



TNC ACCESS FOR ALL PROGRAM

Program Overview &
Requirements for Access Fund
Administrators (AFAs)

**Consumer Protection and
Enforcement Division**

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PROGRAM OVERVIEW

Authority and Purpose

The California Public Utilities Commission (CPUC) created the transportation network company (TNC) Access for All Program to implement Senate Bill (SB) 1376 (Hill: 2018), which directed the CPUC to establish a program relating to the accessibility of TNC services for persons with disabilities, including wheelchair users who need a wheelchair-accessible vehicle (WAV).¹

The purpose of the TNC Access for All Program is to incentivize the statewide expansion and availability of on-demand transportation service for people with disabilities. This document is the Access for All Program Overview & Requirements (Program Requirements) for Access Fund Administrators (AFAs). Consistent with [D.21-03-005](#), the term AFA is used to generally refer to both the Local Access Fund Administrators (LAFAs) and the Statewide Access Fund Administrator (SAFA) unless noted otherwise. This document specifies the CPUC's procedures for selecting LAFAs; the operational, fiscal, and reporting requirements for entities serving as an AFA; and the requirements for Access Providers chosen to provide on-demand transportation to meet the needs of persons with disabilities.

History and Structure

In early 2019, the CPUC opened order instituting rulemaking (OIR) R.19-02-012 to address the issues related to the implementation of SB 1376. The rulemaking is currently divided into five tracks:

- Track 1 ([D.19-06-033](#)) – set the Access Fee amount of \$0.10 to be collected from each completed TNC trip and defined geographic areas as individual counties for the purpose of fee collection and redistribution (58 in total).
- Track 2 ([D.20-03-007](#)) – established the offset and exemption requirements and process; response time standards and other criteria for TNCs; and defined and identified eligible entities to serve as Local Access Fund Administrators (LAFAs).
- Track 3 ([D.21-03-005](#)) – defined “on-demand” as it relates to WAVs; adjusted metrics for TNCs’ offset eligibility; set requirements for Access Providers and local and statewide AFAs; and addressed other accessibility issues.
- Track 4 ([D.21-11-004](#)) – refined requirements for TNCs to be eligible for Offsets and Exemptions; modified eligibility requirements for Access Providers; clarified eligible WAV expenses must exclude WAV fare revenues received by TNCs; identified additional accessibility issues to be addressed in this proceeding; defined “Community WAV demand” for Annual Benchmarks Report; and modified CPED’s reporting schedule.

¹ California Public Utilities Code [§5440.5 \(a\)\(1\)](#).

- Track 5 ([D.23-02-024](#)) – established performance framework for pre-scheduled WAV trips; modified data reporting for TNCs; and modified Community Outreach Requirements for TNCs.

The Access for All Program provides two mechanisms to meet the statute’s overall goal of expanding and improving on-demand WAV transportation service in California: one through TNCs’ investments, and the other through local Access Providers. In the first mechanism, TNCs invest Access Fee revenue to expand or improve on-demand WAV service in each county or geographic area. In return, they can file offset requests on a quarterly basis with the CPUC. Approval of their requests allows the TNCs to keep some of the Access Fee revenue they collect, equal to the amount they invest in WAV service in a particular county in a particular quarter, so long as the WAV service meets performance requirements set by the CPUC.

In the second mechanism, the CPUC sets aside the remaining moneys (i.e., those not claimed by TNCs in the offset process) in a fund called the Access Fund. These funds can then be distributed to local Access Providers through AFAs. Access Providers are identified by AFAs as providers that can provide WAV service similar to that of TNCs but require additional financial resources to do so. In Track 2, the CPUC concluded that local transportation planning agencies (e.g., Metropolitan Planning Organizations; Regional Transportation Planning Agencies; and County Transportation Commissions) are best equipped and positioned to administer the Access Fund at the local level. The CPUC recognizes that these agencies may choose not to apply or may not qualify to be an AFA, or that selected agencies will not cover all geographic areas of the state. Therefore, the CPUC set forth a parallel process for CPUC staff to solicit and retain an independent entity to act as a Statewide Access Fund Administrator (SAFA), which may be a private or non-profit entity to serve as the AFA in geographic areas where there is no selected AFA. Consequently, the CPUC delegated AFAs the role of distributing funds to Access Providers in each county.

[Access Fee and Access Fund](#)

In Track 1 of Decision D.[19-06-033](#), the CPUC required TNCs² to collect an “Access Fee” in the amount of \$0.10 for each TNC trip³ and to remit the total fees collected to the CPUC on a per geographic area⁴ and quarterly basis beginning the third quarter of 2019.

The fees collected from TNCs are then deposited in the CPUC’s TNC Access for All Fund (“Access Fund”) for distribution to Access Providers that establish on-demand transportation programs or partnerships to meet the mobility needs of persons with disabilities, including individuals who need a WAV, in each geographic area. TNCs may “offset” the fees due to the CPUC by the

² “Transportation Network Company” means an organization, including, but not limited to, a corporation, limited liability company, partnership, sole proprietor, or any other entity, operating in California that provides prearranged transportation services for compensation using an online-enabled application or platform to connect passengers with driver using a personal vehicle. See California Public Utilities Code [§5431\(c\)](#).

³ See CPUC Decision [D.19-06-033](#).

⁴ CPUC Rulemaking R.19-02-012 designated each county in California as a geographic area.

amounts they spend quarterly to improve WAV service in each geographic area, so long as they meet certain requirements set by the CPUC.⁵

Access Fund Administrators (AFAs)

Consistent with [D.21-03-005](#), the term AFA is used to generally refer to both the Local Access Fund Administrators (LAFA) and the Statewide Access Fund Administrator (SAFA) unless noted otherwise. In Track 2 (Decision D.[20-03-007](#)), the CPUC authorized Access Fund Administrators (AFAs),⁶ to develop local WAV programs using Access Fund moneys collected by the CPUC.

[D.20-03-007](#) also tasked CPUC's Consumer Protection and Enforcement Division (CPED) with developing these Program Requirements for: the selection of LAFAs; AFAs' disbursement of funds; and AFA compliance with data reporting requirements. AFAs are expected to administer local WAV programs and contract with and obligate available funds to eligible Access Providers. Access Providers⁷ are organizations or entities that directly provide, or contract with a separate organization or entity to provide, on-demand transportation to meet the needs of persons with disabilities,⁸ including individuals who need access to a WAV.

Eligibility to Serve as a LAFA

Decision [D.20-03-007](#) limits the entities that may serve as LAFAs to metropolitan planning organizations (MPOs), regional transportation planning agencies (RTPAs), and county transportation commissions (CTCs). Currently, there are 18 MPOs and 21 RTPAs, covering California's 58 counties, as shown in Table 1 below. Other than AMBAG,⁹ MTC,¹⁰ SACOG,¹¹ and SCAG,¹² the CTCs, RTPAs, and MPOs are all single-county entities. Moreover, except for El Dorado and Placer counties, no county spans more than one MPO or RTPA.¹³ For multi-county MPOs like AMBAG, MTC, SACOG, and SCAG, the individual RTPA or local CTC with jurisdiction over each member county shall be eligible to apply as a LAFA for that geographic area if the MPO declines to apply. In the event neither an MPO, RTPA or a local CTC applies, a public transit agency may apply to be a LAFA in its geographic area.¹⁴

⁵ See CPUC Decision [D.20-03-007](#).

⁶ See CPUC Decision [D.21-03-005](#).

⁷ See CPUC Decision [D.21-11-004](#) Ordering Paragraph 12 for eligibility requirements.

⁸ California Public Utilities Code [§5431.5 \(a\)](#).

⁹ AMBAG (Association of Monterey Bay Area Governments) consists of 3 counties: Monterey, San Benito and Santa Cruz.

¹⁰ MTC (Metropolitan Transportation Commission) consists of 9 counties: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano and Sonoma.

¹¹ SACOG (Sacramento Area Council of Governments) consists of 6 counties: El Dorado, Placer, Sacramento, Sutter, Yolo and Yuba.

¹² SCAG (Southern California Association of Governments) consists of 6 counties: Imperial, Los Angeles, Orange, Riverside, San Bernardino and Ventura.

¹³ The only exceptions are El Dorado and Placer Counties. Most of these two areas are under the jurisdiction of the Sacramento Area Council of Governments while small portions are under the Tahoe Metropolitan Planning Organization (TMPO) of Nevada.

¹⁴ See CPUC Decision [D.23-02-024](#) OP 17.

Each geographic area may only be served by a single LAFA (geographic areas not served by a LAFA shall be served by the SAFA). In the event overlapping eligible entities apply to become a LAFA for the same area, the MPO will be given preferential consideration, followed by the county-level RTPA or CTC. Furthermore, Access Fees collected in one county must stay in that county. Therefore, if an MPO representing multiple counties is selected as a LAFA, current program rules require the MPO to ensure county-level expenditures do not exceed county-level fund balances.

