CALIFORNIA PUBLIC UTILITIES COMMISSION Consumer Protection and Enforcement Division

Passenger Transportation Carrier Advice Letter (AL) Summary Form

PASSENGER TRANSPORTATION CARRIER FILER INFORMATION

Date of Submission: January 15, 2025	Date AL served on parties: January 15, 2025					
Carrier Name: Uber Technologies, Inc.	PSG #: 0038150-P					
DBA Name: Uber Technologies, Inc.						
Address: 1725 3rd Street						
City: San Francisco State: CA	ZIP Code: 94158					
Filer's Name: First, Last Stephanie Kuhlman						
Filer's Email: stephanie.kuhlman@uber.com	Filer's Phone: (415) 494-7405					

AL INFORMATION

Advice Letter #:	Requested Effective Date:	AL Tier: 🗌 I 🔳 II 🗌 III						
30	February 14, 2025	🗌 Information Only						
Subject of filing:								
Uber Technologies, Inc.'s Advic	e Letter 30							
Authorization for filing: Resolution #, Decision #, etc.								
D.20-03-007, D.21-03-005, D.2	1-11-004, and D.23-02-02							
Notes/comments: Other information	on & reference to advice letter, etc.							
Uber Technologies, Inc's Advice Letter No. 30 requesting an offset against the quarterly Access								
For All Fee payments collected	for San Francisco County and I	_os Angele	es Coui	nty.				

SUBMISSION INFORMATION

The cut off time to be considered filed the same day as submitted is 5:00 PM (Pacific Standard Time). Files submitted after 5:00 PM or on a non-business day will be considered filed on the following business day.

Questions regarding the Access for All Program Advice Letter filings, please email: tncaccess@cpuc.ca.gov

Questions regarding the Autonomous Vehicle Passenger Service Programs Advice Letter filings, please email: <u>AVPrograms@cpuc.ca.gov</u>

Questions regarding the Clean Miles Standard Advice Letter filings, please email: <u>CleanMiles@cpuc.ca.gov</u>

Questions regarding the Transportation Network Companies general Advice Letter filings, please email: <u>Licensing TNC@cpuc.ca.gov</u>

Uber

Uber Technologies, Inc. 1725 3rd Street San Francisco, CA 94158 uber.com

January 15, 2025 Uber Technologies, Inc. PSG0038150 Advice Letter No. 30

California Public Utilities Commission Consumer Protection and Enforcement Division Transportation Licensing and Analysis Branch 505 Van Ness Avenue San Francisco, CA 94102

Re: Uber Technologies, Inc. - Advice Letter No. 30 (Q4 2024)

I. <u>Offset Request</u>

Pursuant to Decisions (D.) 20-03-007, D.21-03-005, D.21-11-004, and D.23-02-024, Uber Technologies, Inc. ("Uber") submits this Advice Letter No. 30 to request to offset Quarter 4 of 2024 TNC Access For All Fund¹ fee payments by the amounts Uber spent to improve wheelchair accessible vehicle ("WAV") service in Quarter 4 of 2024. The requested effective date of this advice letter is February 14, 2025 (30 days from date of filing).²

The offset amounts requested by county³ are as follows:

County	Offset	Perce	Offset	County	Offset	Perce	Offset
	Expenses	nt	Requested (\$)		Expenses	nt	Requested (\$)
	(\$)	Allo			(\$)	Allow	
		wed				ed	
		(%) ⁴				(%)	
ALAMEDA	\$ -	%	\$ -	ORANGE	\$ -	%	\$ -

¹S.B. 1376, Cal. Legis. Serv. Ch. 701 (2018); see also Pub. Util. Code § 5440.5(a)(1)(B)(ii).

² As a good faith participant in the TNC Access for All program, Uber submits this advice letter without any request for confidential treatment. While Uber maintains that certain information contained herein is commercially sensitive and constitutes protectable trade secrets, Uber submits this information unredacted in an effort to advance the goals of this program. Uber reserves its right to seek confidential treatment of this type of information in the future.

³ Uber is not including San Mateo County in this offset request in light of the CPUC's July 9, 2024 approval of Uber's Advice Letter 23, which grants an exemption for San Mateo County from Quarter 2 of 2024 through Quarter 1 of 2025.

⁴ D.23-02-024 OP6.

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ALPINE	\$ -	%	\$ -	PLACER	\$ -	%	\$ -
AMADOR	\$ -	%	\$ -	PLUMAS	\$ -	%	\$ -
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CALAVERAS	\$ -	%	\$ -	SACRAMENT O	\$ -	%	\$ -
COLUSA	\$ -	%	\$ -	SAN BENITO	\$ -	%	\$ -
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NEVADA \$- % \$- YUBA \$- %	\$
Subtotal \$ - % \$ - Subtotal \$ - %	

Total Offset

Request \$1,884,361.70

100%

\$1,884,361.70

Per D.20-03-007, D.21-03-005, D.21-11-004, and D.23-02-024, Uber provides the following documents in support of its request as indicated in the summary table below:

Criteria	Must Demonstrate	Documentation Included (Y/N)
1. Presence and availability of on-demand and pre-scheduled ⁵ WAVs ⁶	 (a) the number of WAVs in operation - by quarter and aggregated by hour of the day and day of the week; (b) the unique number of WAVs in operation – by quarter and by hour of the day and day of the week; and (c) the number and percentage of WAV trips completed, not accepted, cancelled by passenger, cancelled due to passenger no-show, and cancelled by driver – by quarter and aggregated by hour of the day and day of the week; (d) the total WAV trips requested and completed broken out by Census Tract; and (e) operating hours for each geographic area 	Y

⁵ As Uber has explained in previous submissions, Uber does not currently have a pre-scheduled WAV offering. As such, information and data tables relating to pre-scheduled trips are marked "N/A". ⁶ D.20-03-007 Ordering Paragraph 1; D.23-02-024 Ordering Paragraph 11 and 12.

2a. Improved level of service (on-demand WAVs) ⁷	Both the Offset Time and the Trip Completion Standards are satisfied: (a)(1) Offset Time Standard & WAV Response Times ⁸ : Meet or exceed both the relevant Level 1 and Level 2 Response Time Benchmarks for a given quarter in a given geographic area within the Offset Response Time Benchmarks (ORTB). The schedule shall advance each quarter, regardless of whether a TNC submits an Offset Request in that quarter (see Table A) (b.1) Trip Completion Standard ⁹ : Meet or exceed the applicable minimum percentage of trip requests completed (see Table B), and (b.2) Either (i) a greater number of completed trips than in the immediately prior quarter, or (ii) a greater number of completed trips than in the immediately prior year's same quarter, if sufficient data is available. A TNC may elect to be compared to this prior quarter or prior year's same quarter, if applicable (see Table C). The schedule shall advance each quarter, regardless of whether a TNC submits an Offset Request.	Y
2b. Improved level of service (pre-scheduled WAVs) ¹⁰	Both the Pickup Delay Benchmark and the Trip Completion Standards are satisfied: (a) Pickup Delay Standard within the Pickup Delay Benchmark ¹¹ : Meet or exceed both the relevant Response Time Benchmarks for a given quarter in a given	N/A

⁷D.21-11-004 Ordering Paragraph 1-3, 6, and 7.

⁸ D.21-11-004 Ordering Paragraph 1, 2, and 3.
⁹ D.21-11-004 Ordering Paragraph 6 and 7.
¹⁰ D.23-02-024 Ordering Paragraph 1-5.
¹¹ D.23-02-024 Ordering Paragraph 4.

	geographic area within the Pre-scheduled Pickup Delay Benchmarks (PDB). The schedule shall advance each quarter, regardless of whether a TNC submits an Offset Request in that quarter (see Table D) (b.1) Pre-scheduled Trip Completion Standard ¹² : Meet or exceed the applicable minimum percentage of trip requests completed (see Table E), and (b.2) Either (i) a greater number of completed trips than in the immediately prior quarter, or (ii) a greater number of completed trips than in the immediately prior year's same quarter, if sufficient data is available. A TNC may elect to be compared to this prior quarter or prior year's same quarter, if applicable (see Table F). The schedule shall advance each quarter, regardless of whether a TNC submits an Offset Request.	
3. Efforts to publicize and promote available WAV services ¹³	Evidence of outreach efforts such as a list of partners from disability communities, how the partnership promoted WAV services, and marketing or promotional materials of those activities, including but not limited to: (a) Submitted an annual outreach plan (due no later than July 1 of each year), (b) Information about disability access and WAV in general marketing campaigns, (c) Submit a quarterly report for each offset county on the following: Progress made towards implementing the outreach plan; The number of entities contacted; The method, nature, outcome of the contact; the number of partnerships developed; Efforts to publicize and promote WAV service in each offset county and whether efforts were	Y

¹² D.23-02-024 Ordering Paragraph 5.
¹³ D.20-03-007 Ordering Paragraph 9, and D.23-02-024 Ordering Paragraph 16.

	 accessible to people with disabilities and limited English proficiency; Educational materials developed and distributed; and outcome of TNCs efforts to outreach and engage wheelchair users. Quarterly Report shall also address the following questions: What methods of engagement did the TNC find most effective and why? What common concerns/questions came up during the engagement process? What challenges have you encountered? How do you plan to overcome them? 	
4. Full accounting of funds expended ¹⁴	Qualifying offset expenses are: (a) reasonable, legitimate costs that improve a TNC's WAV service, and (b) incurred in the quarter for which a TNC requests an offset, and (c) on the list of eligible expenses attached as Appendix A, and (d) net of fare revenues collected from WAV service delivery in the quarter for which a TNC requests an offset ¹⁵	Y
5. Training and inspections ¹⁶	 (a) certification of WAV driver training completion within the past 3 years, and (b) WAV driver training programs used per geographic area, and the number of WAV drivers that completed WAV training in that quarter, and (c) Certification of WAV inspection and approval 	Y

 ¹⁴D.20-03-007 Ordering Paragraph 10.
 ¹⁵D.21-11-004 Ordering Paragraph 9.
 ¹⁶D.20-03-007 Ordering Paragraph 13 and 15(f), 15(g), and 15(h).

