of willful noncompliance. SFO License Plate Reader (LPR) data indicated that David Shelley maintained a high volume of unauthorized airport entries following SFO enforcement actions. Specifically, vehicle license plate ██████ was recorded entering SFO property at least 50 times between January 4, 2026, and June 29, 2026².

On June 30, 2026, I called David Shelley at ██████ to verify if I had reached “Town Car Dave's Limo Service.” A man answered, confirmed the business name, and identified himself as “Dave”. During our call, David Shelley stated that he provides passenger transport to SFO in his SUV, quoting rates of \$130 for a one-way trip and \$160 for a round trip. A detailed summary of this telephone conversation is included in the attached Declaration [Attachment 5].

On July 28, 2026, I spoke with David Shelley by phone regarding prior citation T.2025-10-002, a telephone price quote provided on June 30, 2026, 50 recorded entries to SFO over the past six months, his lack of a valid SFO permit, and three incidents of unauthorized operations (detailed in Table 1). Although David Shelley claimed he was dropping off his girlfriend, he did not dispute the information provided. Instead, he inquired about the procedure to reapply for TCP authority. I advised him that a citation and associated fines would be issued for operating without valid TCP authority for the operations outlined in Table 1. I informed him that I would follow up via email with a summary of our conversation and information on the TCP application process. David Shelley confirmed that his current email address is ██████ [Attachment 6].

² License plate reader records from SFO show 50 entries for plate ██████ (1/4/26–6/29/26). These entries occurred when David Shelley’s TCP authority was revoked on July 14, 2023. This LPR data will be provided upon request.

- **Operated at an airport without an airport permit and failure to follow airport rules and regulations, in violation of Pub. Util. Code Sections 5371.4(b), 5381, and G.O. 157-E, Part 3.02. [1 count]**

On April 20, 2026, June 10, 2026, and June 16, 2026, SFO-GTU Investigators issued David Shelley administrative and cease-and-desist notices for operating without an airport permit as outlined in **Table 1** and **Attachment 3**. My investigation disclosed that David Shelley continued to operate at SFO without an airport permit.

DECLARATION

I have read the foregoing and know the contents thereof, and I declare under penalty of perjury that the foregoing is true and correct, except as to those matters stated on information and belief, and to those matters, I believe to be true.

Executed on September 29, 2026, in Los Angeles, California.

H. Kim Quach-Castro

H. Kim Quach-Castro, Senior Enforcement Analyst

List of Attachments

- **Attachment 1.** Prior Enforcement – Cease-and-Desist Notice and Citation
- **Attachment 2.** TLAB Order of Revocations, Dated 7/14/2023, 9/23/2023, 9/24/2023 and 9/25/23
- **Attachment 3.** 4/20/26 – SFO Administrative Warning and Cease-and-Desist
6/10/26 – SFO Administrative Citation
6/12/26 – SFO Citation-and-Cease
6/16/26 – SFO Administrative Warning
6/18/26 – SFO Cease-and-Desist
- **Attachment 4:** 5/6/2026 – CPUC Cease-and-Desist and GLS Receipt
- **Attachment 5:** H. Kim Quach-Castro’s Declaration and Call Screenshot Dated 6/30/2026
- **Attachment 6.** Follow-Up Email to Carrier Regarding Operating Without TCP Authority Dated 7/29/2026

ATTACHMENT 1

CPUC CEASE-AND-DESIST NOTICE

STATE OF CALIFORNIA

GAVIN NEWSOM, Governor

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, California, 94102



Sent via email: [REDACTED]

August 13, 2025

TCP: 23018-P (Revoked)

Case No.: CSE-000542

Town Car Dave's Car Service
Attn: David Charles Shelley
455 South Eliseo Dr., Apt #10
Greenbrae, CA 94904-2243

NOTICE TO CEASE AND DESIST

Dear David Charles Shelley:

On September 25, 2023, your Charter-Party Carrier (TCP) authority was revoked for failure to pay your annual PUCTRA fees.

Public Utilities (Pub. Util.) Code Section 5379 states in part that it is unlawful for a TCP to conduct any operations after cancellation or revocation, or during the period of its suspension, or after the expiration of its authority. Pub. Util. Code Section 5414.5 states that it is unlawful to publish or advertise without a valid authority. Advertisements include, but are not limited to, advertising in local directories or Yellow Pages, business cards, websites, etc.

You must immediately cease and desist from all unlawful operations, including advertising. Pub. Util. Code Section 5411 states in part that any carrier which operates without a valid authority is guilty of a misdemeanor and is punishable by a fine of not less than \$1,000.

On June 10, 2025, Town Car Dave's Car Service was found operating after revocation of your authority at the San Francisco International Airport (SFO) and was issued an Administrative Citation Number 65118 by the SFO's Ground Transportation Unit.

This letter places your company on notice that continued violations of the law without the required authority may result in enforcement actions, including criminal prosecutions. There will be no further warnings.

For information on obtaining a permit or certificate, go to:
<http://www.cpuc.ca.gov/transportationlicensing/>.

Please contact me within five days of receiving this notice at the telephone number and email address listed below.