Given the discrete number of eligible entities, the entities listed below are considered “conditionally selected” as a LAFA, contingent upon their agreement to accept and fulfill the requirements established by the CPUC for LAFAs in a process described in this Program Requirements document.

Table 1: Entities Conditionally Selected as LAFAs

Entity Name	Entity Type	Geographic Areas Covered
Association of Monterey Bay Area Governments (AMBAG)	MPO	Monterey, San Benito, Santa Cruz
Butte County Association of Governments (BCAG)	MPO, RTPA	Butte
Fresno Council of Governments (FresnoCOG)	MPO, RTPA	Fresno
Kern Council of Governments (KCOG)	MPO, RTPA	Kern
Kings County Association of Governments (KCAG)	MPO, RTPA	Kings
Madera County Transportation Commission (Madera CTC)	MPO, RTPA	Madera
Merced County Association of Governments (MCAG)	MPO, RTPA	Merced
Metropolitan Transportation Commission (MTC)	MPO, RTPA	Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, Sonoma
Sacramento Area Council of Governments (SACOG)	MPO, RTPA	El Dorado, Placer, Sacramento, Sutter, Yolo, Yuba
San Diego Association of Governments (SANDAG)	MPO, RTPA	San Diego
San Joaquin Council of Governments (SJCOG)	MPO, RTPA	San Joaquin
San Luis Obispo Council of Governments (SLOCOG)	MPO, RTPA	San Luis Obispo
Santa Barbara County Association of Governments (SBCAG)	MPO, RTPA	Santa Barbara
Shasta County Regional Transportation Planning Agency (SCRTPA)	MPO, RTPA	Shasta
Southern California Association of Governments (SCAG)	MPO, RTPA	Imperial, Los Angeles, Orange, Riverside, San Bernardino, Ventura
Stanislaus Council of Governments (StanCOG)	MPO, RTPA	Stanislaus
Tahoe Regional Planning Agency (TRPA)	MPO, RTPA	Parts of El Dorado and Placer
Tulare County Association of Governments (TCAG)	MPO, RTPA	Tulare

Entity Name	Entity Type	Geographic Areas Covered
Calaveras County COG	RTPA	Calaveras
Humboldt County Association of Governments	RTPA	Humboldt
Lake County Area Planning Council	RTPA	Lake
Mendocino COG	RTPA	Mendocino
Tuolumne County Transportation Council	RTPA	Tuolumne
Del Norte Local Transportation Commission (LTC)	RTPA	Del Norte
Modoc CTC	RTPA	Modoc
Siskiyou County LTC	RTPA	Siskiyou
Tehama County LTC	RTPA	Tehama
Trinity County LTC	RTPA	Trinity
Nevada CTC	RTPA	Nevada
Inyo County LTC	RTPA	Inyo
Mono LTC	RTPA	Mono
Alpine LTC	RTPA	Alpine
Amador CTC	RTPA	Amador
Mariposa LTC	RTPA	Mariposa
Sierra LTC	RTPA	Sierra
Plumas CTC	RTPA	Plumas
Colusa CTC	RTPA	Colusa
Lassen CTC	RTPA	Lassen
Glenn CTC	RTPA	Glenn

Summary of Roles and Responsibilities of an AFA

The primary role of an AFA is to administer the Access for All Program in the geographic area(s) within its jurisdiction. Specifically, Decision [D.20-03-007](#) tasks AFAs with developing local WAV programs and contracting with and obligating available funds to eligible Access Providers in accordance with criteria adopted by the CPUC and outlined in these Program Requirements. An AFA has the following responsibilities:

1. Submit an application to the CPUC certifying that Access Fund moneys will be obligated and liquidated in accordance with the requirements established by the CPUC
2. Submit an affidavit certifying all is true and correct under penalty of perjury and agreeing to be subject to the CPUC rules and jurisdiction
3. Establish a process for Access Provider solicitation
4. Select Access Providers to receive Access Fund moneys based on criteria adopted by the CPUC and outlined in these Program Requirements
5. Obligate available Access Fund moneys to selected Access Providers
6. Submit a Consolidated Quarterly Report to the CPUC in a format specified by CPED based on the Quarterly Reports submitted to the AFA by Access Providers

7. Submit annual and other quarterly reports to ensure that progress is made toward the broader goals and objectives of the program and SB 1376 (see *ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)*)

Anticipated Program Funding Schedule

The Access for All funding cycle is divided into six annual phases, which are discussed individually in detail in the following sections. Unless noted otherwise in the SAFA contract, the SAFA shall comply with the funding schedule below.

Phase I – Access Fund Balance Notification anticipated by **January 30 each year**: CPUC Staff will provide a Notice of Funding Availability of Access Fund balances by geographic area to all AFAs and posted [here](#) by January 30 each year.

Phase II – LAFA Application Submission due by **April 1**: Each eligible entity shall review the Program Requirements and certify that it agrees to follow them throughout the duration of its role as a LAFA. This certification process is only required once for each LAFA; each year, new LAFAs must make this certification by April 1.

Phase III – LAFA Application Review and Award anticipated by **July 1 each year**: Each year, CPUC is required to approve LAFAs by July 1. Only eligible entities that are not already LAFAs are required to submit application materials; currently approved and active LAFAs must only confirm to CPUC staff (email to TNCAccess@cpuc.ca.gov) by April 1 that they intend to continue as a LAFA into the next funding year. Once LAFAs are awarded, each LAFA will be required to sign a Consent Form agreeing to the terms stated in the CPUC Resolution. In addition, the LAFA must obtain an approval from its governing board via a resolution authorizing the execution of the certification to serve as the LAFA. The Consent Form must be emailed to CPUC staff within 15 days of Resolution approval. A signed form must be received for CPUC staff to initiate the distribution process of Access Funds to the LAFA. LAFAs' Board Resolution must also be submitted 15 days after CPUC Resolution approving the LAFA to avoid any delay in the distribution of funding by September 30. If the Board Resolution is submitted after the 15 days, the LAFA may not receive funding until after September 30. See Appendix B: 2026 Funding Cycle Calendar (Cycle 6) Appendix E: 2023 Funding Year Calendar (Cycle 3) for the due date.

Phase IV – Fund Distribution to AFAs anticipated by **September 30 each year**: After the CPUC approves the LAFA's application and receives the signed Consent Form and Board Resolution, CPUC staff will distribute the approved funding to each LAFA. The entire process is expected to be complete at the end of September; however, if LAFAs' Board Resolutions are received later than 15 days after CPUC approval, funding distribution may not occur by September 30. The SAFA should expect to receive funding by September 30 annually; however, if conditionally approved LAFAs are delayed in submitting their Board Resolution, a portion of the SAFA's funding may be delayed. Funds will continue to be distributed on an annual basis to AFAs until all funds collected through the program sunset date have been distributed.

Phase V – Access Program Development and Implementation: Approved AFAs will be required to establish a process for Access Provider solicitation; select, contract with and obligate available funds to eligible Access Providers by **July 1** as outlined in these Program Requirements; and, begin obligating Access Fund moneys to selected Access Providers by **July 1 (the following year) on an annual basis**. AFAs shall continue to obligate Access Fund moneys to selected Access Providers annually until all Access Funds have been liquidated.

Phase VI – Reporting Requirements:

Quarterly (by February 15, May 15, August 15, and November 15). On a quarterly basis, AFAs are required to report administrative cost expenditures and a progress report on engagement efforts with disability communities and Access Provider solicitation. Starting November 15, 2026 and on a quarterly basis thereafter, LAFAs must also submit Access Provider performance reports, the amounts of funds obligated, and any challenges encountered as well as plans to address those challenges.

Annually (by September 30). In addition to the quarterly reports, LAFAs are required to submit annually: a self-assessment describing their program’s progress, including its process to solicit Access Providers and a link to the LAFA’s website displaying a list of approved Access Providers and information about the local Program.

Overall Anticipated Process Timeline: A detailed timeline can be found in Appendix B: 2026 Funding Year Calendar and Appendix C: 2025 Funding Year Calendar.¹⁵

Statewide Access Fund Administrator (SAFA)

For geographic areas where no LAFA is selected, Decision [D.20-03-007](#) authorizes CPUC Staff to retain an independent entity to act as the Statewide Access Fund Administrator (SAFA), which can be a private or non-profit entity or other state agency. These Program Requirements apply to the SAFA where specifically identified and where the requirements apply to all AFAs.

ANNUAL PHASE I – ACCESS FUND BALANCE NOTIFICATION (anticipated by end of January)

Allocation of Funds

CPUC will allocate Access Fund moneys annually¹⁶ in each geographic area proportional to the percent of the fees originating in that geographic area. This means that the available funds by geographic area will fluctuate by quarter depending on the total amount of Access Fees (\$0.10 per TNC trip) collected from each geographic area and the offset amounts requested by TNCs and approved for that area.