6. Reporting complaints ¹⁷	Number of complaints related to WAV drivers or services – by quarter and geographic area, and broken out by category: Securement Issues; Driver Training; Vehicle Safety and Comfort: Service Animal:	Y
	Safety and Comfort; Service Animal; Stranded Passenger, Pickup, Drop Off, and	
	Other issues.	

 Table A: Level 1 and Level 2 Offset Time Standards (percent) and ORTB (minutes) by County

County		TNC claims the data					
	# Quarter Submissio n (1st, 2nd, 3rd, 8th)	Level 1 (%)	Level 1 (mins) ¹⁸	Level 2 (%)	Level 2 (mins)	demonstrates meeting or exceeding % of completed trips and within ORTB for Level 1 and 2?	
Los Angeles	7th	81.35	16.1	97.44	22.43	Yes	
San Francisco	10th	79.5	10.18	98.47	13.85	Yes	

Table B: Trip Completion Standard (part b.1)

County	# Quarter Submissio n (1 st , 2 nd , 3 rd ,8 th)	County Group A, Group B, or Group C?	Trip Completion Rate (%)	TNC claims the data demonstrates meeting the minimum % of trip requests completed?
Los Angeles	7th	В	68.00	Yes
San Francisco	10th	А	77.29	Yes

¹⁷D.23-02-024 Ordering Paragraph 13.

 ¹⁸ Level 1 and Level 2 (mins) represent the applicable ORTB percentile for the appropriate quarter submission. Response time minutes for each decile is included in the file UBER_2024Q1_Response_Times_3.

County	Option 1 or 2 ¹⁹	(1) # of completed trips previous quarter	(2) # of completed trips in the immediately prior year's same quarter	(1) # of completed trips this quarter	(2) # of completed trip this quarter
Los Angeles	2	14,433	8343	13,339	13,339
San Francisco	2	3718	2656	3927	3927

 Table C: Trip Completion Standard (part b.2)
 Image: Completion Standard (part b.2)

Table D: Pre-scheduled Pickup Delay Standards (PDS) (percent) and Pickup DelayBenchmarks (PDB) (minutes) by County

County		TNC claims the		
	# Quarter	PDS	PDB	data demonstrates
	Submission (1 st ,	(%)	(mins)	meeting or
	2 nd , 3 rd ,8 th)			exceeding % of
				completed trips
				and within PDB?
Los Angeles	N/A	N/A	N/A	N/A
San Francisco	N/A	N/A	N/A	N/A

 Table E: Pre-scheduled Trip Completion Standard (part b.1)

	# Quarter			TNC claims the
	Submissio		Pre-scheduled	data demonstrates
	n $(1^{st}, 2^{nd},$	County	Trip	meeting the
	$3^{rd},8^{th}$)	Group A,	Completion	minimum % of
		Group B, or	Standard	trip requests
County		Group C?	(%)	completed?
Los Angeles	N/A	В	N/A	N/A
San Francisco	N/A	А	N/A	N/A

¹⁹ See D.21-11-004 Ordering Paragraph 6.

County	Option 1 or 2 ²⁰	(1) # of completed trips previous quarter	(2) # of completed trips in the immediately prior year's same quarter	(1) # of completed trips this quarter	(2) # of completed trip this quarter
Los					
Angeles	N/A	N/A	N/A	N/A	N/A
San					
Francisco	N/A	N/A	N/A	N/A	N/A

Per D.23-02-24²¹, Uber submits information on the on-demand and Pre-scheduled Service Mix as indicated in the table below.

	# of On-Demand WAV	# of Pre-sched uled WAV Trips	% of On-Demand WAV trips out of the total	% of Pre-sched uled WAV trips out of the total on-deman d WAV
County	Trips		Pre-scheduled WAV trips	trips
Los		0		
Angeles	13,339		100	0
San		0		
Francisco	3927		100	0

Per D.23-02-24²², Uber submits information on Wait and Save data as indicated in the table below.

²⁰ See D.23-02-024 Ordering Paragraph 5.

²¹ See D.23-02-024 Ordering Paragraph 6.

²² See D.23-02-024 Ordering Paragraph 11.

Table H: Wait and Save

County	# of WAV Wait & Save Trips	# of On-Demand WAV Trips	% of Wait & Save Trips out of the total on-demand WAV trips
Los Angeles	0	13,339	0
San Francisco	0	3927	0

WAV Operating Hours

Where UberWAV is available, prospective passengers can request a WAV ride through Uber's app 24 hours a day, 7 days a week.

II. <u>Background</u>

In 2018, Senate Bill 1376, the "TNC Access for All Act," was enacted by the California Legislature.²³ Public Utilities ("Pub. Util.") Code § 5440.5 establishes a framework whereby Transportation Network Companies ("TNCs") are permitted to offset against quarterly Access Fund fee payments for amounts spent by the TNC during the quarter to improve WAV service.²⁴

Uber recognizes its unique position as a TNC to enable increased access to third-party WAVs available for request via its online-enabled application, and appreciates the opportunity to submit this offset request advice letter.

III. <u>Accessibility at Uber</u>

As the first TNC in California to address WAV challenges on a widespread basis, Uber understands the hurdles associated with enabling increased access to WAVs on its platform. Uber's technology is helping to increase mobility and independence for riders with disabilities, with features and capabilities like:

<u>Cashless payments</u>: Uber's cashless payment option simplifies the payment process, reducing the need for riders to worry about counting out cash or exchanging bills with a driver.

²³ S.B. 1376; *see also* Pub. Util. Code § 5440.5.

²⁴ Pub. Util. Code § 5440.5(a)(1)(B)(ii).

<u>On-demand transportation</u>: The Uber app makes it easier for riders with disabilities to get from A to B at the touch of a button. They no longer have to arrange rides through a dispatcher or resort to other, less convenient, means of finding a ride.

<u>Agreements and policies</u>: Driver agreements, Uber's Community Guidelines, Uber's Service Animal Policy, and Uber's Non-Discrimination Policy confirm that drivers must comply with all applicable laws, including, for example, those relating to their transportation of riders' service animals.

<u>Riders who are blind or low-vision</u>: With iOS VoiceOver, Android TalkBack, and wireless Braille display compatibility, the Uber app makes it easier for riders who are blind or low-vision to get where they need to go.

<u>Riders who are deaf or hard of hearing</u>: Audio is not needed for full functionality of the Uber app. Assistive technology such as visible and vibrating alerts can help riders who are deaf or hard of hearing use the Uber app easily, and in-app features, such as the ability to enter a destination, can facilitate non-verbal communication between the rider and driver.

<u>Share your ETA and location</u>: Riders can easily share their ride details, including the specific route and estimated time of arrival, with loved ones for extra peace of mind. Friends or family members will receive a link where they can see the driver's name, photo, and vehicle information, and track where the rider is on the map in real time until they arrive at their destination—all without downloading the Uber app.

When evaluating a TNC's efforts to increase access to third-party WAVs, Uber requests that the following be taken into consideration: compared to standard vehicles, WAVs have higher purchase prices; higher operating and maintenance costs; higher fuel costs; and higher insurance costs. Additionally, demand for WAV trips is extremely low, representing a very small fraction (less than 1%) of overall TNC demand.

Historically, Uber relied on drivers using their own WAVs to provide WAV services on the Uber platform. However, after observing the trends with individual-WAV ownership, Uber determined there were not enough individual WAV owners willing to make their WAVs available via the Uber app to service the public's demand, especially when geographic and temporal factors were taken into account.

Uber has invested significant capital to increase access to WAV service by partnering with third-party WAV providers. For example, in Quarter 4 of 2024, Uber spent over **\$3.4 million** on payments to third-party partners with WAVs.

In Quarter 4 of 2024, UberWAV service levels improved with Uber's ongoing partnership with Tower WAV LLC. Uber continues this partnership to further support program reliability across

the San Francisco Bay Area counties and Los Angeles county. Additionally, during the fourth quarter of 2024, Uber continued working to understand when and where WAV demand was coming from, and made operational improvements to strategically position WAV supply to best address that demand. These optimizations have resulted in increased reliability for WAV riders and an increase in completed WAV trips in the San Francisco Bay Area and Los Angeles.

Uber's ability to continue to invest heavily to expand WAV service is dependent on the expectation that it will recoup some of its costs through the Access for All program, especially upon a showing of very high reliability and performance. If the Access for All program's offset rules preclude Uber from qualifying for fee offsets, Uber will not be able to invest at the same levels.

IV. <u>Uber's Offset Request Advice Letter</u>

In accordance with D.20-03-007, D.21-03-005, D.21-11-004, and D.23-02-024, and the templates provided by the Commission, Uber provides the following supporting information: this Advice Letter "38150 Uber Technologies, Inc. AL 30 Forms," including Attachment A (Training and Inspections Declarations) and Attachment B (Outreach Quarterly Report); and the .csv files referenced below.

1. WAVs in Operation

Data for the WAVs in operation in Quarter 4 of 2024 is provided in the report "UBER_2024Q4_WAVS_In_Operation_1a." Per the template provided by the Commission, the data is aggregated by hour of the day and day of the week for each county.

2. Unique WAVs in Operation

Data for unique WAVs in operation in Quarter 4 of 2024 for every county in which Uber requests (or previously requested) an offset is provided in the report "UBER_2024Q4_Unique_WAVS_In_Operation_1b." Per the template provided by the Commission, the data is aggregated by hour of the day and day of the week for each county.

3. WAV Trips

Data detailing WAV trips in Quarter 4 of 2024 for every county in which Uber requests (or previously requested) an offset is provided in the report "UBER_2024Q4_WAV_Trips_2." This

report includes data on the percentage, number, and Census Tract²⁵ of WAV trips completed, not accepted, canceled-no show,²⁶ canceled by passenger, canceled by driver, and cancellations within completed trips, cancellations within not completed trips, and unique trips, aggregated by the hour of the day and day of the week.²⁷

When analyzing trip data, it is critical to acknowledge that riders often submit multiple trip requests prior to taking a WAV trip. This may occur because an initial trip request is not matched with a driver, the rider cancels or modifies an initial trip request, or the rider requests multiple times, hoping to find a closer vehicle. A subsequent completed non-WAV trip might also indicate that the prior WAV request was possibly made in error.