Sincerely,

MaiKa Renda

MaiKa Renda, Enforcement Analyst
California Public Utilities Commission
Consumer Protection and Enforcement Division
Transportation Enforcement Branch
Email: Maika.Renda@cpuc.ca.gov
Telephone: (916) 584-0448

cc: Eric Hooks, Program and Project Supervisor



Public Utilities Commission

STATE OF CALIFORNIA

**CITATION FOR VIOLATION OF PUBLIC UTILITIES CODE AND
GENERAL ORDER**

To: David Charles Shelley
Dba: Town Car Dave's Car Service
455 South Eliseo Dr., Apt #10
Greenbrae, CA 94904

File: TCP 23018-P
Citation #: T.2025-10-002
Date: October 6, 2025
Case #: CSE-000542

VIOLATIONS

You are hereby cited as having violated sections of the Public Utilities (Pub. Util.) Code and the California Public Utilities Commission (CPUC) General Order (G.O.) as described below. These violations occurred during the period of June 10, 2025.

- (1) Operated as a Charter-Party Carrier (TCP) after revocation of authority, in violation of Pub. Util. Code Section 5379 [1 count]; and
 - (2) Operated at an airport without an airport permit and failure to follow airport rules and regulations, in violation of Pub. Util. Code Sections 5371.4(b), 5381, and G.O. 157-E, Part 3.02 [1 count].
-

STATEMENT OF FACTS

The above violation is documented in the attached Investigation Report, which consists of the carrier's records and substantiating documents obtained from other sources.

RESPONSE

TEB used the Penalty Assessment Methodology adopted in Resolution M-4846 and considered mitigating and exacerbating factors in setting the fine.

You are hereby called upon to answer this citation on or before October 27, 2025. By way of such an answer, you may either:

- (1) Pay a fine of \$2,000 pursuant to Pub. Util. P.U. Code Section 5378. Submit your check or money order payable to CPUC using the attached *Citation Agreement*. Upon payment, the fine will be deposited in the State Treasury to the credit of the General Fund, and the Commission staff will deem the matter closed, or
- (2) Contact the Supervisor below to make payment arrangements, or
- (3) Contest this Citation by filing an Appeal. See attached document "*How to File an Appeal and Instructions for Filing a Notice of Appeal and Certificate of Service for a Citation Appeal.*"

If you fail to respond by October 27, 2025, you will be in default and will have forfeited your right to appeal the Citation. The Commission may also act through a civil or criminal proceeding to recover any unpaid fine and ensure compliance with applicable statutes and Commission orders.

Eric Hooks

Eric Hooks
Program and Project Supervisor
Transportation Enforcement Branch
Telephone number (415) 703-2302
Email address: eric.hooks@cpuc.ca.gov

Attachments

ATTACHMENT 2

CPUC Order of Revocations

STATE OF CALIFORNIA

GAVIN NEWSOM, GOVERNOR

PUBLIC UTILITIES COMMISSION
505 Van Ness Avenue
San Francisco, CA 94102-3298



DBA: TOWN CAR DAVE'S CAR SERVICE

PSG0023018

ATTN: DAVID CHARLES SHELLEY
455 SOUTH ELISEO, #10
GREENBRAE CALIFORNIA 94904

TCP P PERMIT

Order of Revocation

This is notice from the California Public Utilities Commission (CPUC) that the operating authority listed on this letter is revoked effective **July 14, 2023**.

Failure to pay annual fees (PUCTRA)

After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a Passenger Stage Corporation (PSC) or a Transportation Charter-Party carrier (TCP) of passengers to conduct any operations as a carrier. (California Public Utilities Code §§ 1045, 5379). Unlawful operations are subject to fines and penalties as set forth in the California Public Utilities Code and may include permanent revocation of your operating authority or being permanently barred from receiving an operating authority.

There is a ninety (90) day period in which a revoked carrier may apply to reinstate the revoked operating authority unless it was permanently revoked.

Date: Jul 14, 2023

PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

licensing@cpuc.ca.gov

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, CA 94102-3298



DBA: TOWN CAR DAVE'S CAR SERVICE

PSG0023018

ATTN:DAVID CHARLES SHELLEY
455 SOUTH ELISEO, #10
GREENBRAE CALIFORNIA 94904

TCP P PERMIT

Order of Revocation

This is notice from the California Public Utilities Commission (CPUC) that the operating authority listed on this letter is revoked effective **July 14, 2023**.

Failure to pay annual fees (PUCTRA)

After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a Passenger Stage Corporation (PSC) or a Transportation Charter-Party carrier (TCP) of passengers to conduct any operations as a carrier. (California Public Utilities Code §§ 1045, 5379). Unlawful operations are subject to fines and penalties as set forth in the California Public Utilities Code and may include permanent revocation of your operating authority or being permanently barred from receiving an operating authority.

There is a ninety (90) day period in which a revoked carrier may apply to reinstate the revoked operating authority unless it was permanently revoked.