¹⁵ Note that Table 2 outlines the funding source for each Funding Year.

¹⁶ California Public Utilities Code [§5440.5 \(1\)\(F\)](#). Multi-year funding cycle will be considered in a subsequent decision.

Access Fees collected in one county shall remain in that county throughout the Program. For example, if County A's share of the total Access Fees collected in Q3 2019 is 10%, then County A shall be allocated 10% of the total available Access Fund balance (total Access Fee collected less offsets) in Q3 2019, up to the total Access Fees collected in that county. If County A's share decreases to 5% in the following quarter, then its share of the available funds for that quarter shall also be 5%. County A's share of the available funds in each of the four consecutive quarters will then be added up, which will constitute the total annual allocation for County A for the funding year.

If awarded by the CPUC, County A shall obligate at least 85% of allocated funds to Access Providers within its jurisdiction in accordance with the rules set by the CPUC. Up to 15% of the allocated funding in that quarter may be used by County A to pay for its administrative costs incurred in running the program.

The available funds for the current funding year will be the total of moneys in the Access Fund from Quarter 3 (July 1 through September 30), Quarter 4 (October 1 through December 31), Quarter 1 (January 1 through March 31), and Quarter 2 (April 1 through June 30) of the years (calendar year) identified below.

Table 2 lists each funding year and the corresponding quarters from which the funds will be drawn.

Table 2: Funding Source

Funding Year¹⁷	Funding Sources¹⁸
Cycle 1: 2021 – Awarded	Q3 2019 – Q2 2020 Access Fees
Cycle 2: 2022 – Awarded	Q3 2020 – Q2 2021 Access Fees
Cycle 3: 2023 – Awarded	Q3 2019 – Q2 2022 Access Fees
Cycle 4: 2024 – Awarded	Q3 2022 – Q2 2023 Access Fees
Cycle 5: 2025 – Awarded	Q3 2023 – Q2 2024 Access Fees
Cycle 6: 2026 - Current	Q3 2023 – Q2 2025 Access Fees
Cycle 7: 2027	Q3 2025 – Q4 2025 Access Fees

Available Access Fund Balance Estimates

The Access Fund is funded by a \$0.10 fee collected on each TNC trip that is remitted to the CPUC by TNCs each quarter per county. A Notice of Funding Availability (NOFA) is anticipated to be posted on the CPUC website annually [here](#) by January 30.

¹⁷ "Funding Year" is the calendar year in which Access Funds are distributed from CPUC to Local Access Fund Administrators.

¹⁸ "Funding Sources" are the quarters in which Access Fees were collected that fund each Funding Year. Any unused funds from prior years will be carried forward to the next funding cycle unless a Statewide Access Fund Administrator is selected.

ANNUAL PHASE II – APPLICATION SUBMISSION (anticipated February through April)

If the MPO/RTPA/CTC/transit agency is interested in fulfilling the role of LAFA, then it proceeds to Phase II—agreeing to the Program Requirements. Only one submission of the required documents listed below is required for each LAFA for the duration of the Access for All program. Currently approved and active LAFAs must only confirm to CPUC staff (email to TNCAccess@cpuc.ca.gov) by April 1 that they intend to continue as LAFA into the next funding year.

Required Documents

Prospective LAFAs must submit the following items to the CPUC for review by April 1:¹⁹

1. Certification of Program Requirements

The authorized agent for the prospective LAFA must sign and submit a self-certification that the entity/agency will follow all the rules and meet all the requirements set forth in the Program Requirements for LAFAs. CPUC staff will provide template Certification language.

2. Notarized Affidavit

Prospective LAFAs must submit an affidavit, under penalty of perjury, that to the best of their knowledge all the statements and representations made in the application, including Certification and the Board Resolution, are true and correct. Additionally, prospective LAFAs must also agree to abide by the Requirements established by the CPUC, the CPUC's Rules of Practice and Procedure and statutes, to comply with Public Utilities Code Sections [2108](#) and [2111](#), and to submit quarterly and annual reports as outlined in these Program Requirements.

3. Payee Data Record (STD 204 Form)

All payees (including non-governmental entities or individuals) are required to complete a Payee Data Record, STD 204 form, to receive payments from the CPUC. It is important the mailing address be the address at which the payee chooses to receive correspondence and payments. If there is a change in the mailing address, another form will need to be submitted.

Summary of Required Forms

In summary, prospective LAFAs must submit the following completed documents by April 1.

1. Certification of Program Requirements
2. Notarized Affidavit
3. Payee Data Record (STD 204 Form)

¹⁹ All the required documents can be downloaded from www.cpuc.ca.gov/tncaccessadmin/

Submission

Prospective LAFAs must submit all signed forms and supporting documents electronically to TNCAccess@cpuc.ca.gov no later than the dates identified above and in Appendix B: 2026 Funding Cycle Calendar (Cycle 6).

Any deadline that falls on a weekend will be extended to the following business day. Only one submission and approval is required for the duration of the program. Any documents submitted to the CPUC for a grant program funded by consumers are public documents unless designated confidential pursuant to [General Order 66D](#).

ANNUAL PHASE III – REVIEW AND APPROVAL (anticipated May through July)

Upon receiving the required documents listed in Phase II (by April 1), CPUC Staff shall start the review process and seek a final approval by the CPUC at one of its regular voting meetings (by July 1).

Review

CPUC Staff will review the (1) Certification, (2) Notarized Affidavit, and (3) Form STD 204, listed under Phase II. If the required documents are incomplete or information provided needs additional clarification, Staff will work with prospective LAFAs to resolve the issues.

Approval

Upon determining that the prospective LAFAs meets all the conditions, Staff will prepare a Resolution seeking approval from the CPUC to confirm the selected LAFA(s) and award the corresponding funding amounts.²⁰ Once the CPUC approves the Resolution, CPUC staff will notify LAFAs of award by email and will also post an announcement on the Program website, [here](#).

Additional Required Documents

Once the CPUC approves the Resolution, LAFAs must submit the following items to the CPUC for review 15 days after the Resolution becomes effective in order for CPUC staff to initiate the distribution process of the Access Funds to the LAFAs:²¹

1. Consent Form (Due 15 days after CPUC Resolution approving the LAFA)

Each approved LAFA will be required to sign a Consent Form (annually, including continuing LAFAs) agreeing to the terms stated in the Resolution authorizing the Access Fund award. The agreement will provide the name of the LAFA, names of officers, and must be signed by the LAFA. The proposed wording of the Consent Form can be downloaded [here](#).

²⁰ For more information on CPUC voting meetings: <https://www.cpus.ca.gov/about-cpus/transparency-and-reporting/cpus-voting-meetings>

²¹ All the required documents can be downloaded from www.cpus.ca.gov/tncaccessadmin/

2. Board Resolution²² (Due 15 days after CPUC Resolution approving the LAFA)

A Board Resolution or other equivalent action is required to demonstrate the Board's commitment and a public process. CPUC staff recommends using the language contained in the sample Board Resolution. Only one Board Resolution is required for the duration of the program.

The Board Resolution and the Consent Form shall serve as a basis for CPUC staff to disburse Access Funds to the LAFA. The Board Resolution and the Consent Form must be submitted within 15 days of the CPUC's approval of its award Resolution²³ to avoid any delay in the distribution of funding. If submitted after the 15 days, the LAFA may not receive funding until after September 30.

Beginning in 2022, the annual CPUC approval process (through Resolution) will consider any new LAFA applicants, re-confirm existing LAFA's (who must subsequently file an updated Consent Form), and identify the appropriate corresponding funding availability for each geographic area.

Summary of Required Forms

In summary, in order for CPUC staff to initiate the distribution process of the Access Funds to LAFAs, each LAFA must submit the following completed documents in Phase III.

1. Consent Form (within 15 days of CPUC Award)
2. Board Resolution (within 15 days of CPUC Award)

ANNUAL PHASE IV – FUND DISTRIBUTION to AFAs (anticipated August through September)

Local Access Fund Administrator

Once funding has been awarded and the Consent Form and Board Resolution have been received, CPUC staff will initiate the processing of payments (15% Administrative cost and the 85% Access Provider Funds) via the CPUC's Fiscal Office.²⁴ Note that the State Controller's Office, not the CPUC, will issue payment to AFAs in the form of a check. The check will be mailed to the address indicated on the STD 204 Form. Payments will be issued by September 30

²² The Board Resolution component of the application must be submitted 15 days after CPUC Resolution approving the LAFA to avoid any delay in the distribution of funding by September 30. If the Board Resolution is submitted after the 15 days, the LAFA may not receive funding until after September 30. See Appendix for the actual due date.