4. Response Times and the Offset Time Standard (OTS)

Data for response times for completed WAV Trips, including Periods A and B, is provided in the report "UBER_2024Q4_Response_Times_3." Data demonstrating that Uber has fulfilled the relevant Offset Time Standard percentages for Level 1 and Level 2 is provided in the report "UBER_2024Q4_OTS_PDS_4."

Uber urges the Commission to take into consideration numerous factors when evaluating response times. First, coverage can vary across counties and providers, making comparisons difficult, if not impossible. For example, some providers may only offer service during certain time windows or in certain areas. These providers cannot be compared to a provider that offers service in a given county 24 hours a day, 7 days a week. Second, the fact that WAVs are servicing trips in a reasonable time compared to alternative accessible options should weigh

²⁵ Due to default formatting settings on .csv readers, Census Tract information may appear as a 10-digit code instead of an 11-digit code, omitting the 0 in California's 06 state code.

²⁶ Uber cannot provide information regarding the number of WAV trips canceled due to passenger "no-shows" because there is insufficient reliable data to report. Attempting to collect data reflecting whether or not the reason for a cancellation is tied to a passenger not showing up would be susceptible to bias and other design issues, which would result in incomplete and inaccurate data collection. For those same reasons, a portion of driver cancellations may be due to rider "no-shows," yet Uber cannot reasonably ascertain which portion of driver initiated cancellations this would account for. While Uber does not have reliable data to report for this category, for ease of the Commission's analysis of Uber's data files, Uber has entered "0" for this data rather than indicating "N/A."

²⁷ Per CPUC's instructions received via email on September 25th, 2020 in the file attachment labeled "Data Template Changes 092520.pdf", Uber has calculated "Cancellations - Completed" and "Cancellations - Not Completed" as the total number of times that a trip request was accepted and canceled by a driver and redispatched among trip requests that were ultimately completed and not completed, respectively. *E.g.*, per CPUC's example, if trip request A was accepted, canceled and redispatched a total of 5 times before being completed, then Uber would add 5 to the total count reported in the "Cancellations_Completed_Trips" row of the data file. Similar to previous instructions regarding counting trips, Uber has reported cancellations for the day and hour of the ultimate trip event.

considerably in the evaluation. Third, response times can be highly variable due to external factors such as seasonality, local or widespread emergencies, overall traffic patterns (e.g., rush hour), and business events such as onboarding of new third-party WAV service providers and implementation of new outreach and service efforts resulting in increased demand for WAV trips.

In accordance with Pub. Util. Code § 5440.5, offset requests should be evaluated in light of "reasonable response times." When analyzing the information presented for a certain county, the data should be considered holistically, as each piece of data is part of an overall picture of the county and California-wide service.

5. Trip Completion Standard (TCS)

Data demonstrating that Uber has fulfilled the Trip Completion Standard is provided in the report "UBER_2024Q4_TCS_PTC5."

Similar to response times, because coverage can vary across counties and providers, comparisons for metrics such as trip completion rate can be difficult, if not impossible. For example, some providers may only offer service during certain time windows or in certain areas. These providers cannot be compared to a provider that offers service in a given county 24 hours a day, 7 days a week. Further, completion rates can be highly variable due to the same external factors which can impact response times.

6. Outreach

Between October and December 2024 (Quarter 4 of 2024), Uber continued implementing its 2024-2025 Annual Outreach Plan. Details of Uber's efforts including 1) a narrative of its efforts, 2) a tracker documenting its quarterly efforts pursuant to its plan, 3) answers to questions set forth in D.23-02-024²⁸, and 4) exemplar marketing materials are included as Attachment B.

Additional data detailing Uber's outreach efforts is provided in the report "UBER_2024Q4_Outreach_7." In this report, there may be date ranges in the columns labeled "Date" that are associated with email and phone outreach. These ranges reflect the range of start dates of outreach for specific partners in that county for email and phone outreach.

7. WAV Training and Inspections

Information regarding WAV Driver Training is provided in the report "UBER_2024Q4_Training_and_Inspections_8" and required certifications are provided within

²⁸ See D.23-02-024 Ordering Paragraph 16.

Attachment A. The number of WAV drivers that have completed training is assigned according to the physical location of the fleet partner's office, as that is where the training takes place.

8. Complaints

Information regarding complaints related to WAV services for each geographic area is provided in the report "UBER_2024Q4_Complaints_9." In an effort to be comprehensive, some complaint information included may represent a situation unrelated to the actual quality of WAV service provided, such as inquiries regarding lost items and account or payment questions.

9. Accounting of Funds Expended

An accounting of certain funds expended in Quarter 4 of 2024 is included in the report "UBER_2024Q4_Funds_Expended_10."

As indicated in the supporting documentation provided, Uber is investing a significant amount of money to enable increased access to WAVs. It is more expensive to maintain and incentivize WAV trips over UberX trips, and Uber must offer substantial incentives to our partners to make it financially viable for them to operate their WAVs on the Uber platform, given the substantially higher acquisition, operating, and maintenance costs incurred. Further, the amounts included herein are not exhaustive and represent only a subset of the capital expended to enable the WAV program. Simply put, the millions of dollars Uber has demonstrated it invests is intended to achieve an end goal of enabling access to accessible, on-demand transportation to the general population at a price, service level, and scale that simply is not commercially available anywhere else in the market today.

10. Contract Information

Information regarding contracts with service providers is included in the report "UBER_2024Q4_Contract_Information_11." The "Duration" column identifies the total length of the contract that was in effect during the reporting quarter. The entry "All CA Counties" under the column "County" indicates that the provider associated with that entry is eligible to provide trips starting in all California counties.

* * * * * * * * * * *

In compliance with General Order 96-B, we served a copy of this advice letter via email upon the parties identified on the attached R.19-02-012 service list on January 15, 2025. If there are any questions regarding this advice letter, please contact Alex Larro at westregs@uber.com.

Any Party can protest or respond to this advice letter by sending a written protest or response via email to CPED at TNCAccess@cpuc.ca.gov. If submitting a protest, the protest must set forth the specific grounds on which it is based, including supporting information or legal arguments. A protest or response to the advice letter must be submitted to CPED within twenty (20) days of the date the advice letter was filed and must be served on the TNC on the same day.

Email a copy of the protest or response to this advice letter to Alex Larro at westregs@uber.com.

To obtain information about the CPUC's procedures for advice letters and protests, visit CPUC's website at <u>www.cpuc.ca.gov</u> and look for links to General Order 96-B.

I HEREBY CERTIFY UNDER THE PENALTY OF PERJURY UNDER THE LAWS OF THE STATE OF CALIFORNIA THAT THE FOLLOWING ATTACHMENTS HAVE BEEN EXAMINED BY ME AND ARE TRUE, CORRECT AND COMPLETE TO THE BEST OF MY KNOWLEDGE AND BELIEF.

Respectfully submitted,

/s/ Alexander Larro

Alexander Larro Counsel, Regulatory Uber Technologies, Inc.

Attachments

- 1. Attachment A Signed Training & Inspection Declarations (PDF)
- 2. Attachment B Outreach Quarterly Report (PDF)
- 3. Data Attachments in CSV format (WAVs in Operation; Unique WAVs in Operation; WAV Trips; Response times; OTS/PDS; TCS/PTC; Outreach; Training and Inspections; Complaints; Funds Expended; and Contract Information)



CALIFORNIA PUBLIC UTILITIES COMMISSION Service Lists

PROCEEDING: R1902012 - CPUC - OIR TO IMPLEM FILER: CALIFORNIA PUBLIC UTILITIES COMMISSION LIST NAME: LIST LAST CHANGED: DECEMBER 20, 2024

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Parties

ALEX LAVOI NOMAD TRANSIT LLC DBA VIA 10 CROSBY STREET, 2ND FL. NEW YORK, NY 10013 FOR: NOMAD TRANSIT LLC DBA VIA

EDWARD HOFFMAN RIDE PLUS, LLC 1275 PEACHTREE ST NE 6TH FL ATLANTA, GA 30309 FOR: RIDE PLUS LLC DBA PROVADO MOBILE HEALTH

WIL RIDDER EXE. OFFICER - PLANNING & DEVELOPMENT LA COUNTY METROPOLITAN TRANSPORT AUTHOR ONE GATEWAY PLAZA, MS 99-23-3 LOS ANGELES, CA 90012 FOR: LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY

MAGGIE GREEN HOPSKIPDRIVE 1320 E. 7TH ST., STE. 200 LOS ANGELES, CA 90021 FOR: HOPSKIPDRIVE INC.

LAYLA SOTTO EXECUTIVE RIDE LLC 4532 W IMPERIAL HWY HAWTHORNE, CA 90304 FOR: EXECUTIVE RIDE LLC DBA OPOLI

ROBYN WAPNER SR. GOV'T RELATIONS ANALYST SAN DIEGO ASSOCIATION OF GOVERNMENTS JONATHAN COHEN LITIGATION AND REGULATORY COUNSEL VIA TRANSPORTATION INC. 95 MORTON STREET, 3RD. FL. NEW YORK, NY 10014 FOR: VIA TRANSPORTATION INC.

.....

JARVIS MURRAY ADMIN - FOR-HIRE POLICY & ENFORCEMENT LOS ANGELES DEPT. OF TRANSPORTATION 100 S. MAIN STREET LOS ANGELES, CA 90012 FOR: LOS ANGELES DEPARTMENT OF TRANSPORTATION (LADOT)

AUTUMN M. ELLIOTT SR COUNSEL DISABILITY RIGHTS CALIFORNIA 350 SOUTH BIXEL STREET, STE 290 LOS ANGELES, CA 90017 FOR: DISABILITY RIGHTS CALIFORNIA

WHITNEY LEWIS MVN 2 LLC 1048 MARINE AVE APT 10 GARDENA, CA 90247 FOR: MVN 2 LLC

ANDRE COLAIACE ACCESS SERVICES PO BOX 5728 EL MONTE, CA 91734-1738 FOR: ACCESS SERVICES

MARK POTTER ALTRUISTIC INC DBA BOUNCE 9845 ERMA ROAD, STE. 300

1/15/25, 12:56 PM

401 B STREET, SUITE 800 SAN DIEGO, CA 92101 FOR: SAN DIEGO ASSOCIATION OF GOVERNMENTS

NANCY WHELAN GEN. MGR. MARIN TRANSIT 711 GRAND AVENUE, STE.110 SAN RAFAEL, CA 94000 FOR: MARIN TRANSIT

ANNA UHLS ATTORNEY RASIER-CA, LLC 1455 MARKET STREET SAN FRANCISCO, CA 94103 FOR: RASIER-CA, LLC DBA UBER TECHNOLOGIES INC.