Date: Sep 23, 2023

PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

licensing@cpuc.ca.gov

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, CA 94102-3298



DBA: TOWN CAR DAVE'S CAR SERVICE

PSG0023018

ATTN:DAVID CHARLES SHELLEY
455 SOUTH ELISEO, #10
GREENBRAE CALIFORNIA 94904

TCP P PERMIT

Order of Revocation

This is notice from the California Public Utilities Commission (CPUC) that the operating authority listed on this letter is revoked effective **July 14, 2023**.

Failure to pay annual fees (PUCTRA)

After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a Passenger Stage Corporation (PSC) or a Transportation Charter-Party carrier (TCP) of passengers to conduct any operations as a carrier. (California Public Utilities Code §§ 1045, 5379). Unlawful operations are subject to fines and penalties as set forth in the California Public Utilities Code and may include permanent revocation of your operating authority or being permanently barred from receiving an operating authority.

There is a ninety (90) day period in which a revoked carrier may apply to reinstate the revoked operating authority unless it was permanently revoked.

Date: Sep 24, 2023

PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

licensing@cpuc.ca.gov

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, CA 94102-3298



DBA: TOWN CAR DAVE'S CAR SERVICE

PSG0023018

ATTN:DAVID CHARLES SHELLEY
455 SOUTH ELISEO, #10
GREENBRAE CALIFORNIA 94904

TCP P PERMIT

Order of Revocation

This is notice from the California Public Utilities Commission (CPUC) that the operating authority listed on this letter is revoked effective **July 14, 2023**.

Failure to pay annual fees (PUCTRA)

After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a Passenger Stage Corporation (PSC) or a Transportation Charter-Party carrier (TCP) of passengers to conduct any operations as a carrier. (California Public Utilities Code §§ 1045, 5379). Unlawful operations are subject to fines and penalties as set forth in the California Public Utilities Code and may include permanent revocation of your operating authority or being permanently barred from receiving an operating authority.

There is a ninety (90) day period in which a revoked carrier may apply to reinstate the revoked operating authority unless it was permanently revoked.

Date: Sep 25, 2023

PUBLIC UTILITIES COMMISSION
STATE OF CALIFORNIA

licensing@cpuc.ca.gov

ATTACHMENT 3

April 20, 2026 – SFO Administrative Warning #142018



AIRPORT COMMISSION
SAN FRANCISCO INTERNATIONAL AIRPORT
GROUND TRANSPORTATION ADMINISTRATIVE CITATION

142018
Warning Only

Date of Observation: 4/20/2026 Time: 14:08 PDT Day: Monday
Plate #: [REDACTED] VIN #:
Make: Ford Model: Expedition Style: 4 Door Color: Silver
Company: Non-Permitted Operator TCP #: 099999
Location: IT Dep

Violated Rules and Regulations

9.2 Operating a Business without Airport Authorization
CPUC Violations Violation of CPUC Code and/or General Order 157-E

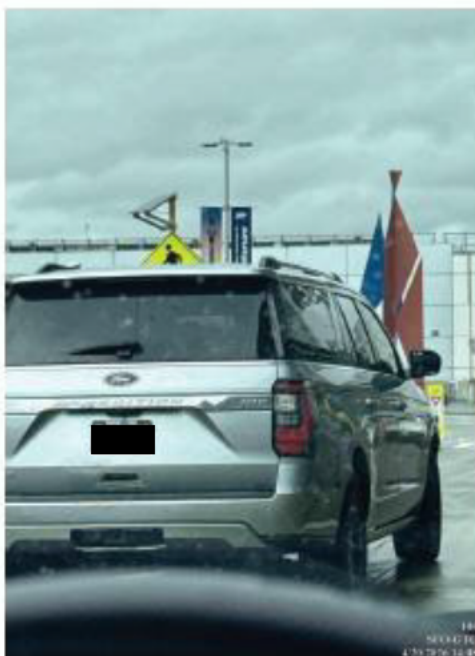
CPUC Code 5379 -
Operating with
Suspended/
Revoked/Expired
Authority