²³ For information on CPUC voting meeting dates: <https://www.cpuc.ca.gov/about-cpuc/transparency-and-reporting/cpuc-voting-meetings>

²⁴ The Board Resolution component of the application must be submitted 15 days after CPUC Resolution approving the LAFA to avoid any delay in the distribution of funding by September 30. If the Board Resolution is submitted after the 15 days, the LAFA may not receive funding until after September 30. See Appendix for the actual due date.

of any Funding Year. Funds will be distributed on an annual basis, pending CPUC Resolution, to LAFAs until the last revenues collected in Q4 2031 have been distributed. Please notify your entity's fiscal office to expect such a payment from the State of California as to avoid confusion.

Statewide Access Fund Administrator

Once the SAFA Contract has been executed with CPUC, CPUC staff will initiate the processing of the 15% Administrative funding to the SAFA consistent with State Contract Agreement terms.

Once GCAP selects the Access Providers in a particular county consistent with program requirements, the SAFA shall collect and provide to CPUC the following: name of Access Provider; the geographic area of where the Access Provider will be providing WAV service; the funding agreement amount; and copy of the funding agreement or contract with the Access Provider. The information must be provided within the timelines of the SAFA contract agreement. The SAFA shall package the required documents and information from the Access Provider and submit to CPUC via email to tncaccess@cpuc.ca.gov along with an invoice which shall include the following information:

1. Date of the invoice
2. Identify the Cycle and the year the funds will be utilized by the Access Providers
3. List of selected Access Providers including the county and approved amount
4. Must be accurate and signed under penalty of law

CPUC staff will review the information provided by the SAFA for accuracy and completeness. Once approval, CPUC staff will initiate the processing of the Access Provider payments (85% Access Provider Funds) via the CPUC's Fiscal Office by submitting a voucher within 30 days of the required information provided by the SAFA. Note that the State Controller's Office, not the CPUC, will issue payment to the SAFA in the form of a check. The check will be mailed to the address indicated on the STD 204 Form within 60 days of the required Access Provider information from the SAFA.

The CPUC will process and make payment of the Access Provider funding from the Access fund on an annual basis unless the SAFA extends the Access Provider funding agreement in which additional funding can be provided by repeating the steps in this section. These funds are only to be allocated to approved Access Providers indicated on the funding agreement through the SAFA.

After the SAFA receives the check, the SAFA is to deposit/transfer the Access Provider funds to an escrow account approved by CPUC. SAFA will then distribute the Access Provider funds consistent with the agreement between the SAFA and Access Provider.

ANNUAL PHASE V – ACCESS PROGRAM DEVELOPMENT and IMPLEMENTATION

Once the AFAs receive Access Funds, the AFAs shall establish a solicitation process for Access Providers, including submission logistics, deadlines, and evaluation. AFAs shall select and contract with Access Providers on July 1 every year based on criteria outlined in these Program Requirements. AFAs must obligate Access Fund moneys to selected Access Providers by June 30 on an annual basis. Once annual funding is awarded by the CPUC, AFAs shall obligate Access Fund moneys to selected Access Providers annually until all available funds collected through the program have been liquidated.

Administrative Costs

Per [D.21-03-005](#), up to 15% of the total allocated funds may be used by the corresponding AFA to cover costs of administering the program. [D.21-03-005](#) defines administrative costs as “indirect overhead costs attributable to a project, per generally accepted accounting principles (GAAP), and the direct cost of complying with CPUC administrative and regulatory requirements related to the grant itself.”

Each AFA is required to submit a report of administrative expenditures incurred each year (beginning July 1—immediately after the funds are awarded by CPUC—through June 30 the following year or as noted in the SAFA contract) to CPUC staff. These administrative expenditures may not exceed 15% of the allocated funds. Any amount over 15% of the allocated funds will not be reimbursed by the CPUC and cannot be drawn from the funds reserved for disbursement to Access Providers. Funds cannot be applied retroactively for administrative costs incurred prior to being awarded the funds. Unused funds within the 15% allowed for administrative costs can be carried over from one funding year to the next.

Interest Bearing Accounts

The AFA may keep both the administrative funds and program funds in interest bearing accounts and add the interest to the total available for obligation or expenditure so long as 85% of CPUC-awarded funds (pre-interest) are set aside for Access Providers. The additional revenue from the interest can be added to the maximum of the 15% administrative costs allowed of the annual award received from CPUC. AFAs must maintain good record keeping and provide, in their quarterly reports, all administrative costs incurred, the amount remaining for each quarter, and funding allocation to Access Providers.

AFA Transparency

Each AFA shall develop and maintain a webpage to include at minimum, but not limited to, the following information:

- Information on SB 1376
- Access Provider Application Process
- Link to CPUC’s Access for All Program website (www.cpuc.ca.gov/tncaccess/)

- List of approved Access Providers (updated regularly)

The AFA shall provide the website link and other required reporting to CPUC staff by September 30 (90 days after the AFA's obligation of funds to Access Provider(s)). See Appendix B for a summary of the reporting schedule for 2026 Funding Year, Appendix C for 2025 Funding Year and Appendix D for 2024 Funding Year.

Engagement with Disability Communities

AFA's must make a good faith effort to reach out to the local disability community to get their input in the planning process of the AFA's local program. The CPUC acknowledges that AFA's know their local market best, including its constituents and the relevant stakeholders, and encourages the AFA's to consult with them to inform the development and implementation of the local Access Fund-funded WAV programs. The list of stakeholder constituencies is listed in the statute.²⁵ AFA's will be required to report in their quarterly report their actions to engage with the disability community 45 days after completion of each quarter (February 15, May 15, August 15, November 15) to the CPUC (via tncaccess@cpuc.ca.gov). The first report for cycle 6 shall be due November 15, 2026 for the LAFA's.

Eligibility Requirements for Access Providers

Per Decision [D.21-03-005](#) and [D.21-11-004](#), for the purposes of the Access for All Program, the CPUC identifies eligible Access Providers as "transportation carrier[s] that hold a Commission-issued permit prior to applying to be an Access Provider" or "a non-permitted transportation carrier may be eligible to apply as an Access Provider if the carrier provides documentation" that demonstrates the following:

- Background checks: Carriers must perform background checks that meet or exceed what is required of TNCs under the TNC Applications Form.²⁶
- Insurance: Carriers must have levels of insurance equivalent to or higher than to what is required of charter-party carriers under General Order 115.²⁷
- Controlled substance and alcohol testing: Carriers must be enrolled in a controlled substance and alcohol testing program.
- Secretary of State registration: Carriers must have their articles of incorporation filed with the Secretary of State.
- Motor Carrier Profile with California Highway Patrol (CHP): Carriers must complete the CHP 362 Motor Carrier Profile and obtain a CA Number from the CHP²⁸.

²⁵ California Public Utilities Code [§5440.5 \(a\)\(1\)\(A\)](#).

²⁶ [CPUC's Basic Information for Transportation Network Companies and Applicants](#) at 4.

²⁷ General Orders are available at: <https://www.cpuc.ca.gov/proceedings-and-rulemaking/cpuc-general-orders>.

²⁸ CHP Motor Carrier Profile, available at: <https://www.chp.ca.gov/CommercialVehicleSectionSite/Documents/H%20chp362.pdf>.

The approved non-permitted carrier shall submit a declaration to its respective AFA affirming compliance with each of the requirements and that each requirement is in effect during the term the carrier operates as an Access Provider.²⁹

Further, Access Providers must meet the following conditions:

- Directly provides, or contracts with a separate organization or entity to provide, on-demand WAV transportation to meet the needs of persons with disabilities.
- “On-demand WAV transportation” means any transportation service that does not follow a fixed route and/or schedule.

TNCs applying as Access Providers must attest to meeting the eligibility requirements to apply as an Access Provider. The attestation must be included with their application. The attestation can be downloaded [here](#) under “Reporting Templates.”

The AFA shall screen applications based on these Program Requirements and prioritize funding to providers that can demonstrate an ability to deliver trips within 24 hours (time between trip request and passenger pick-up time). However, if there are no applicants who can provide such on-demand service, the AFA can accept applications from other providers so long as those providers’ services do not follow a fixed-route or schedule. For AFAs establishing partnership with the Access Providers, CPUC staff may request as part of their review of the program, copies of the contract(s).

TNCs as Access Providers

Decision [D.21-03-005](#) approves TNCs to apply as an Access Provider in a geographic area where it currently offers WAV service if: (a) the TNC qualifies for an exemption in that geographic area and (b) certifies that the TNC’s collected fees during the Exemption Year were exhausted to provide WAV service.³⁰ A TNC may also apply as an Access Provider in a geographic area so long as it has not operated WAV service in that geographic area since July 1, 2019.^{31,32} In the event the AFA receives a TNC’s application, the AFA must consult with CPUC staff to verify whether the TNC has met these eligibility requirements. In addition, the TNC must submit an attestation with its Access Provider application attesting to compliance with the requirements under penalty of perjury.