TILLY CHANG EXE DIR S. F. COUNTY TRANSPORTATION AUTHORITY 1455 MARKET STREET, 22ND FL. SAN FRANCISCO, CA 94103 FOR: SAN FRANCISCO TRANSPORTATION AUTHORITY

DRENNEN SHELTON PLANNER BAY AREA METRO CENTER 375 BEALE STREET, STE.800 SAN FRANCISCO, CA 94105 FOR: METROPOLITAN TRANSPORTATION COMMISSION (MTC)

DANIEL ROCKEY PARTNER BRYAN CAVE LEIGHTON PAISNER THREE EMBARCADERO CENTER, 7TH FL. SAN FRANCISCO, CA 94111-4070 FOR: LYFT, INC.

MARK GRUBERG EXE. BOARD MEMBER SAN FRANCISCO TAXI WORKERS ALLIANCE 1415 PALOU AVE. SAN FRANCISCO, CA 94124 FOR: SAN FRANCISCO TAXI WORKERS ALLIANCE (SFTWA)

DARYL HALLS EXE. DIR. SOLANO TRANSPORTATION AUTHORITY ONE HARBOR CENTER, STE. 130 SUISUN CITY, CA 94585 FOR: SOLANO TRANSPORTATION AUTHORITY

MICHELLE UZETA DREDF 3075 ADELINE STREET, SUITE 210 BERKELEY, CA 94703 FOR: DISABILITY RIGHTS EDUCATION & DEFENSE FUND (DREDF)

AUSTIN BROWN EXECUTIVE DIRECTOR UC DAVIS POLICY INSTITUTE 1605 TILIA STREET, SUITE 100 DAVIS, CA 95616 FOR: UC DAVIS POLICY INSTITUTE FOR ENERGY, ENVIRONMENT, AND THE ECONOMY CPUC - Service Lists - R1902012 SAN DIEGO, CA 92131

FOR: ALTRUISTIC INC. DBA BOUNCE

LILLIAN LEVY SAN FRANCISCO CITY ATTORNEY'S OFFICE 1390 MARKET STREET SAN FRANCISCO, CA 94102 FOR: SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

NICOLE BOHN DIRECTOR SF MAYOR'S OFFICE ON DISABILITY 1155 MARKET STREET 1ST FLOOR SAN FRANCISCO, CA 94103 FOR: SAN FRANCISCO MAYOR'S OFFICE OF DISABILITY

VARUN JAIN UBER TECHNOLOGIES, INC. 1455 MARKET STREET, 4TH FLOOR SAN FRANCISCO, CA 94103 FOR: UBER TECHNOLOGIES, INC.

SARA SCHAER DOLIGHTFUL, INC 31 WINFIELD ST SAN FRANCISCO, CA 94110 FOR: DOLIGHTFUL, INC.

JEFF MALTZ CEO SILVERRIDE, LLC 425 DIVISADERO ST., SUITE 201 SAN FRANCISCO, CA 94117 FOR: SILVERRIDE, LLC

RITU NARAYAN ZUM SERVICES, INC. 555 TWIN DOLPHINE DR STE 350 REDWOOD CITY, CA 94401 FOR: ZUM SERVICES, INC.

MELISSA W. KASNITZ LEGAL DIR CENTER FOR ACCESSIBLE TECHNOLOGY 3075 ADELINE STREET, STE. 220 BERKELEY, CA 94703 FOR: CENTER FOR ACCESSIBLE TECHNOLOGY

ABHAY JAIN ACTIVE SCALER INC., DBA TAGSI 1551 MCCARTHY BLVD., STE. 10 MILPITAS, CA 95035 FOR: ACTIVE SCALER INC., DBA TAGSI

SEAN TIEDGEN SR. TRANSP PLANNER SHASTA REGIONAL TRANSPORTATION AGENCY 1255 EAST STREET, STE. 202 REDDING, CA 96001 FOR: SHASTA REGIONAL TRANSPORTATION AGENCY (SRTA)

Information Only

ABIGAIL COCHRAN ANNA FERO UNIVERSITY OF CALIFORNIA, BERKELEY DAVIS WRIGHT TREMAINE LLP EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 ANNETTE WILLIAMS APARNA PALADUGU SF MUNICIPAL TRANSPORTATION AGENCY Z00X EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, AA 00000 AUSTIN HEYWORTH CALEB CARRIZALES UBFR LYFT EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 ERIKA QUINTERO ERIN MCAULIFF LYFT, INC. EMAIL ONLY SF MUNICIPAL TRANSPORTATION AGENCY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 HEATHER MILLER HENRY CLAYPOOL CONSULTANT - TECH POLICY PROGRAM MANAGER VENTURA COUNTY TRANSPORTATION COMMISSION AMERICAN ASSN PEOPLE WITH DISABILITIES EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 JAMES ANDREW JANEE WEAVER MANAGER, TRANSPORTATION PLANNING COUNSEL - REGULATORY LA METROPOLITAN TRANSPORTATION AUTHORITY LYFT, INC. EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 JOHN ROWLEY KATHLEEN CORTEZ PRIME TIME SERVICES PROGRAM ANALYST - AREA AGENCY ON AGING COUNTY OF SONOMA EMAIL ONLY EMAIL ONLY, CA 00000 HUMAN SERVICES DEPT EMAIL ONLY EMAIL ONLY. CA 00000 LAURA TIMOTHY LEGAL DIVISION MGR - ACCESS, PARATRANSIT CPUC S.F. BAY AREA RAPID TRANSIT DISTRICT EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 LEUWAM TESFAI MADDY RUVOLO EXE. DIV. SFMTA CALIFORNIA PUBLIC UTILITIES COMMISSION EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 MALLORY NESTOR-BRUSH MOLLY ZIMNEY MGR - ACCESSIBLE SERVICES LYFT, INC AC TRANSIT EMAIL ONLY EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY, CA 00000 NEELA PAYKEL PAT PIRAS DEPUTY GENERAL COUNSEL EMAIL ONLY EMAIL ONLY, CA 00000 EMAIL ONLY EMAIL ONLY, CA 00000 PHILIP LAW PAUL S. BRANSON EMAIL ONLY CE0

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LAKE LINKS EMAIL ONLY EMAIL ONLY, CA 00000

PRISCILLA FREDUAH-AGYEMANG EMAIL ONLY EMAIL ONLY, CA 00000

ROSS GREEN ASSOCIATE KEARNS & WEST, INC EMAIL ONLY EMAIL ONLY, CA 00000

THYME CURTIS EXECUTIVE DIRECTOR THE CITY OF SAN DIEGO EMAIL ONLY EMAIL ONLY, CA 00000

TOM BELLINO EMAIL ONLY EMAIL ONLY, CA 00000

DAVIS WRIGHT TREMAINE LLP EMAIL ONLY EMAIL ONLY, CA 00000

HOPSKIPDRIVE, LLC EMAIL ONLY EMAIL ONLY, CA 00000

NOMAD TRANSIT LLC DBA VIA 10 CROSBY STREET, 2ND FL. NEW YORK, NY 10013

KATHERINE SHERIFF DAVIS WRIGHT TREMAINE LLP 1301 K STREET NW, SUITE 500 EAST WASHINGTON, DC 20005

IZZY AALA CABCONNECT, INC. 714 E. MONUMENT AVE, SUITE 107 DAYTON, OH 45402

JAMES ANDREW MGR - PLANNING L.A. COUNTY METRO TRANSPORT AUTHORITY ONE GATEWAY PLAZA, MS 99-23-3 LOS ANGELES, CA 90012

PARMINDER JOEA EXECUTIVE RIDE LLC 4532 W IMPERIAL HWY HAWTHORNE, CA 90304 FOR: EXECUTIVE RIDE LLC DBA OPOLI CPUC - Service Lists - R1902012 EMAILONLY, CA 00000

RICHARD SKAFF EXECUTIVE DIRECTOR DESIGNING ACCESSIBLE COMMUNITIES EMAIL ONLY EMAIL ONLY, CA 00000

STEVEN T. WALLAUCH PLATINUM ADVISORS EMAIL ONLY EMAIL ONLY, CA 00000

TOM ASHLEY VOLTERA EMAIL ONLY EMAIL ONLY, CA 00000

TRACI LEE SENIOR PUBLIC POLICY MANAGER LYFT EMAIL ONLY EMAIL ONLY, CA 00000

CAMERON-DANIEL, P.C. EMAIL ONLY EMAIL ONLY, CA 00000

ANDREI GREENAWALT HEAD OF PUBLIC POLICY VIA TRANSPORTATION INC. 160 VARICK STREET, 4TH FL. NEW YORK, NY 10013 FOR: VIA TRANSPORTATION INC.