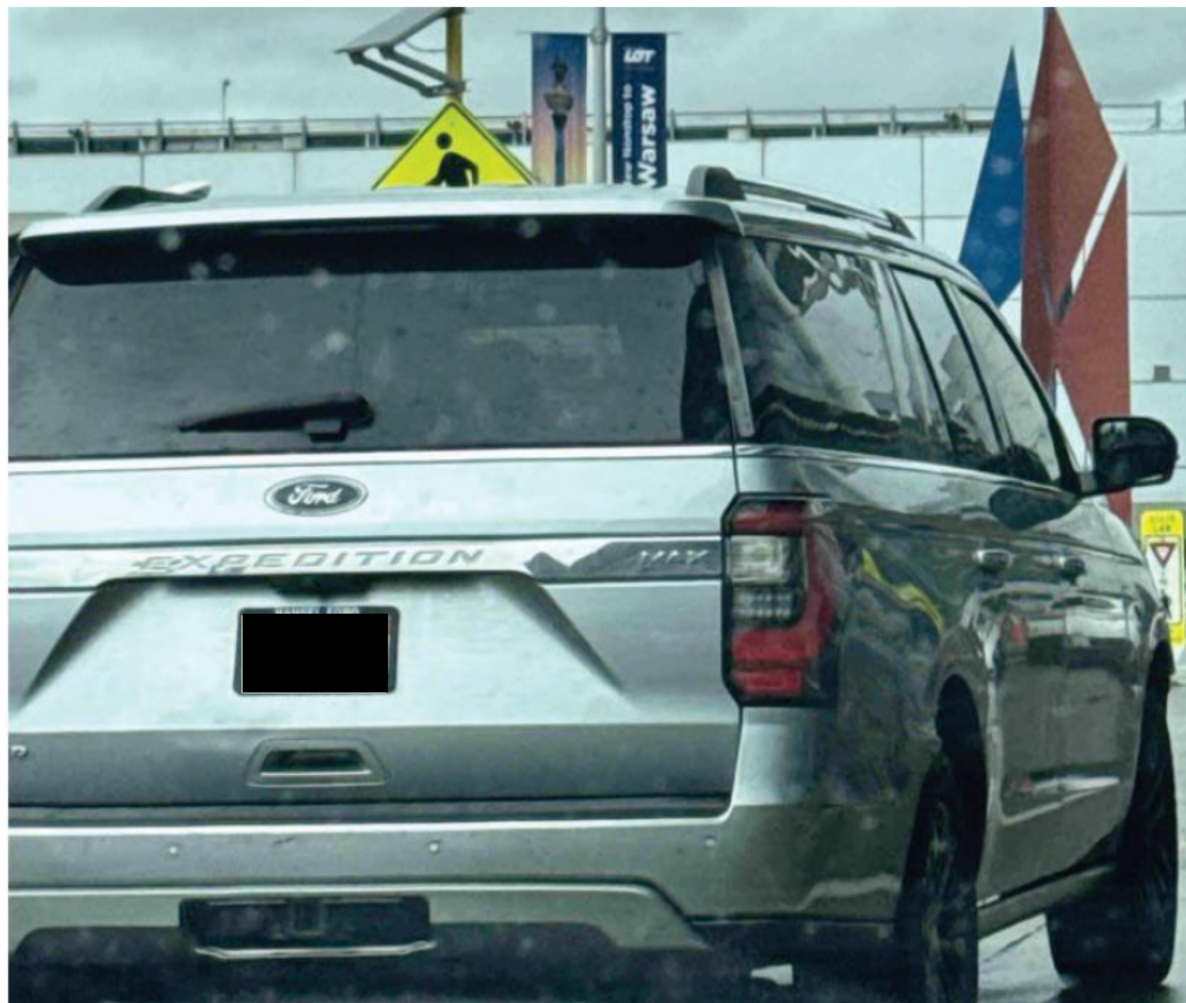
Comment: DAVID CHARLES SHELLEY
TCP 23018
CPUC STATUS - REVOKED

Issuing Authority: GTC

Issuer Id: 106

FINES SHALL BE ASSESSED PER RULE 14 OF SFO AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.





April 20, 2026 – SFO Cease-and-Desist

From: [Danny Choy \(AIR\)](#)
To: [REDACTED]
Cc: [SFO-GTC Investigators; GTU \(AIR\)](#)
Subject: CEASE & DESIST - TCP#23018 – DAVID CHARLES SHELLEY - NO CPUC AND AIRPORT AUTHORITY
Date: Monday, April 20, 2026 3:39:39 PM
Attachments: [Warning_142018.pdf](#)

Hello,

On the day of 4.20.26 at 1408hr, your vehicle, a Silver Ford Expedition with LP # [REDACTED], was seen operating at SFO without an airport permit and TCP number. Upon further investigation, your vehicle was seen here at SFO approximately 26 times since 1.1.26. Also, your status with California Public Utilities Commission (CPUC) has been revoked.

Please Cease and Desist any commercial transportation that requires CPUC and Airport Authority at SFO until you have obtained the proper authority to do so.

Continuing to operate may result in an administrative fine for each trip conducted, recollection of trip fees and further investigation by CPUC for violating the Public Utilities Codes and General Order 157-E.

CPUC General Order 157-E § 3.02: No carrier shall conduct any operations on the property of or into any airport unless such operations are authorized by both this Commission and the airport authority involved. Consistent failure to comply with safety or traffic rules and regulations of an airport authority may result in suspension or revocation of Commission operating authority.

Public Utilities Code Section 5379: After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a charter-party carrier of passengers to conduct any operations as a carrier. The commission may either grant or deny an application for a new permit or certificate whenever it appears that a prior permit or certificate of the applicant has been canceled or revoked pursuant to Section 5378 or whenever it appears, after hearing, that as a prior permit or certificate holder, the applicant engaged in any of the unlawful activities set forth in Section 5378 for which his or her permit or certificate might have been canceled or revoked.