Application/Proposal Requirements for Access Providers

At a minimum, Access Providers need to demonstrate in their application/proposal how the proposed program or partnership will improve the following: response times for WAV service compared to the previous year and/or status quo in that county; the presence and availability

²⁹ The Safety Declaration can be downloaded [here](#).

³⁰ See CPUC [Decision 21-03-005](#) Ordering Paragraph 11.

³¹ See CPUC [Decision 21-11-004](#) Ordering Paragraph 14.

³² [Decision 21-11-004](#) Ordering Paragraph 4 deems that a TNC “operates WAV service” in a given geographic area if the TNC completes at least one WAV trip that originates in that geographic area.

of WAVs within the geographic area; and, efforts undertaken to publicize and promote available WAV services to disability communities.

Per [D.20-03-007](#), some of the required information below may be inapplicable or unavailable at the time of the application as some of the Access Providers might be offering newer services. The applicant should explain why the information is unavailable or not applicable, but the applicant should not be disqualified for being unable to provide the information. To satisfy the minimum requirements, Access Providers shall provide the following specific information to AFAs (and, if requested, to CPUC staff) as part of their application/proposal for the first year of funding (the template can be downloaded [here](#)):³³

- a. WAV information (optional in the first year)
 - i. Number of WAVs in operation - by quarter and aggregated by hour of the day and day of the week.
 - ii. Number and percentage of WAV trips completed, not accepted, cancelled by passenger, cancelled due to passenger no-show, and cancelled by driver – by quarter and aggregated by hour of the day and day of the week. For WAV trips completed, Access Providers shall have the option to demonstrate an increase in the number of trips completed or an increase in the percent of trips completed.
 - The % of completed WAV trip requests in a geographic area shall be calculated as the total number of completed WAV trips divided by the total number of WAV requests for a given geographic area and quarter as follows:
 - $\% \text{ Completed WAV Trip Requests} = \frac{\text{Total Completed Trips}}{\text{Total Trip Requests}}$
 - The Access Provider shall also report its WAV operating hours with the submission of the % of completed WAV trip requests.
 - iii. Completed WAV trip request response times, as well as Periods A and B, in deciles by quarter³⁴. This also includes a report of the 75th percentile response times, specifically, for that quarter.
 - Period A (time elapsed from when a trip is requested until the trip is accepted) and B (time elapsed from when a trip is accepted until the vehicle arrives).³⁵ Response time is the elapsed time between when a trip is requested and when the passenger is picked-up (Period A plus Period B). For example, the Access Provider shall report that 10 percent of all trip requests

³³ Some of these requirements are optional in the first year, such as companies newly operating in that county or for new companies. However, they will be required in the succeeding years.

³⁴ An Access Provider shall submit response time data for the preceding four quarters, if available.

³⁵ For a definition of Period A and B, see CPUC Decision [D.20-03-007](#) at 20.

originating in a geographic area and quarter were fulfilled in X response time minutes, 20 percent were fulfilled in X response time minutes, etc. In addition, the Access Provider shall report that the Period A time was X minutes for 10 percent of completed trips, that the Period B time was X minutes for 10 percent of completed trips, etc.

- iv. Evidence of outreach efforts to publicize and promote available WAV services to disability communities, which may include a list of partners from disability communities, how the partnership promoted WAV services, and marketing and promotional materials of those activities.

Special Note for First-Year Access Provider Applicants

Note that in the first year of the application process, an Access Provider applicant shall be required to provide a narrative outlining how it will demonstrate improvements in response times and WAV presence and availability, and how it will promote the service. This narrative can be in place of the required data indicated above if such data is not available from past performance. In addition, the Access Providers shall provide estimates for the following metrics that are expected to result from the project they are requesting funding for:

- i. Expected number of WAVs in operation during the first year
- ii. Outline of planned outreach efforts to publicize and promote available WAV services to disability communities, which may include a list of partners from disability communities, how the partnership promoted WAV services, and marketing and promotional materials for those activities

On the next round of applications, the AFAs shall use the reported data under requirement (a) (WAV information) above from the first year as a baseline in evaluating applications in the second year.

- b. Safety, training, and insurance information
 - i. Certification that the Access Provider's WAV drivers have completed WAV driver training within the past three years
 - ii. Report of WAV driver training programs used and number of WAV drivers that completed the training in the prior year
 - iii. Certification that all WAVs operating on an Access Provider's platform have been inspected and approved to conform with the ADA Accessibility Specifications for Transportation Vehicles³⁶ within the past year

³⁶ Title 49 Code of Federal Regulations, Chapter 38, Subpart B available at [Electronic Code of Federal Regulations \(eCFR\)](#).

- iv. Number of complaints received related to WAV drivers or WAV services, categorized as follows: securement issue, driving training, vehicle safety and comfort, service animal issue, stranded passenger, and other
- v. Access Providers must place the International Symbol of Accessibility (ISA)³⁷ on the following locations on a WAV: passenger side door (below door handle) and rear of vehicle (right side above bumper)
- vi. A signed Safety Protocol Declaration Form³⁸
- c. Financial information
 - i. Estimated income (categorized by passenger revenue; other revenue; and total grants, donations, and subsidy from other agency funds)
 - ii. Estimated expenses (categorized by wages, salaries, and benefits; maintenance and repair; fuels; casualty and liability insurance; administrative and general expense; other expenses; contract services)
 - iii. Funding sources: list and explain all sources of operating revenue, including revenue from grants, donations, and local fundraising projects that will be used to fund the Program, for the prior, current, and budget year.
- d. Project description

In addition to requirements (a) – (c) above, Access Providers shall submit a narrative project description to inform the AFA’s evaluation.

- i. Detailed description of the proposed project
 - What type of WAV-related expenses are requested and a breakdown of associated costs (please see Appendix A: Eligible WAV Expenses) – for example, a proposed improvement in an existing on-demand WAV service that involves the purchase of new WAVs is an eligible type of project under the “Vehicle Costs” category. For this proposal, the applicant shall describe the type and quantity of WAVs to be purchased.
 - How it will increase WAV availability – provide an estimate of hourly number of available WAVs resulting from the proposed improvement.
 - How it will improve response times – provide an estimate of the improvement in response times (in the example above, what is the expected change in response times with the addition of new WAVs?). At a minimum, the estimates should work toward demonstrating improvement from the previous quarter throughout the one-year funding cycle.

³⁷ See U.S. Access Board, Guide to the ADA Accessibility Standards, available at: <https://www.access-board.gov/ada/guides/guidance-on-the-isa/>

³⁸ See [Decision 21-11-004](#) OP15. The template can be downloaded [here](#).

- How the Access Provider will engage the disability communities and market the new service – provide an outreach plan that details how the Access Provider would increase awareness about its on-demand WAV service within its service area.
- ii. Estimated start and completion date of the project (contract termination)

Contracting Access Providers

Per Decision [D.20-03-007](#), the CPUC “shall distribute funds in the Access Fund on a competitive basis to Access Providers that establish on-demand transportation programs or partnerships to meet the needs of persons with disabilities, including wheelchair users who need a WAV....” To fulfill this requirement, an AFA must establish a competitive application process to select eligible Access Providers within its jurisdiction. To satisfy the “competitive” basis mentioned in the statute, AFAs will be required to allow new Access Providers to apply once the initial/existing contract ends. AFAs will be able to determine the duration of their contract with Access Providers, with a maximum of five years, including the length of existing contracts. Please consider the variable nature of access funding when contemplating contract extensions. If a LAFA is also a public transit provider, they may elect to use the funds to operate the service themselves or through a third party contractor as long as the intent is to provide on-demand WAV transportation for persons with disabilities, including wheelchair users who need a WAV. An AFA must develop a scoring and evaluation mechanism to be used to select who can receive funding based, at a minimum, on the following criteria:

- a. Prioritize Access Providers that can offer on-demand WAV transportation that can be requested and fulfilled within 24 hours
 - However, if there are no applicants who can provide such on-demand service, the AFA can accept applications from other providers so long as those providers’ services do not follow a fixed-route or schedule. If there are remaining funds after the AFA has approved funding for on-demand providers, then the AFA may distribute those funds to WAV providers that do not meet the on-demand criteria.
- b. Improve response times for WAV service compared to the previous year and/or status quo
 - Response time is defined as the time between when a WAV ride was requested and when the vehicle arrived
- c. Improve presence and availability of WAVs within the geographic area compared to the previous year and/or status quo
 - Presence and availability refer to the number of WAVs in operation by quarter and aggregated by hour of the day and day of the week
- d. Identify efforts undertaken or that will be undertaken to publicize and promote WAV services to disability communities