JAMES C. BEH ATTORNEY JONES DAY 51 LOUISIANA AVENUE, N.W. WASHINGTON, DC 20001 FOR: INSTITUTIONAL EQUITY INVESTORS

ANDREI GREENAWALT PUBLIC POLICY NOMAD TRANSIT, LLC 2233 WISCONSIN AVE., STE 201 WASHINGTON, DC 20007

ASHAD HAMIDEH, PH.D SR. DIR. – PLANNING & DEVELOPMENT L.A. COUNTY METRO TRANSPORT.AUTHORITY ONE GATEWAY PLAZA, MS 99–23–3 LOS ANGELES, CA 90012

JAMES 0. JOHNSTON JONES DAY 555 SOUTH FLOWER ST, FIFTIETH FL. LOS ANGELES, CA 90071 FOR: INSTITUTIONAL EQUITY INVESTORS

MEAGAN SCHMIDT OPERATIONS MANAGER FACT 600 MISSION AVENUE OCEANSIDE, CA 92054 ROBERT GEBO ADA PARATRANSIT PROGRAM ADMINISTRATOR NORTH COUNTY TRANSIT DISTRICT 810 MISSION AVENUE OCEANSIDE, CA 92054

JACK CHRISTENSEN GRANTS ADMINISTRATOR SANDAG 401 B STREET, STE. 800 SAN DIEGO, CA 92101

ERIC DEHATE RIVERSIDE COUNTY TRANSP. COMMISSION 4080 LEMON STREET, 3RD FL. RIVERSIDE, CA 92501

ALLISON DRUTCHAS WAYMO LLC 1600 AMPHITHEATRE PARKWAY MOUNTAIN VIEW, CA 94043

GEORGE IVANOV WAYMO LLC 100 MAYFIELD AVENUE MOUNTAIN VIEW, CA 94043

MIKE TIEN REGULATORY COUNSEL AURORA 280 N. BERNARDO AVE MOUNTAIN VIEW, CA 94043

JULIE VEIT DEPUTY CITY ATTORNEY S. F. CITY ATTORNEY'S OFFICE 1390 MARKET STREET, 7TH FL. SAN FRANCISCO, CA 94102 FOR: SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

STEPHANIE STUART DEPUTY CITY ATTORNEY CITY ATTORNEYS OFFICE 1390 MARKET STREET, 7TH FLOOR SAN FRANCISCO, CA 94102 FOR: SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

ANDREW DUGOWSON CALIF PUBLIC UTILITIES COMMISSION ADMINISTRATIVE LAW JUDGE DIVISION AREA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

ASHLYN KONG CALIF PUBLIC UTILITIES COMMISSION TRANSPORTATION ENFORCEMENT BRANCH AREA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CAITLIN POLLOCK CALIF PUBLIC UTILITIES COMMISSION DISTRIBUTION PLANNING BRANCH AREA BENJAMIN GEMBLER SAN DIEGO ASSOCIATION OF GOVERNMENTS 401 B STREET, SUITE 800 SAN DIEGO, CA 92101

AMY KALIVAS DIRECTOR OF PROGRAMS ACCESS TO INDEPENDENCE 8885 RIO SAN DIEGO DRIVE NO 131 SAN DIEGO, CA 92108

ALAN CAZARES TRANSPORTATION PLANNER SAN LUIS OBISPO COUNCIL OF GOVERNMENTS 1114 MARSH ST SAN LUIS OBISPO, CA 93405

ANNETTE TRAN PRODUCT & REGULATORY COUNSEL AURORA 280 N. BERNARDO AVE MOUNTAIN VIEW, CA 94043

MARI DAVIDSON ATTORNEY AT LAW WAYMO LLC 100 MAYFIELD AVENUE MOUNTAIN VIEW, CA 94043

VIVEK GARG ZUM SERVICES, INC. 555 TWIN DOLPHINE DRIVE, STE. 350 REDWOOD CITY, CA 94065

LESLIE FERNANDEZ CITY ATTORNEY OFFICE CITY AND COUNTY OF SAN FRANCISCO 1390 MARKET STREET, 7TH FLOOR SAN FRANCISCO, CA 94102 FOR: SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

SUSAN CLEVELAND-KNOWLES GEN. COUNSEL / DEPUTY CITY ATTY. OFFICE OF THE CITY ATTORNEY 1390 MARKET STREET, 7TH . FOX PLAZA SAN FRANCISCO, CA 94102 FOR: SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

ANNA JEW CALIF PUBLIC UTILITIES COMMISSION TRANSPORTATION ENFORCEMENT BRANCH AREA 3-D 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

BRIAN KAHRS CALIF PUBLIC UTILITIES COMMISSION TRANSPORTATION ENFORCEMENT BRANCH AREA 2-F 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CODY NAYLOR CALIF PUBLIC UTILITIES COMMISSION TRANSPORTATION ENFORCEMENT BRANCH AREA 1/15/25, 12:56 PM CPUC - Service Lists - R1902012 505 VAN NESS AVENUE 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 DEBBIE CHIV GREGORY HARASYM CALIF PUBLIC UTILITIES COMMISSION ADMINISTRATIVE LAW JUDGE DIVISION ARFA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 IRYNA KWASNY JACK CHANG CALIF PUBLIC UTILITIES COMMISSION LEGAL DIVISION R00M 4107 R00M 5020 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 JOSHUA HUNFYCUTT MTCHAFI IUO CALIF PUBLIC UTILITIES COMMISSION CONSUMER PROTECTION AND ENFORCEMENT DIVI TRANSPORTATION ENFORCEMENT BRANCH ARFA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 NIKI BAWA REAGAN ROCKZSFFORDE CALIF PUBLIC UTILITIES COMMISSION COMMISSIONER HOUCK AREA 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 ROBERT MASON TERENCE SHIA CALIF PUBLIC UTILITIES COMMISSION ADMINISTRATIVE LAW JUDGE DIVISION R00M 5016 R00M 5306 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 TERRA M. CURTIS THERESA BUCKLEY CALIF PUBLIC UTILITIES COMMISSION CONSUMER PROTECTION AND ENFORCEMENT DIVI LEGAL DIVISION R00M 5139 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 ADAM BIERMAN ALEXANDER LARRO UBER TECHNOLOGIES, INC. 1455 MARKET STREET, 4TH FLOOR SAN FRANCISCO, CA 94103 SAN FRANCISCO , CA 94103 FOREST BARNES JADIE WASILCO 1 SOUTH VN NESS AVENUE, 7TH FLOOR SAN FRANCISCO, CA 94103 JANE Y. LEE JUSTINE WOODLAND ATTORNEY UBER TECHNOLOGIES, INC. 1455 MARKET STREET, 4TH FL. SAN FRANCISCO, CA 94103

ARFA

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SFMTA

KATE TORAN INT. DIR.- TAXIS & ACCESSIBLE SVCS DIV. S. F. MUNICIPAL TRANSPORTATION AGENCY 1 SOUTH VAN NESS AVE., 7TH FLOOR SAN FRANCISCO, CA 94103

I AURA GRAY COMMUNITY & GOVN'T RELATIONS MGR. CRUISE AUTOMATION 1201 BRYANT STREET SAN FRANCISCO, CA 94103

https://ia.cpuc.ca.gov/servicelists/R1902012_86476.htm

SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION TRANSPORTATION ENFORCEMENT BRANCH 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION ADMINISTRATIVE LAW JUDGE DIVISION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION COMMUNICATIONS DIVISION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION DIVISION OF WATER AND AUDITS 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214

UBER TECHNOLOGIES, INC.

1455 MARKET STREET, 4TH FLOOR

SR. ANALYST, GOV'T AFFAIRS DIVISON SF MUNICIPAL TRANSPORTATION AGENCY 1 SOUTH VAN NESS AVENUE, 8TH FLOOR SAN FRANCISCO, CA 94103

UBER TECHNOLOGIES, INC. 1455 MARKET STREET, 4TH FLOOR SAN FRANCISCO, CA 94103

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LISA TSE ATTORNEY RASIER-CA, LLC 1455 MARKET STREET SAN FRANCISCO, CA 94103 FOR: RASIER-CA, LLC DBA UBER

STEPHANIE KUHLMAN PARALEGAL, REGULATORY UBER TECHNOLOGIES, INC. 1455 MARKET STREET, 4TH FL. SAN FRANCISCO, CA 94103

JOSH RAPOPORT MORGAN LEWIS & BOCKIUS, LLP ONE MARKET, SPEAR STREET TOWER SAN FRANCISCO, CA 94105

LAURIE EDELSTEIN ATTORNEY JENNER & BLOCK LLP 525 MARKET STREET, 29TH FLOOR SAN FRANCISCO, CA 94105

F. JACKSON STODDARD ATTORNEY MORGAN LEWIS & BOCKIUS, LLP ONE MARKET, SPEAR STREET TOWER SAN FRANCISCO, CA 94105-1126

ANNETTE TRAN COUNSEL - REGULATORY COMPLIANCE LYFT, INC. 185 BERRY STREET SAN FRANCISCO, CA 94107

DEMETRIUS REAGANS LYFT, INC. 185 BERRY STREET, SUITE 5000 185 BERRY STREET, STE. 5000 SAN FRANCISCO, CA 94107

MARGARET TOBIAS ATTORNEY AT LAW TOBIAS LAW OFFICE 460 PENNSYLVANIA AVE SAN FRANCISCO, CA 94107

ELIZABETH GALLAGHER LYFT INC. 2300 HARRISON STREET SAN FRANCISCO, CA 94110 FOR: LYFT INC.

VIDHYA PRABHAKARAN ATTORNEY DAVIS WRIGHT TREMAINE LLP 50 CALIFORNIA STREET, 23RD FLR SAN FRANCISCO, CA 94111

RACHELLE CHONG COUNSEL LAW OFFICES OF RACHELLE CHONG 345 WEST PORTAL AVENUE, STE. 110 SAN FRANCISCO, CA 94127

KATE LEFKOWITZ ASSOCIATE TRANSPORTATION PLANNER MEHER DHALIWAL ACCESSIBLE SVCS SFMTA 1 SOUTH VAN NESS AVENUE, 7TH FLOOR SAN FRANCISCO, CA 94103

VALERIE COLEMAN PROGRAM ANALYST SF DEPT OF AGING & ADULT SERVICES 1650 MISSION ST., 5TH FLR SAN FRANCISCO, CA 94103

KENDALL ALLEN JENNER & BLOCK LLP 455 MARKET STREET, SUITE 2100 SAN FRANCISCO, CA 94105

PEJMAN MOSHFEGH ATTORNEY AT LAW MORGAN, LEWIS & BOCKIUS LLP ONE MARKET, SPEAR STREET TOWER SAN FRANCISCO, CA 94105

AICHI DANIEL SR COUNSEL – SAFETY & REGULATORY CRUISE LLC 333 BRANNAN STREET SAN FRANCISCO, CA 94107

CHRISTOF BAUMBACH CEO WINGZ, INC. 795 FOLSOM STREET SAN FRANCISCO, CA 94107 FOR: WINGZ,INC.