Public Utilities Code Section 5411: Every charter-party carrier of passengers and every officer, director, agent, or employee of any charter-party carrier of passengers who violates or who fails to comply with, or who procures, aids, or abets any violation by any charter-party carrier of passengers of any provision of this chapter, or who fails to obey, observe, or comply

with any order, decision, rule, regulation, direction, demand, or requirement of the commission, or of any operating permit or certificate issued to any charter-party carrier of passengers, or who procures, aids, or abets any charter-party carrier of passengers in its failure to obey, observe, or comply with any such order, decision, rule, regulation, direction, demand, requirement, or operating permit or certificate, **is guilty of a misdemeanor and is punishable by a fine of not less than one thousand dollars (\$1,000) and not more than five thousand dollars (\$5,000) or by imprisonment in a county jail for not more than three months, or by both that fine and imprisonment.**

Please let me know if you have any questions.

Thanks,



Danny Choy

Investigator #106 - Ground Transportation Unit | Landside Operations | Airport Services
San Francisco International Airport | P.O. Box 8097 | San Francisco, CA 94128
Office: 650.821.3600 | Fax: 650.821.3606 | flysfo.com

[Facebook](#) | [X](#) | [YouTube](#) | [Instagram](#) | [LinkedIn](#) | [Threads](#)

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipients and may contain confidential and/or privileged information. Any review, use disclosure or distribution by persons or entities other than the intended recipient(s) is prohibited. If you are not the intended recipient, please notify the sender by reply and destroy all copies (electronic or otherwise) of the original message. Thank you.

June 10, 2026 – SFO Administrative Citation #65118



AIRPORT COMMISSION SAN FRANCISCO INTERNATIONAL AIRPORT GROUND TRANSPORTATION ADMINISTRATIVE CITATION

65118

Date of Observation: 6/10/2025

Time: 14:36 PDT

Day: Tuesday

Plate #: [REDACTED]

VIN #:

Make: Lincoln

Model:

Style: 4 Door

Color: Gold

Company: David Charles Shelley

TCP #: 023018

Location: IT Arrivals

Violated Rules and Regulations

9.2 Operating a Business without Airport Authorization

Other See Notes

Comment: CURBSIDE PAX PICKUP, EXPIRED SFO DECAL, TCP REVOKED

Issuing Authority: SFPD

Issuer Id: 1904

FINES SHALL BE ASSESSED PER RULE 14 OF SFIA AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.





June 12, 2026 – SFO Cease-and-Desist

From: [Ricky San \(AIR\)](#)
To: [REDACTED]
Cc: [GTT \(AIR\)](#)
Subject: TCP#23018 - DAVID CHARLES SHELLEY - NO CPUC AND AIRPORT AUTHORITY
Date: Thursday, June 12, 2025 7:01:58 AM
Attachments: [Outlook-SFO.png](#)
[Citation_65118.pdf](#)

Good morning,

Attached is Citation #65118. On June 10th, 2025, one of your company's vehicles was observed conducting commercial transportation here at SFO. Upon further research, your company does not have an Airport Permit nor an active CPUC authority. Your TCP Is currently revoked.

Please Cease and Desist any commercial transportation that requires CPUC and Airport Authority at SFO until you have obtained the proper authority to do so.

Continuing to operate may result in an administrative fine for each trip conducted, recollection of trip fees and further investigation by CPUC for violating the Public Utilities Codes and General Order 157-E.

To obtain an SFO permit, you will need to attend mandatory orientation, in which you can sign up here:

http://www.supersaas.com/schedule/SFO_ITT/Orientation

Public Utilities Code Section 5379: After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a charter-party carrier of passengers to conduct any operations as a carrier. The commission may either grant or deny an application for a new permit or certificate whenever it appears that a prior permit or certificate of the applicant has been canceled or revoked pursuant to Section 5378 or whenever it appears, after hearing, that as a prior permit or certificate holder, the applicant engaged in any of the unlawful activities set forth in Section 5378 for which his or her permit or certificate might have been canceled or revoked.

Public Utilities Code Section 5411: Every charter-party carrier of passengers and every officer, director, agent, or employee of any charter-party carrier of passengers who violates or who fails to comply with, or who procures, aids, or abets any violation by any charter-party carrier of passengers of any provision of this chapter, or who fails to obey, observe, or comply with any order, decision, rule, regulation, direction, demand, or requirement of the commission, or of any operating permit or certificate issued to any charter-party carrier of passengers, or who procures, aids, or abets any charter-party carrier of passengers in its failure to obey, observe, or comply with any such order, decision, rule, regulation, direction, demand, requirement, or operating permit or certificate, **is guilty of a misdemeanor and is punishable by a fine of not less than one thousand dollars (\$1,000) and not more than five thousand dollars (\$5,000) or by imprisonment in a county jail for not more than three months, or by both that fine and imprisonment.**

Please let me know if you have any questions.



Ricky San

Ground Transportation Investigation Manager, Landside Operations | Airport Services
San Francisco International Airport | P.O. Box 8097 | San Francisco, CA 94128
Tel 650-821-6542 | flysfo.com

[Facebook](#) | [Twitter](#) | [YouTube](#) | [Instagram](#) | [LinkedIn](#)

Confidentiality Notice: This email message, including any attachments, is for the sole use of the intended recipients and may contain confidential and/or privileged information. Any review, use disclosure or distribution by persons or entities other than the intended recipient(s) is prohibited. If you are not the intended recipient, please notify the sender by reply and destroy all copies (electronic or otherwise) of the original message. Thank you.