- Evidence of outreach efforts may include: a list of partners from disability communities, how the partnership promoted WAV services, and marketing or promotional materials of those activities (e.g. social media, website, in-person events)

Liquidation of Funds

The AFA shall liquidate moneys (i.e., transfer all applicable funding to the Access Provider) based on generally accepted accounting principles to ensure funds are used in accordance with the conditions and restrictions adopted under the Program. Funds shall be liquidated by June 30 each calendar year—or one year from when funds are obligated to the Access Provider. If the funds cannot be liquidated within one year from when the funds are obligated, the AFA must provide an explanation in the quarterly report explaining why the requirement can't be fulfilled and provide a timeline of when the funds are expected to be liquidated. At least eighty-five percent (85%) of the total awarded funds per geographic area must be reserved for Access Providers by the corresponding AFA. In addition, the AFA must ensure that the following are in place before liquidating funds and retained for duration of the program for purpose of program audits:

- Funding agreement or contract with the Access Provider referencing the Program Requirements and specifying the scope of work, schedule, and financial agreement.
- Documented process for verifying Access Provider expenses

The Access for All Program can be implemented by AFAs as either a grant or a reimbursement program, as long as obligated funds are liquidated within one year of obligation. The LAFA may also develop multi-year contracts on the condition that: (a) LAFAs are only awarded funding by CPUC on an annual basis and (b) if a multi-year contract is in place, LAFAs must have a competitive process allowing new entrants the opportunity to join the program once the initial contract has expired. If a multi-year contract is in place, the LAFAs should be aware that there may be a financial risk of not having Access Funding in the subsequent years; TNCs may be exempt from remitting any Access Funds in that county if the TNC(s) has/have met the exemption standards in that county for four consecutive quarters. The AFA will be responsible for developing a grant or reimbursement program that best suits their business practices and for maintaining auditable record keeping of obligated and liquidated funds. AFAs shall ensure the funding agreement or contract with the Access Provider clearly specifies the terms of the agreement and meets all of the Program Requirements.

See *ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)* for quarterly reporting requirements related to fund obligation and liquidation. Access Providers shall have one year to liquidate the funds from the date the Access Providers enter into a contract with the AFA.

Eligible Expenses

Per [D.21-03-005](#) Ordering Paragraph 9, a qualifying expense for an Access Provider is (1) a reasonable, legitimate cost that improves wheelchair accessible vehicle service, and (2) on the list of eligible WAV expense attached as Appendix A in this Program Overview and Requirement which was adopted in Decision [D.20-03-007](#).

For Access Providers that provide WAV services to a TNC, the Access Provider shall not use Access Fund moneys for trips that are compensated by a TNC. Accordingly, the AFA is permitted to request additional information from Access Provider applicants as necessary to sufficiently review the application. An Access Provider applicant shall disclose whether it is a current or former service provider for a TNC. The Access Provider applicant must demonstrate to the AFA that any Access Fund monies will not be used for services that are compensated by a TNC.

Return and Report of Unused Funds

The contract between the AFA and Access Provider shall specify that in the event an Access Provider has unused funds at the end of their contract period, the Access Provider shall return all unused funds to the AFA within 30 days of the contract expiration.

- All funds returned to the LAFA by Access Providers shall become unobligated funds, and must be added to the total funding available for the next funding cycle.
- All funds returned to the SAFA by Access Providers or any unused funds remaining shall be refunded back to CPUC within 30 days of contract expiration or contract termination.

Refunds to CPUC will require the following:

- A signed letter explaining the purpose of the refunds, including the total refund amount, and refund amounts broken by geographic area
- A physical check made payable to California Public Utilities Commission. "Program 0333 refund" and "agency name" should be written on the check:
- Mail your payment along with the cover letter to:
 - o California Public Utilities Commission
 - o Fiscal Office
 - o Van Ness Avenue
 - o San Francisco, CA 94102-3298
- Email a PDF copy of the letter and a PDF copy of the check to:
 - o cashiering@cpuc.ca.gov
 - o tncaccess@cpuc.ca.gov

The LAFA is required to report all unobligated funds (if any) to CPUC staff by September 30th on an annual basis (see also *ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)*).

In the event the LAFA is no longer interested in continuing as an Access Fund Administrator, the LAFA shall inform CPUC staff within 30 business days via email at tncaccess@cpuc.ca.gov,

identify the reason(s) for not continuing, and provide a LAFA Board Resolution withdrawing its application. The email will constitute an immediate withdrawal as a LAFA. Any Program funding held by the LAFA shall be returned to the Access Fund, including unobligated funds, administrative funds, and any accrued interest. In the event the LAFA withdraws its application and is interested the following year, the LAFA will be required to apply again by submitting the full Application, including the Certification, Affidavit, Board Resolution, Payee Data Record, and Consent Form following the CPUC's award.

Combining of Funds

An AFA may choose to combine multiple funding cycles to increase the funding availability to the eligible Access Providers. An AFA must provide in their quarterly report an execution plan of how the funds will be utilized and explain how combining multiple funding cycles will increase on-demand WAV services. The AFA shall continue to follow the Program Schedule as indicated in the Appendix.

Data Reporting and Compliance

Access Providers receiving funding are required to report on a quarterly basis data related to the Program to their respective AFAs. For a list of reporting requirements, see *ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)*. It is the responsibility of the AFAs to compile and submit these data to the CPUC on a quarterly basis. The required data reporting and reporting schedule is covered under *ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)*.

The AFA shall develop a process to collect the required data from Access Providers within 30 days after the end of each quarter. The AFA shall consolidate the data into a quarterly report and submit them to the CPUC 45 days after the end of each quarter to tncaccess@cpuc.ca.gov.³⁹ Any documents submitted to the CPUC for a grant program funded by consumers are public documents unless designated confidential pursuant to [General Order 66D](#).

It is the responsibility of the AFA to review quarterly performance provided by the Access Providers and to determine whether there is a pattern of non-compliance with the standards established by the CPUC and misuse of funds as set forth in these Program Rules. In concert with the AFA, CPUC will make the determination whether non-compliant Access Providers shall be suspended or disqualified from receiving future funds.

³⁹ A data reporting template will be available for download from the Access for All Program [website](#) once available.

Execution and Performance

The selected AFA shall start the project within 30 days upon award and complete the project execution (develop, solicit, award, liquidate) within a 24-month timeframe. Should the AFA fail to commence work within 30 days of award, the CPUC or Director of CPED, upon five (5) days written notice to the AFA recipient, reserves the right to terminate the award. If the AFA is unable to complete the proposed project within the required 24-month timeframe, it must notify the CPUC as soon as it becomes aware of this prospect. The CPUC reserves the right to reduce or withhold payment for failure to satisfy this requirement. In the event no eligible Access Provider responds to a solicitation and the AFA is unable to obligate funds by June 30 each year, the AFA will be required to report in their quarterly report (45 days after the end of each quarter) the administrative costs expended, challenges, and any other issues AFAs want to share to keep CPUC apprised of the Access Provider solicitation progress.

The AFA must complete all performance of the project before the termination date in accordance with the terms of approval granted by the CPUC. In the event that the AFA fails to complete the project or subsequently perform the responsibilities as an Administrator in accordance with the terms of approval granted by the CPUC and compliance with the AFA Program Requirements, the AFA may be required to reimburse some or all of the Access Funds that it has received.

Material changes in the entries in the application, such as discontinuing operation or bankruptcy, change of address, telephone, fax number, or email address must be reported within 10 business days to tncaccess@cpuc.ca.gov.

Financial and Program Audit and Non-Compliance Penalties

Access Funds shall only be used in accordance with the Access for All Program Requirements. AFAs and Access Providers receiving Access Funds must adhere to the Program Requirements established by the CPUC, including the use of standard accounting practices, and agree to Program and financial audits as deemed appropriate by CPUC or other State control agencies. AFAs and Access Providers that are found to be in noncompliance may be subject to, among other things depending on the violation: audit, suspension, or permanent disqualification from future participation in the Access for All Program.

Pursuant to Public Utilities Code [314.6 \(a\)](#), the CPUC may conduct any necessary audit, quality check verification, or discovery during project implementation and post-project completion. If any portion of the 15% allocated funds to AFAs for use of administrative costs is found to be out of compliance, AFA will be responsible for refunding any disallowed amount along with appropriate interest rates determined to be in accordance with applicable CPUC decisions. For this reason, all documentation pertaining to this program, including contracts with Access Providers, program related records such as files, invoices, and other related documentation shall be retained and made available to CPUC upon request for the duration of the program and for three (3) years from the date of final Access Provider funding liquidation. Audits of Access

Providers are not required. However, it is the responsibility of the AFA to determine whether Access Providers are eligible to receive future funding based on their performance.