IZZY GERUNDIO LYFT, INC.

SAN FRANCISCO, CA 94107

PAUL AUGUSTINE SENIOR MANAGER, SUSTAINABILITY LYFT, INC. 185 BERRY STREET, SUITE 5000 SAN FRANCISCO, CA 94107

DOLIGHTFUL INC. DBA KANGO 31 WINFIELD STREET SAN FRANCISCO, CA 94110

MARTINET PHAN SILVERRIDE 425 DIVISADERO ST. SUITE 201 SAN FRANCISCO, CA 94117

THOMAS GREGORY DEPUTY DIR CENTER FOR INDEPENDENT LIVING 2490 MARINER SQUARE LOOP, STE. 210 ALAMEDA, CA 94501 FOR: CENTER FOR INDEPENDENT LIVING

ANH NGUYEN MGR., ADA PROGRAMS DIV. 1/15/25, 12:56 PM ALAMEDA TRANSPORTATION COMMISSION CITY OF OAKLAND 1111 BROADWAY, SUITE 800 1 FRANK OGAWA PLAZA, 11TH FL. OAKLAND, CA 94607 OAKLAND, CA 94612 REBECCA RUFF JAMES W. CARSON CENTER FOR ACCESSIBLE TECHNOLOGY ATTORNEY AT LAW 3075 ADELINE STREET, SUITE 220 2350 KERNER BOULEVARD, SUITE 250 BERKELEY, CA 94703 SAN RAFAEL, CA 94901 JOANNA HUITT ACTIVE SCALER INC. DBA TAGSI 1551 MCCARTHY BLVD, STE. 10 MOBILITY PLANNER MARIN TRANSIT MILPITAS, CA 95035 711 GRANVE AVE, SUITE 110 SAN RAFAEL, CA 94901 JOANNA EDMONDS LORENA BERNAL-VIDAL PLANNER III TECHNICIAN - TRANSPORTATION PLANNING SCCRTC **1523 PACIFIC AVENUE** SANTA CRUZ, CA 95060 FOR: SANTA CRUZ COUNTY REGIONAL SAN JOSE, CA 95134-1927 TRANSPORTATION COMMISSION AUTHORITY ELIZABETH RICHARDS CURTIS L. CHILD ER CONSULTING LEGISLATIVE DIR 607 ELMIRA RD. NO. 234 DISABILITY RIGHTS CALIFORNIA VACAVILLE, CA 95687 1831 K STREET SACRAMENTO, CA 95811-4114 DOUGLAS ITO LAURA MCWILLIAMS CALIF PUBLIC UTILITIES COMMISSION STATE SENATOR JERRY HILL CONSUMER PROTECTION AND ENFORCEMENT DIVI STATE CAPITOL, ROOM 5035 300 Capitol Mall SACRAMENTO, CA 95814 Sacramento, CA 95814 MICHAEL MULLANEY NOAH THORON CALIF PUBLIC UTILITIES COMMISSION PRESIDENT ALICE REYNOLDS 300 Capitol Mall 300 Capitol Mall Sacramento, CA 95814 Sacramento, CA 95814 MANAL YAMOUT MCDERMID ZEENAT HASSAN CALIBER STRATEGIES DISABILITY RIGHTS CALIFORNIA 2111 J ST., NO.406 SACRAMENTO, CA 95816 P0 B0X 160724 SACRAMENTO, CA 95816 ANDREW B. BROWN DARIN SANDS ATTORNEY AT LAW BRADLEY BERNSTEIN SANDS LLP ELLISON SCHNEIDER HARRIS & DONLAN LLP PO BOX 4120, PMB 62056 PORTLAND, OR 97208 2600 CAPITOL AVENUE, SUITE 400 SACRAMENTO, CA 95816-5931 FOR: INSTITUTIONAL EQUITY INVESTORS HEIDI BRADLEY BRADLEY BERSNTEIN SANDS LLP **113 CHERRY STREET** SEATTLE, WA 98104-2205

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NIELSEN MERKSAMER PARRINELLO GROSS

SANTA CLARA VALLEY TRANSP. AUTHORITY 3331 NORTH FIRST STREET, BUILDING A FOR: SANTA CLARA VALLEY TRANSPORTATION

CALIF PUBLIC UTILITIES COMMISSION CONSUMER PROTECTION AND ENFORCEMENT DIVI

ATTACHMENT A

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA TNC ACCESS FOR ALL WHEELCHAIR ACCESSIBLE VEHICLE INSPECTION DECLARATION FORM

Carrier Name: _____

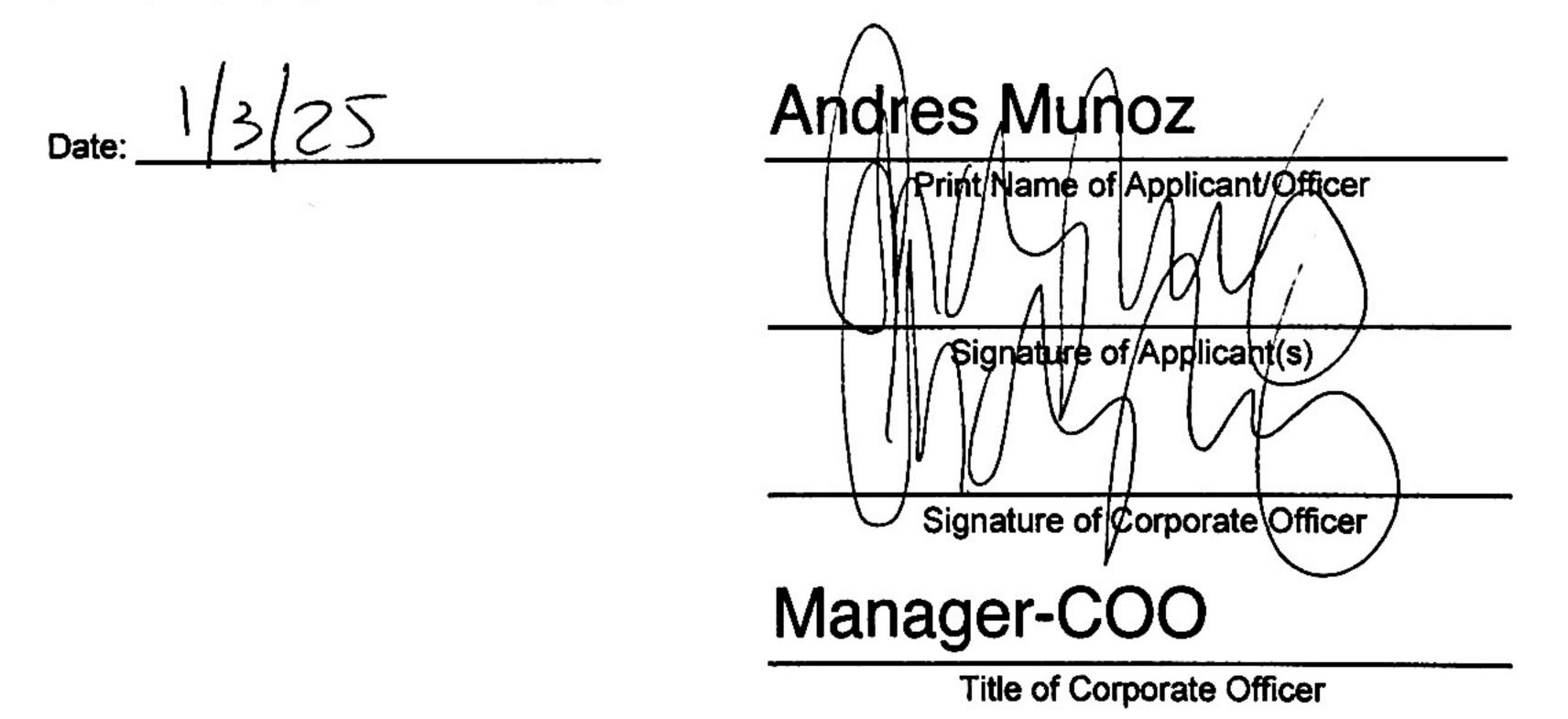
PSG#: 39427-A

Pursuant to Decision 20-03-007 Ordering Paragraphs 14(c) and 15(h), all Wheelchair Accessible Vehicles (WAVs) operating on a TNC's platform shall be inspected and approved to conform with the Americans with Disabilities Act Accessibility Specifications for Transportation Vehicles within the past year.

TNCs shall be responsible for ensuring that each of their WAVs complies with this requirement and shall maintain records of such compliance for the duration of the program which is scheduled to sunset on January 1, 2026.

CERTIFICATION

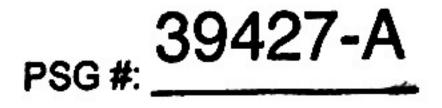
I (we) certify (or declare), under penalty of perjury, that I (we) have read and understand the above requirements that all WAVs operating on the TNC platform be inspected and approved to conform with the Americans with Disabilities Act (ADA) Accessibility Specifications for Transportation Vehicles, and that I (we) am (are) to and will comply with it. I (we) certify (or declare), under penalty of perjury, that the foregoing is true and correct.