June 16, 2026 – SFO Administrative Warning #152416



**AIRPORT COMMISSION
SAN FRANCISCO INTERNATIONAL AIRPORT
GROUND TRANSPORTATION ADMINISTRATIVE CITATION**

152416
Warning Only

Date of Observation: 6/16/2026 Time: 17:55 PDT Day: Tuesday
Plate #: [REDACTED] VIN #:
Make: Ford Model: Style: SUV Color: Silver
Company: David Charles Shelley TCP #: 023018
Location: T1 Dep

Violated Rules and Regulations

9.2 Operating a Business without Airport Authorization
CPUC Violations Violation of CPUC Code and/or General Order 157-E

CPUC Code 5379 -
Operating with
Suspended/
Revoked/Expired
Authority

Comment: DAVID CHARLES SHELLEY
TCP 23018
CPUC STATUS - REVOKED

Issuing Authority: GTC Issuer Id: 102

FINES SHALL BE ASSESSED PER RULE 14 OF SFIA AIRPORT RULES AND REGULATIONS AND/OR APPLICABLE OPERATING PERMIT.

June 18, 2026 – SFO Cease-and-Desist

From: [GTU \(AIR\)](#)
To: [REDACTED]
Cc: [SFO-GTC Investigators: GTU \(AIR\)](#)
Subject: CEASE & DESIST - TCP#23018 – DAVID CHARLES SHELLEY - NO CPUC AND AIRPORT AUTHORITY
Attachments: [Outlook-SFO.png](#)
[Warning_152416 Town Car Dave.pdf](#)

Hello,

On 06-16-2026, at 1755hrs, your vehicle, a Silver Ford Expedition CA Lic [REDACTED], was seen operating at SFO without an airport permit and TCP number. Your status with California Public Utilities Commission (CPUC) has been revoked.

You must Cease and Desist any commercial transportation that requires CPUC and Airport Authority at SFO until you have obtained the proper authority to do so.

Continuing to operate may result in an administrative fine for each trip conducted, recollection of trip fees and further investigation by CPUC for violating the Public Utilities Codes and General Order 157-E.

CPUC General Order 157-E § 3.02: No carrier shall conduct any operations on the property of or into any airport unless such operations are authorized by both this Commission and the airport authority involved. Consistent failure to comply with safety or traffic rules and regulations of an airport authority may result in suspension or revocation of Commission operating authority.

Public Utilities Code Section 5379: After the cancellation or revocation of a permit or certificate, or during the period of its suspension, or after the expiration of its permit or certificate, it is unlawful for a charter-party carrier of passengers to conduct any operations as a carrier. The commission may either grant or deny an application for a new permit or certificate whenever it appears that a prior permit or certificate of the applicant has been canceled or revoked pursuant to Section 5378 or whenever it appears, after hearing, that as a prior permit or certificate holder, the applicant engaged in any of the unlawful activities set forth in Section 5378 for which his or her permit or certificate might have been canceled or revoked.

Public Utilities Code Section 5411: Every charter-party carrier of passengers and every officer, director, agent, or employee of any charter-party carrier of passengers who violates or who fails to comply with, or who procures, aids, or abets any violation by any charter-party carrier of passengers of any provision of this chapter, or who fails to obey, observe, or comply

with any order, decision, rule, regulation, direction, demand, or requirement of the commission, or of any operating permit or certificate issued to any charter-party carrier of passengers, or who procures, aids, or abets any charter-party carrier of passengers in its failure to obey, observe, or comply with any such order, decision, rule, regulation, direction, demand, requirement, or operating permit or certificate, **is guilty of a misdemeanor and is punishable by a fine of not less than one thousand dollars (\$1,000) and not more than five thousand dollars (\$5,000) or by imprisonment in a county jail for not more than three months, or by both that fine and imprisonment.**

Please let me know if you have any questions.

Thanks,



Ground Transportation Unit | Airport Services
San Francisco International Airport | P.O. Box 8097 | San Francisco, CA 94128
Tel 650-821-3600 | Fax 650-821-3606 | flysfo.com/gtu

[Facebook](#) | [Twitter](#) | [YouTube](#) | [Instagram](#) | [LinkedIn](#)

CONFIDENTIALITY NOTICE: This e-mail may contain privileged and confidential information and is intended only for the use of the specific person(s) to whom it is addressed. If you are not an intended recipient of this e-mail, you are hereby notified that any unauthorized use, dissemination or copying of this email or the information contained in it or attached to it is strictly prohibited.

ATTACHMENT 4

CPUC Cease-and-Desist & GLS Receipt

STATE OF CALIFORNIA

GAVIN NEWSOM, Governor

PUBLIC UTILITIES COMMISSION

505 Van Ness Avenue
San Francisco, California, 94102



May 6, 2026

TCP: 23018-P (Revoked)
Case No.: CSE-000914

David Charles Shelley
DBA Town Car Dave's Car Service
455 South Eliseo Dr., Apt #10
Greenbrae, CA 94904

NOTICE TO CEASE AND DESIST

Dear David Charles Shelley:

On July 14, 2023, your Charter-Party Carrier (TCP) authority was revoked for failure to pay or report annual fees (PUCTRA).