AFAs and Access Providers who do not comply with program requirements could be at risk of not receiving future Access Funds. The AFA is responsible for the Access Providers meeting the program requirements and goals of the program regardless of whether the Access Providers are partnering with other entities or directly providing the service. In addition, the CPUC may impose penalties allowed under Public Utilities Code Sections [2108](#) and [2111](#) for failure to meet the program and project compliance requirements, as determined by the CPUC.

LAFAs must agree to the following language in the affidavit as attached in the LAFA [Application](#). SAFAs will undergo a separate agreement process.⁴⁰

If [MPO/RTPA/CTC/transit agency] violates the terms and conditions TNC Access For All Program Overview & Requirements for Access Fund Administrators, it shall be subject to Public Utilities Code sections 2108 and 2111. The Commission may impose the maximum penalties allowed under Public Utilities Code sections 2108 and 2111 for failure to meet the program and project compliance requirements, as determined by the Commission.

ANNUAL PHASE VI – REPORTING OBLIGATIONS (Recurring and Ongoing)

An AFA must submit reports to CPUC staff quarterly and annually under Decision [D.20-03-007](#).⁴¹ The purpose of these reports is to ensure that progress is made toward the broader goals and objectives of the program and SB 1376. These data will inform the CPUC whether changes to the program are necessary. Similarly, the AFAs can use the data to evaluate the performance of their local programs and adjust them accordingly. The following quarterly and annual reports must be submitted via email to tncaccess@cpuc.ca.gov according to the schedule that follows.⁴² To the extent that any information submitted is claimed to be confidential, the AFA must provide a public redacted version, in addition to the confidential version, and comply with the confidentiality requirements in General Order 66-D including providing the requisite confidentiality declaration to CPUC staff at tncaccess@cpuc.ca.gov.

AFAs' Administrative Costs, updates on Access Provider Solicitation and Engagement with Disability Community (Quarterly)

AFAs are required to track and report administrative expenditures incurred each quarter (beginning July 1 or immediately after the Funds are awarded by CPUC, through June 30 the following year). AFAs must track the administrative cost allocation and its administrative expenditures separately from the funding allocation and its expenditures for Access Providers' services. In addition, AFAs shall also report the amount of administrative funds remaining for each quarter.

⁴⁰ See DGS State Contracting Manual [here](#).

⁴¹ See CPUC Decision [D.20-03-007](#) Ordering Paragraph 31.

⁴² Access Provider reporting templates are available for download at this [website](#).

In addition to reporting Administrative Costs, AFAs are required to provide a brief narrative describing the following: actions to engage with local disability communities and progress toward AFAs solicitation and evaluation of eligible Access Providers.

The reporting of administrative costs and brief narrative description of progress of Access Provider solicitation and engagement with disability communities shall be provided quarterly, 45 days after the completion of each quarter (February 15, May 15, August 15, November 15) to the CPUC (via tncaccess@cpuc.ca.gov). The first report shall be due November 15, 2026 for cycle 6.

Progress Reports and Amount of Access Funds Used by Access Providers (Quarterly)

A brief narrative description of the progress made by selected Access Providers, including any compliance or other challenges encountered, shall be reported on a quarterly basis. In addition, the amount of Access Funds obligated and used by Access Providers shall be reported on a quarterly basis, which are due 45 days after the end of each quarter (February 15, May 15, August 15, November 15). The first report shall be due November 15, 2026 for cycle 6.

AFAs' Consolidated Reports (Quarterly)

CPUC staff will provide a Quarterly Report template for AFAs. These consolidated reports are due to CPUC 45 days after the end of each quarter (February 15, May 15, August 15, November 15). The Consolidated Quarterly Reports shall be submitted for each geographic area in which an Access Provider received Access Fund moneys. AFAs shall require an Access Provider to affirm their ability to provide such data on the quarterly reporting schedule (30 days after the end of each quarter, giving AFAs 15 days to consolidate the report to the CPUC). The first reports shall be due to CPUC staff by November 15, 2027 for cycle 6. Reporting templates for Access Providers can be accessed [here](#).

1. **Number of WAVs in Operation both unique and non-unique (CSV)** – by quarter and aggregated by hour of the day and day of the week. “In operation” is defined when a WAV: (a) is available to receive a trip request in that quarter/hour/day or (b) has accepted a trip request in that quarter/hour/day.
2. **Number and percentage of WAV trips completed, requested, not accepted, cancelled by passenger, cancelled due to passenger no-show, cancelled by driver, cancelled within completed trips, cancelled within not completed trips, unique trips, and Census Tract of WAV requested and completed (CSV)** – by quarter and aggregated by hour of the day and day of the week.
3. **Completed WAV trip request response times⁴³ (CSV)** - in deciles, as well as broken out by Period A (time elapsed from when a trip is requested until the trip is accepted) and B (time elapsed from when a trip is accepted until the vehicle

⁴³ “Completed WAV trip” is defined as a WAV trip request that results in a passenger being dropped-off at the requested location. See CPUC Decision [D.20-03-007](#) at 20.

arrives).⁴⁴ Response time is the elapsed time between when a trip is requested and when the passenger is picked-up (Period A plus Period B). For example, the Access Provider shall report that 10 percent of all trip requests originating in a geographic area and quarter were fulfilled in X response time minutes, 20 percent were fulfilled in X response time minutes, etc. In addition, the Access Provider shall report that the Period A time was X minutes for 10 percent of completed trips, that the Period B time was X minutes for 10 percent of completed trips, etc. Accordingly, to verify the Access Provider's WAV response times, the Access Provider shall provide WAV trip response times in deciles, as well as Periods A and B in deciles, by quarter.

4. **Evidence of outreach (CSV and PDF)** - to publicize and promote available WAV services to disability communities, how the partnership promoted WAV services, and marketing or promotional materials of those activities.
5. **Certification of Driver Training (PDF)** – Certification that all WAV drivers operating on its platform have completed driver training on transporting peoples with disabilities within the past three years, including sensitivity training, passenger assistance techniques, accessibility equipment use, door-to-door service, and safety procedures.
6. **Report of WAV Driver Training Programs (CSV)** – List of driver training programs completed and number of WAV drivers that completed each training in that quarter.
7. **Certification of Inspection (PDF)** - that all WAVs operating on its platform have been inspected and approved to conform with the ADA Accessibility Guidelines for Transportation Vehicles⁴⁵ within the past year.
8. **Number of complaints (CSV)** - received related to WAV driver or WAV services, categorized as follows: securement issues, driving training, vehicle safety and comfort, Service animal issue, stranded passenger, pickup, drop off, and other.
9. **Funds Expended (CSV)** – See Appendix A: Eligible WAV Expenses.
10. **Contract Information (CSV)** – Identify the parties to the contract, the duration, the amount spent on the contract, and how the amount was determined.
11. **Safety Protocol Declaration Form** – Certify under penalty of perjury to comply with Safety Protocols.⁴⁶

[Selection/Continuation of Access Providers](#) AFAs are required to submit a self-assessment describing their program's progress, including its process to solicit Access Providers, including the type of Access Providers that apply for funding and the number of applicants who applied and were approved. AFAs' competitive solicitation process must be open and transparent and

⁴⁴ For a definition of Period A and B, see CPUC Decision [D.20-03-007](#) at 20.

⁴⁵ Title 49 Code of Federal Regulations, Chapter 38, Subpart B available at [Electronic Code of Federal Regulations \(eCFR\)](#).

⁴⁶ See [Decision 21-11-004](#) Ordering Paragraph 15. The template can be downloaded [here](#).

allow for new entrants each funding year; it does not preclude an entity that previously served as an Access Provider from continuing in the program.

In the report, AFAs shall also include the following:

- A website link (updated regularly) to include at minimum but not limited to the following information:
 - Information on SB 1376
 - Access Provider Application Process
 - Link to CPUC's Access for All Program website (www.cpuc.ca.gov/tncaccess/)
 - List of approved Access Providers
- An AFA point of contact must be included on the CPUC website

This report is due 90 days after the obligation of funds deadline to the Access Provider (due September 30). The first report shall be due to the CPUC September 30, 2027 for cycle 6.

Appendix A: Eligible WAV Expenses

Table 3: Eligible WAV Expenses

Eligible WAV Expenses Adopted in D.20-03-007
Vehicle Costs
Lease/Rental/Purchase Costs
Rental Subsidies for Driver
Inspections
Maintenance, Service & Warranty
Fuel Cost
Cleaning Supplies/Services
Other (Describe)
Partnership Costs
Transportation Service Partner Fees/Incentives and/or Management Fees
Vehicle Subsidies
Consultants/Legal
Other (Describe)
Marketplace Costs
Recruiting
Driver Onboarding
Training Costs
Driver Incentives
Promo Codes for WAV
Other (Describe)
Operational Costs
Marketing Costs
Technology Investments/Engineering Costs/Enhancements
Community Partnership/Engagement Costs
Rental Management
Pilot Management
Wages, Salaries and Benefits (non-maintenance personnel)
Other (Describe)
Other (Describe)⁴⁷

⁴⁷ For example, ride fare subsidies.