(Rev. 03/24/2020)

PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA TNC ACCESS FOR ALL WHEELCHAIR ACCESSIBLE VEHICLE TRAINING DECLARATION FORM

Carrier Name: _____



Pursuant to Decision 20-03-007 Ordering Paragraph 14(a) and 16(f), all Wheelchair Accessible Vehicle (WAV) drivers operating on TNCs platform shall have completed WAV driver training within the past three years. The required training shall include, at minimum below:

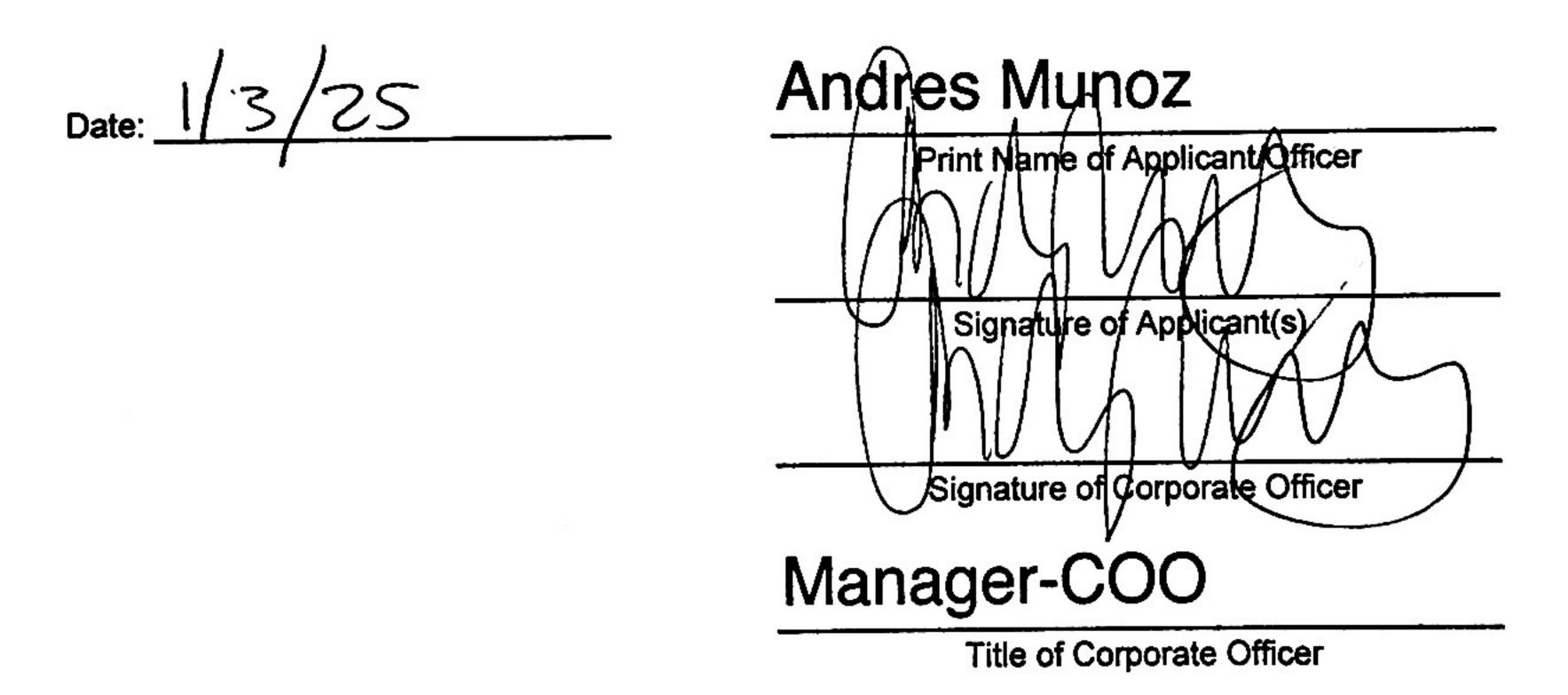
- 1. Sensitivity training
- 2. Passenger assistance techniques
- 3. Accessibility equipment use
- 4. Door-to-door service
- 5. Safety procedures

TNCs shall be responsible for ensuring that each of their WAV drivers complies with these requirements

and shall maintain records of such compliance for the duration of the program which is scheduled to sunset on January 1, 2026.

CERTIFICATION

I (we) certify (or declare), under penalty of perjury, that I (we) have read and understand the above requirement that all WAV drivers operating on TNCs platform must have completed WAV driver training within the past three years, and that I (we) am (are) to and will comply with it. I (we) certify (or declare), under penalty of perjury, that the foregoing is true and correct.



(Rev. 03/24/2020)

ATTACHMENT B

ATTACHMENT B

Uber Technologies, Inc.'s Outreach Quarterly Report Quarter 4 2024

January 15, 2025

In the fourth quarter of 2024, Uber Technologies, Inc. continued to advance its UberWAV (Wheelchair Accessible Vehicles) program, aligning with the priorities set forth in the 2024-2025 outreach strategy and meeting regulatory requirements under the California Public Utilities Commission's TNC Access for All Act (SB 1376). Outreach activities for Q4 included 1 presentation, and 1 focus group session. Additionally, Uber engaged with 116 organizations, including follow-ups with 90 previously engaged groups and outreach to 26 new organizations.

Fourth Quarter 2024 Outreach Questions Checklist:

1. What methods of engagement did the TNC find most effective and why?

This quarter, two of the most effective engagement methods were a short Instagram reel created in collaboration with an accessibility ambassador and the distribution of multilingual fliers. The Instagram reel, featuring a disabled veteran, demonstrated how to request a WAV trip through the Uber app to visit Grand Central Market in Los Angeles, providing a clear and relatable example of the service in action. This method helped address key questions from stakeholder groups, including those related to service accessibility and cost. Additionally, the multilingual fliers received positive feedback for their practicality, as they allowed stakeholders to distribute information more effectively among their members, ensuring key details about UberWAV reached a wider and more diverse audience.

2. What common concerns/questions came up during the engagement process?

Below are some of the common questions and concerns raised during Q4 outreach engagements regarding the UberWAV program:

- What is the availability of UberWAV vehicles, and how long is the typical response time?
- How can users find out if UberWAV is available in their area?
- What is the typical wait time for an UberWAV ride, and does it vary by location?
- Are there additional fees for using UberWAV compared to regular Uber services?
- How does UberWAV accommodate larger mobility devices like power wheelchairs or scooters?
- Can UberWAV vehicles accommodate additional passengers, such as caregivers?

3. What challenges have you encountered? How do you plan to overcome them?

This quarter, a key challenge in securing meetings was addressing hesitation from some stakeholder groups who were unsure about the immediate relevance of the UberWAV program to their members, which led to delays in confirming interest or committing to a presentation. To address this, we have implemented solutions such as sending UberWAV fliers to stakeholders ahead of the meeting to provide a clear understanding of the presentation's content. Additionally, outreach calls now include information to address preliminary questions and clearly explain the purpose of the presentation, which is to raise awareness about the service. These strategies have proven effective and will continue to be implemented moving forward.

Key outreach activities in the fourth quarter of 2024 included:

- **Stakeholder Engagement:** In Q4, we concentrated on deepening relationships with key stakeholders, including advocacy organizations and state agencies. Through a combination of outreach methods such as calls, emails, and interactive sessions, we successfully facilitated two engagement events: a targeted focus group and an informational presentation.
- **Outreach Efforts:** We conducted outreach to a total of 116 organizations, initiating dialogue with 26 new entities and engaging in 90 follow-up interactions.
- Follow-Up Strategy: This quarter, we continued to utilize direct phone calls as our primary follow-up strategy, enabling us to sustain engagement and promptly address questions or concerns. Additionally, we regularly reminded organizations to share information about our outreach efforts, which has led to new engagement opportunities. Through outreach to AccessSFUSD The ARC, we were referred to San Francisco Municipal Transportation Agency Multimodal Accessibility Advisory Committee, with whom we successfully engaged during Q4.
- **Post-Engagement Initiatives:** Following the focus groups and presentations, we pursued further engagement opportunities, including follow-up and continued engagement to identify other stakeholder groups.
- Social Media Influencer: We engaged a wheelchair user and Instagram influencer (@rollwithguru) in the Southern California area to publish posts on his social media channels demonstrating the use of the UberWAV service. We are hopeful this form of popular marketing—including reposting the content on Uber social media channels—will increase awareness of the service in combination with Uber's other efforts and we are exploring ways to boost the effectiveness of these types of social media posts in future quarters.

Speaking Engagements

Organization Name	Key Themes	Engagement Type
San Francisco Municipal Transportation Agency Multimodal Accessibility Advisory Committee	 Service Reliability and Response Times Driver Training Standards Equity in Service Distribution Integration with Public Transit Pricing and Affordability 	Focus Group
Curry Senior Center	 Service Availability Across Regions Capacity and Accessibility Cost and Reimbursement Models Community Partnerships 	Presentation

Program Information and Community Group Outreach

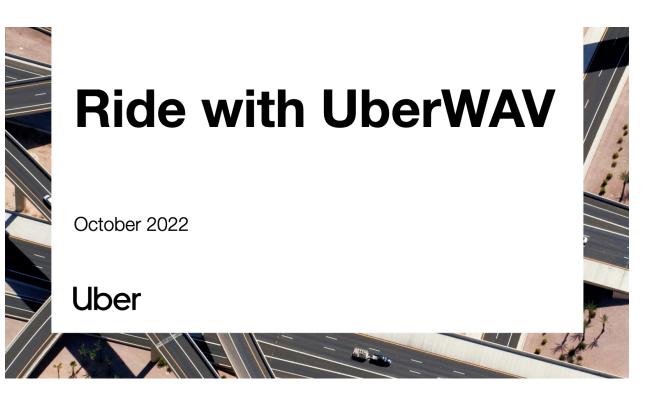
The outreach team has established a network of over 350 stakeholders across California who receive regular program updates, provide feedback, and help spread the word about UberWAV. During presentation opportunities, Uber utilizes its UberWAV presentation deck to engage with stakeholder groups and educate them about the program. The deck provides an introductory overview of UberWAV, highlighting its features and benefits. It also includes detailed instructions on how to use UberWAV, with step-by-step guidance on booking a ride and what to expect during the ride. The presentation emphasizes the intent of State Bill 1376, which requires transportation network companies to adopt wheelchair-accessible vehicles on their platforms, highlighting the significance of the UberWAV program and Uber's commitment to improving accessibility and inclusivity for riders with disabilities. (See Section A).

To identify outreach opportunities that effectively reach disabled consumers, Uber has actively sought input from these stakeholders. To support these efforts, Uber has provided a California-specific instructional fact sheet on accessing UberWAV to stakeholder organizations and has prepared English, Spanish, and Mandarin versions of the sheet for distribution. (See Section B).