Public Utilities (Pub. Util.) Code Section 5379 states in part that it is unlawful for a TCP to conduct any operations after cancellation or revocation, or during the period of its suspension, or after the expiration of its authority. Pub. Util. Code Section 5414.5 states that it is unlawful to publish or advertise without a valid authority. Advertisements include, but are not limited to, advertising in local directories or Yellow Pages, business cards, websites, etc.

You must immediately cease and desist from all unlawful operations, including advertising. Pub. Util. Code Section 5411 states in part that any carrier which operates without a valid authority is guilty of a misdemeanor and is punishable by a fine of not less than \$1,000.

On April 20, 2026, Town Car Dave's Car Service was found operating after revocation of its TCP authority at the San Francisco International Airport (SFO) and was issued a Warning Notice Number 142018 by the SFO's Ground Transportation Unit.

This letter places your company on notice that continued violations of the law without the required authority may result in enforcement actions, including criminal prosecutions. There will be no further warnings.

For information on obtaining a permit or certificate, go to:
<http://www.cpuc.ca.gov/transportationlicensing/>.

Please contact me within five days of receiving this notice at the telephone number and email address listed below.

Sincerely,

H. Kim Quach-Castro

H. Kim Quach-Castro, Senior Enforcement Analyst,
California Public Utilities Commission
Consumer Protection and Enforcement Division
Transportation Enforcement Branch
Email: hkq@cpuc.ca.gov
Telephone: (626) 228-8660

David Charles Shelley
Cease-and-Desist Tracking Details

United States1-800-322-5555Log in

Send and receive

Services

Support

About GLS

Careers

Tracking details - 564393776

Back

Parcel details

Ship to location

Greenbrae, CA

Current status

Delivered

Ship date

05/06/2026

Delivery date

05/07/2026

Delivery time

11:47 AM

Tracking number

564393776

Reference

Service

CPS

Signed for by

D. Charles

[View signature](#)

ATTACHMENT 5

H. Kim Quach-Castro's Declaration & Call Screenshot

STATE OF CALIFORNIA

Gavin Newsom, Governor

PUBLIC UTILITIES COMMISSION

505 Van Ness Ave
San Francisco, CA 94102



June 30, 2026

CSE-000914

TCP – 23018-P (Revoked)

I, Kim Quach-Castro, hereby declare the following:

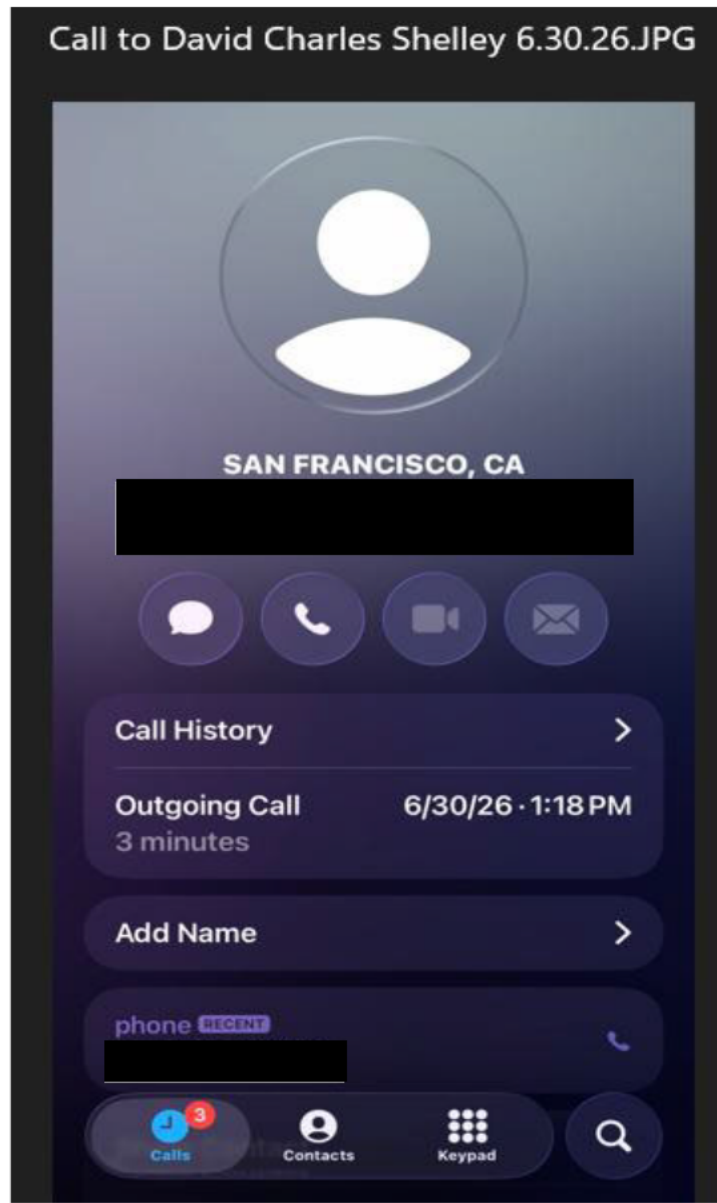
1. I am employed by the California Public Utilities Commission (CPUC) as a Senior Public Utilities Regulatory Analyst. I am currently assigned to the Transportation Enforcement Branch within the Consumer Protection and Enforcement Division (CPED) in Los Angeles, California. I have personal knowledge of the facts stated herein and, if called upon, I could and would competently testify to these facts and my beliefs based thereon under oath.
2. On June 30, 2026, at 1:18 p.m., I placed a call to [REDACTED], posing as a potential customer. I obtained the telephone number from a prior case that included a business card and social media posts. According to these documents, David Charles Shelley, doing business as Town Car Dave's Car Service (also known as Town Car Dave's Limo Service on the business card), operates a for-hire passenger transportation service based in San Francisco, CA, without CPUC authority.
3. When I called, a man answered the phone as "Dave". I asked if this was "Town Car Dave's Limo Service," and he responded "Yes." Dave asked how I heard about his business, and I explained that a friend told me he was advertising "summertime limo rides and let's celebrate."|
4. When I requested a price for a trip from San Rafael to SFO with 3 passengers, 3 carry-ons, and 1 large suitcase, he stated he had an "SUV for me." He quoted "\$160" for a round trip or "\$130" for one way, and concluded by telling me to call him when I am ready.