Appendix B: 2026 Funding Cycle Calendar (Cycle 6)

TNC Access For All Program	
Annual Calendar	
LAF A Program Schedule:	Due Date
LAF A Program Rules/NOFA/Supporting Documents available on Website	January 30, 2026
LAF A Application (Certification, Affidavit, Payee Data Record) due	April 1, 2026
CPUC awards funding to LAF A (anticipated at the 6/11 or 7/2, 2026 CPUC voting meeting)	July 1, 2026
LAF A submits Consent Form and Board Resolution (15 days after approval of CPUC Resolution)	July 8, 2026
CPUC distributes funding to LAF A	September 30, 2026
Access Provider Implementation:	
Select, contract with and obligate funds to Access Providers (AP)	July 1, 2027
Liquidation of 2026 Access Fund moneys to AP	June 30, 2028
Reporting Schedule*:	
Report to CPUC administrative costs, progress of engagement with disability communities and Progress of Access Provider Solicitation (45 days end of each quarter)	November 15, 2026 February 15, 2027 May 15, 2027 August 15, 2027
Program progress report and self-assessment (Annually)	September 30, 2027
Report to CPUC unobligated funds (Annually)	
Process and outcome of solicitation of Access Providers and AFA information (Annually)	
Q1 AP Q1 FY26/27 report due to AFA (30 days after end of each quarter)	October 30, 2027
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	November 15, 2027
Q1 FY26/27 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q2 AP Q2 FY26/27 report due to AFA (30 days after end of each quarter)	January 30, 2028
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	February 15, 2028
Q2 FY26/27 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q3 AP Q3 FY26/27 report due to AFA (30 days after end of each quarter)	April 30, 2028
Report to CPUC administrative costs, progress of engagement with disability communities and Access Provider Solicitation (45 days end of each quarter)	May 15, 2028
Q3 FY26/27 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q4 AP Q4 FY26/27 report due to AFA (30 days after end of each quarter)	July 30, 2028
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	August 15, 2028
Q4 FY26/27 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	

* Reports must be submitted via email to tncaccess@cpuc.ca.gov

Appendix C: 2025 Funding Cycle Calendar (Cycle 5)

TNC Access For All Program	
Annual Calendar	
LAFAs Program Schedule:	Due Date
LAFAs Program Rules/NOFA/Supporting Documents available on Website	January 30, 2025
LAFAs Application (Certification, Affidavit, Payee Data Record) due	April 1, 2025
CPUC awards funding to LAFAs (anticipated at the June 26, 2025 CPUC voting meeting)	July 1, 2025
LAFAs submits Consent Form and Board Resolution (15 days after approval of CPUC Resolution)	July 8, 2025
CPUC distributes funding to LAFAs	September 30, 2025
Access Provider Implementation:	
Select, contract with and obligate funds to Access Providers (AP)	July 1, 2026
Liquidation of 2025 Access Fund moneys to AP	June 30, 2027
Reporting Schedule*:	
Report to CPUC administrative costs, progress of engagement with disability communities and Progress of Access Provider Solicitation (45 days end of each quarter)	November 15, 2025 February 15, 2026 May 15, 2026 August 15, 2026
Program progress report and self-assessment (Annually)	September 30, 2026
Report to CPUC unobligated funds (Annually)	
Process and outcome of solicitation of Access Providers and AFA information (Annually)	
Q1 AP Q1 FY25/26 report due to AFA (30 days after end of each quarter)	October 30, 2026
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	November 15, 2026
Q1 FY25/26 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q2 AP Q2 FY25/26 report due to AFA (30 days after end of each quarter)	January 30, 2027
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	February 15, 2027
Q2 FY25/26 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q3 AP Q3 FY25/26 report due to AFA (30 days after end of each quarter)	April 30, 2027
Report to CPUC administrative costs, progress of engagement with disability communities and Access Provider Solicitation (45 days end of each quarter)	May 15, 2027
Q3 FY25/26 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q4 AP Q4 FY25/26 report due to AFA (30 days after end of each quarter)	July 30, 2027
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	August 15, 2027
Q4 FY25/26 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	

* Reports must be submitted via email to tncaccess@cpuc.ca.gov

Appendix D: 2024 Funding Cycle Calendar (Cycle 4)

TNC Access For All Program	
Annual Calendar	
LAFA Program Schedule:	Due Date
LAFA Program Rules/NOFA/Supporting Documents available on Website	January 30, 2024
LAFA Application (Certification, Affidavit, Payee Data Record) due	April 1, 2024
CPUC awards funding to LAFA (anticipated at the June 20, 2024 CPUC voting meeting)	July 1, 2024
LAFA submits Consent Form and Board Resolution (15 days after approval of CPUC Resolution)	July 8, 2024
CPUC distributes funding to LAFA	September 30, 2024
Access Provider Implementation:	
Select, contract with and obligate funds to Access Providers (AP)	July 1, 2025
Liquidation of 2024 Access Fund moneys to AP	June 30, 2026
Reporting Schedule*:	
Report to CPUC administrative costs, progress of engagement with disability communities and Progress of Access Provider Solicitation (45 days end of each quarter)	November 15, 2024 February 15, 2025 May 15, 2025 August 15, 2025
Program progress report and self-assessment (Annually)	September 30, 2025
Report to CPUC unobligated funds (Annually)	
Process and outcome of solicitation of Access Providers and AFA information (Annually)	
Q1 AP Q1 FY24/25 report due to AFA (30 days after end of each quarter)	October 30, 2025
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	November 15, 2025
Q1 FY24/25 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q2 AP Q2 FY24/25 report due to AFA (30 days after end of each quarter)	January 30, 2026
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	February 15, 2026
Q2 FY24/25 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q3 AP Q3 FY24/25 report due to AFA (30 days after end of each quarter)	April 30, 2026
Report to CPUC administrative costs, progress of engagement with disability communities and Access Provider Solicitation (45 days end of each quarter)	May 15, 2026
Q3 FY24/25 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q4 AP Q4 FY24/25 report due to AFA (30 days after end of each quarter)	July 30, 2026
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	August 15, 2026
Q4 FY24/25 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	

* Reports must be submitted via email to tncaccess@cpuc.ca.gov

Appendix E: 2023 Funding Year Calendar (Cycle 3)

TNC Access For All Program	
Annual Calendar	
LAFa Program Schedule:	Due Date
LAFa Program Rules/NOFA/Supporting Documents available on Website	March 10, 2023
LAFa Application (Certification, Affidavit, Payee Data Record) due	April 1, 2023
CPUC awards funding to LAFa (anticipated at the June 23, 2023 CPUC voting meeting)	July 1, 2023
LAFa submits Consent Form and Board Resolution (15 days after approval of CPUC Resolution)	July 8, 2023
CPUC distributes funding to LAFa	September 30, 2023
Access Provider Implementation:	
Select, contract with and obligate funds to Access Providers	July 1, 2024
Liquidation of 2023 Access Fund moneys to Access Providers	June 30, 2025
Reporting Schedule*:	
Report to CPUC administrative costs, progress of engagement with disability communities and Progress of Access Provider Solicitation (45 days end of each quarter)	November 15, 2023 February 15, 2024 May 15, 2024 August 15, 2024
Program progress report and self-assessment (Annually)	September 30, 2024
Report to CPUC unobligated funds (Annually)	
Process and outcome of solicitation of Access Providers and AFA information (Annually)	
Q3 Access Provider Q3 2024 report due to AFA (30 days after end of each quarter)	October 30, 2024
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	November 15, 2024
Q3 2024 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q4 Access Provider Q4 2024 report due to AFA (30 days after end of each quarter)	January 30, 2025
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	February 15, 2025
Q4 2024 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q1 Access Provider Q1 2025 report due to AFA (30 days after end of each quarter)	April 30, 2025
Report to CPUC administrative costs, progress of engagement with disability communities and Access Provider Solicitation (45 days end of each quarter)	May 15, 2025
Q1 2025 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	
Q2 Access Provider Q2 2025 report due to AFA (30 days after end of each quarter)	July 30, 2025
Report to CPUC administrative costs, progress of engagement with disability communities, and Access Provider Solicitation (45 days end of each quarter)	August 15, 2025
Q2 2025 Consolidated report due to CPUC (45 days end of each quarter)	
Progress and amount of Access Funds used by APs (Quarterly)	

* Reports must be submitted via email to tncaccess@cpuc.ca.gov