In addition to these resources, Uber has created a dedicated webpage for UberWAV and an accessibility webpage that provides regular updates on new products, features, and initiatives aimed at improving the mobility and independence of riders with disabilities. These digital resources are available in four languages and include Frequently Asked Questions, tools for consumers, and a step-by-step explanation of how to use the service. The user-friendly design provides a comprehensive guide to using UberWAV, highlighting Uber's commitment to improving accessibility for all riders. (See Section C). Additionally, Uber has undertaken

marketing efforts to expand awareness of UberWAV offerings, such as by engaging with a social media influencer (see Section D) and by including UberWAV in our general mass marketing email campaigns (see Section E).

Finally, to help summarize Uber's various efforts throughout the quarter, Uber is attaching a chart showing its progress towards its quarterly goals established in its outreach plan. (See Section F).



Intros

Seth Smith

Manager, California Public Policy seth.smith@uber.com



01 What is WAV?
02 How to ride with UberWAV
03 SB 1376 (2018) Access For All
04 Uber + Public Transit
05 Q&A

Accessibility using Uber

Our technology and the transportation provided by drivers has transformed mobility for many people with disabilities, and we're committed to continuing to develop technologies that support everyone's ability to easily move around their communities.



Riders with disabilities

Uber's technology is helping to increase mobility and independence for riders with disabilities, with features and capabilities like these:

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Cashless payments

Uber's cashless payment option simplifies the payment process, reducing the need for riders to worry about counting out cash or exchanging bills with a driver.

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Anti-discrimination policies

Every trip request a rider makes is automatically matched to a nearby driver by the Uber app, reducing opportunities for unlawful discrimination to interfere with the process of securing reliable, affordable transportation.

Wait time fee waivers

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Riders with disabilities, or individuals who frequently accompany riders with disabilities on trips, can request a waiver of wait time fees for their accounts by submitting a <u>certification</u>.

On-demand transportation The Uber app makes it easier for riders with disabilities to get from A to B at the touch of a button. They no longer have to arrange rides through a dispatcher or resort to other, less convenient, means of finding a ride.

Service animal policies For riders who are blind or low-vision and may be traveling with service animals. Uber's Community Guidelines and Service Animal Policy clearly require drivers to comply with all applicable laws regarding the transportation of service animals.

Upfront pricing

Uber uses upfront pricing to let riders know the cost of their trip before they request a ride. This gives them peace of mind and helps eliminate the risk of fraud.

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Share your ETA and location

Riders can easily share their ride details, including the specific route and estimated time of arrival, with loved ones for extra peace of mind. Friends or family members will receive a link where they can see the driver's name, photo, and vehicle information, and track where the rider is on the map in real time until they arrive at their destination-all without downloading the Uber app.

Riders with mobility disabilities

We're using technology to make transportation more accessible and reliable for riders with mobility disabilities, including through WAV (wheelchair-accessible vehicles).

Read more

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Equipped vehicles

Uber's WAV lets riders who use non-folding motorized wheelchairs connect with drivers in wheelchair-accessible vehicles equipped with ramps or lifts.

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Available around the world

We're using several WAV models in cities around the world (including Bangalore, Boston, Chicago, London, Los Angeles, New York, Philadelphia, San Francisco, Toronto, and Washington, DC) to determine which wheelchair-accessible vehicle options best meet the needs of riders and drivers.

Uber WAV

WAV provides affordable rides in wheelchair-accessible vehicles, where available.

We're committed to developing solutions that support everyone's ability to easily move around their communities. Riders who use motorized wheelchairs or scooters can in certain cities* request a ride in a wheelchair-accessible vehicle (WAV). WAV driver-partners are certified by a third party in safely driving and assisting people with disabilities.



Why ride with Uber WAV

When and where WAV is available, request a ride

on demand that works around your life, not the

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Fast, flexible rides

other way around.

Trips that fit your budget

The price of a WAV ride in the Uber app is comparable to UberX, our basic ride option.

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Specialized drivers to assist you

Every person driving with Uber WAV has completed a certification course offered by a third party to help you enter and exit the vehicle.*

How to ride with WAV

Read more about how riding works

1. Request

Open the app and enter your destination in the "Where to?" box. Once you confirm your pickup and destination addresses are correct, select WAV at the bottom of your screen (a promo code is required in some cities). Then tap **Confirm WAV**.

If a WAV driver is available and accepts your ride request, you'll see your driver's picture and vehicle details and can track their arrival on the map.

2. Ride

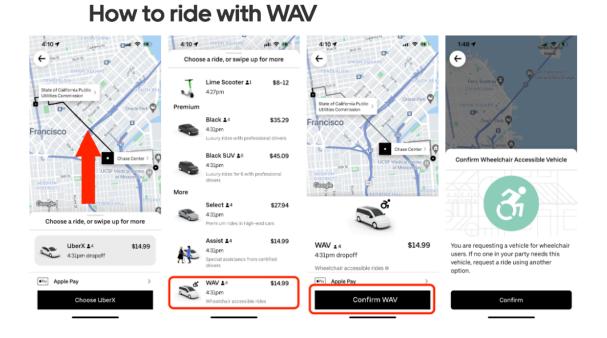
Check that the vehicle details match what you see in the app before getting in your WAV.

Your driver has your destination and directions for the fastest way to get there, but you can always request a specific route.

3. Exit the vehicle

You'll be automatically charged through your payment method on file, so you can exit your WAV as soon as you arrive.

Remember to rate your driver to help keep Uber safe and enjoyable for everyone.



Intent of State Bill 1376

"It is the intent of the Legislature that wheelchair users who need WAVs have prompt access to TNC services, and for the commission to facilitate greater adoption of wheelchair accessible vehicles on transportation network companies' online-enabled applications or platforms."

SB 1376 (2018), Section 3 (adding Public Utilities Code Section 5440(j))

TNC Remittance Offset: Quarterly Evaluation Criteria

Presence & Availability of Drivers with WAVs and Improved Level of Service

- · Hours of WAV service
- WAV drivers
- WAV Trips
- Response Time on WAV

Publicize WAV Services to the Disability Community

 Efforts taken by TNC to publicize and promote WAV service to disability communities

Accounting of Funds Expended

 Provide a statement of account for funds expended prepared in accordance with generally accepted accounting principles



Thank you

Seth Smith (seth.smith@uber.com)

Uber

Section B: UberWAV Public Information Materials - Digital Fact Sheet



nte habilitado para personas con sillas de ruedas motorizadas y socoters en el Condado Los Ángeles y en el a Bahía de San Francisco: los condados de San Francisco, Alameda, Contra Costa, Santa Clara, San Mateo, área de la Bahía de San Francisco: los condad Marín, Sonoma, Solano, Napa y Santa Cruz.





Section C: UberWAV Public Information Materials - Webpage

Uber Products Company Safety Help COVID-19 resources

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WAV

WAV provides affordable rides in wheelchair-accessible vehicles, where available.

We're committed to developing solutions that support everyone's ability to easily move around their communities. Riders who use motorized wheelchairs or scooters can in certain cities* request a ride in a wheelchair-accessible vehicle (WAV). WAV driverpartners are certified by a third party in safely driving and assisting people with disabilities.



sign up to ride

Uber Products Company Safety Help



Accessibility at Uber

Our technology has transformed mobility for many people with disabilities, and we're committed to continuing to develop solutions that support everyone's ability to easily move around their communities.*



Section D: UberWAV Public Information Materials - Social Media Influencer Posts

X and Instagram Posts:

Partnership with social media influencer: @rollwithguru



Section E: UberWAV Public Information Materials - Emails



Section F: UberWAW	Progress Towar	d Quarterly Goals
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	Objective / Quarter	Q4 2024
1.1	Conduct initial email outreach to at least 25 stakeholder groups per quarter	Email Outreach: 100 SGs contacted Presentation Outreach: 2 SGs contacted (including one focus group)
1.2	Conduct at least 2 tailored follow-up meeting with responsive stakeholder groups per quarter (8 per year), highlighting UberWAV's features and addressing any specific questions from stakeholders or organizations.	
1.3	Collect continuous feedback from stakeholder groups and riders in digital and virtual forms of engagement (via in-app support for riders, Uber's custom feedback form, email input).	
2.1	Collaborate with local organizations on at least 1 joint outreach initiative per quarter (4 per year).	\checkmark
2.2	Conduct at least 1 focus group or listening session per quarter (4 per year) with representatives from non-traditional disability communities.	
2.3	Engage at least 1 consultant specializing in stakeholder outreach and participation annually to optimize Uber's interaction strategies.	
3.1	Provide multilingual materials in three primary languages (English, Spanish, Mandarin-Chinese) to disability advocacy groups in multi-ethnic communities where English is not the predominant language.	Yes: Uber has prepared materials in English, Spanish and Mandarin Chinese fo distribution. Tagalog and Vietnamese translation to begin Q1 2025
3.2	Launch at least one mass email campaign per month highlighting UberWAV (with aim to reach at least 35,000 riders per quarter)	56,732 rider emails sent this quarter
3.3	Publish at least one piece of social media content per quarter promoting UberWAV (with aim to reach at least 100,000 impressions per quarter)	477,334 impressions through instagram post 25,105 impressions through X post
3.4	Partner with a social media influencer once per year to raise awareness of UberWAV and accessibility issues more broadly	
4	Monitoring and Evaluation	
Deliverable	 What methods of engagement did the TNC find most effective and why? What common concerns/questions came up during the engagement process? What challenges have you encountered? How do you plan to overcome them? 	This quarter, two effective engagement methods included a short Instagrar reel featuring an accessibility ambassador, which demonstrated how to use the UberWAV app, and multilingual fliers that helped stakeholders share ke details with their members more effectively. Common concerns raised duri outreach focused on UberWAV availability, response times, fees, and accommodations for larger mobility devices. A key challenge was hesitatio from some groups about the program's relevance, delaying commitments to presentations. To address this, we sent fliers in advance to clarify presentation content and equipped outreach calls with detailed information strategies that have proven effective and will continue to be utilized.