I declare under penalty of perjury, under the laws of the State of California, that the facts contained herein are true and correct to the best of my knowledge.

Date: 6/30/2026

Kim Quach-Castro

Kim Quach-Castro, Sr. Enforcement Analyst



ATTACHMENT 6

July 29, 2026 – Follow-Up Email to David Shelley

From: Quach, Hang Kim
To: [REDACTED]
Subject: Follow-Up Summary of Discussion - CSE-000914, David Charles Shelley, TCP 23018-P (Revoked)
Date: Wednesday, July 29, 2026 9:22:02 AM

Hello Mr. David C. Shelley,

Thank you for speaking with me yesterday. This email serves as a summary of the topics discussed during our phone call on July 28, 2026:

- **Agency Representation:** I introduced myself as an Enforcement Analyst/Investigator with the California Public Utilities Commission (CPUC) and explained the purpose of my call.
- **Prior Enforcement History:** We briefly discussed your prior 2025 citation (T.2025-10-002).
- **Unauthorized Operations at SFO:** I addressed your current unauthorized operations at SFO for which you received administrative notices – 4/29/26 (Warning), 6/10/26 (Citation), and 6/16/26(Warning), and Cease-and-Desist notices.
- **License Plate Reader Data:** I informed you that SFO's License Plate Reader (LPR) system recorded your vehicle entering airport property at least 50 times over the past six months. You mentioned that these trips were frequently to drop off your girlfriend.
- **Regulatory Compliance:** CPUC regulations prohibit operating or advertising transportation services without a valid operating authority, which includes operating at an airport without the required airport permits. Providing specific rates to prospective customers, such as the \$130 one-way or \$160 round-trip, constitutes advertising your business without authority.
- **Upcoming Enforcement Action:** I advised you that a citation and associated fines will be issued for operating as a passenger carrier without valid CPUC authority.
- **Reapplication Information:** You inquired about the process to reapply for Charter-Party Carrier (TCP) authority, and I agreed to provide you with the necessary information via email. I also informed you to pay the prior citation T.2025-10-002.
- **Contact Confirmation:** You confirmed your current email address as [REDACTED]

Please be advised that you must immediately cease all passenger transportation operations, including soliciting, offering price quotes, or advertising —verbally or in writing—until you obtain a valid CPUC operating authority and required airport permits.

As discussed, you can access instructions and resources on how to apply for TCP authority using the following link:

<https://tcpportal.cpuc.ca.gov/TCP/s/article/New-Application-Transportation-Charter-Party-Carrier>

If you have any questions regarding the application process, you may reach out to the CPUC's Transportation Licensing and Analysis Branch (TLAB) at licensing@cpuc.ca.gov

Please confirm that you received this email.

Sincerely,

Kim Quach-Castro
Senior Public Utilities Regulatory Analyst

Consumer Protection & Enforcement Division
California Public Utilities Commission
O 626-228-8660
www.cpuc.ca.gov | hkq@cpuc.ca.gov

CERTIFICATE OF SERVICE

I certify that I have on this day served the following documents on

David Charles Shelley, dba Town Car Dave's Car Service

TCP 23018-P

Case # CSE-000914

1. Administrative Citation T.2026-09-005
2. Citation Compliance Agreement
3. Investigation Report and Attachments
4. How to File an Appeal
5. Notice of Appeal Form and Certificates of Service Form (from Resolution ALJ-377)
6. Resolution ALJ-187
7. Certificate of Service

Dated September 29, 2026

H. Kim Quach-Castro

H. Kim Quach-Castro
TEB Senior Enforcement Analyst