505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3298



June 17, 2021

Annette Tran Lyft, Inc. 185 Berry Street, Suite 5000 San Francisco, CA 94107

Subject: TNC Access for All Advice Letter AL 6

Dear Ms. Tran,

Pursuant to Decision D.20-03-007, the Consumer Protection and Enforcement Division (CPED) of the California Public Utilities Commission has processed your recent Advice Letter (AL) filing and is returning an AL status certificate for your records. This status certificate indicates:

Advice Letter Number Name of Filer CPUC Corporate ID number of Filer Subject of AL Filing Date Filed Disposition of Filing (Approved, Rejected, Withdrawn, etc.) Amount of Approved Offsets by County Effective Date of Filing

CPED received protests against supplemental AL 6 from San Francisco (SFMTA, SFCTA, SFMOD) and Disability Advocates on February 4, 2021. No replies were received to the protest.

Please review your advice letter filing with the information contained in the attached AL status certificate and the Appendix for a description of the AL, protest, and staff's disposition. If you have any questions on this matter please contact CPED Staff via email at <u>tncaccess@cpuc.ca.gov</u>.

Sincerely,

Douglas Ato

Douglas Ito Director, Consumer Protection and Enforcement Division

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### **Advice Letter Status Certificate**

Status of Advice Letter 6 As of June 7, 2021

Lyft, Inc. TCP 32513 Attention: Annette Tran 185 Berry Street, Suite 5000 San Francisco, CA 94107

Advice Letter Subject: **Offset for Q4 2020 in compliance with Decision 20-03-007** Division Assigned: Consumer Protection and Enforcement Date Filed: January 15, 2021

Disposition:	Approved
Effective Date:	June 7, 2021
Approved Offsets:	

COUNTY	APPROVED OFFSET AMOUNTS
LOS ANGELES	\$651,358.37
SAN FRANCISCO	\$0
TOTAL APPROVED	\$651,358.37

CPUC Contact Information: <a href="mailto:tncaccess@cpuc.ca.gov">tncaccess@cpuc.ca.gov</a>

TNC Contact Information: Annette Tran atran@lyft.com

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### **Appendix: Staff Review and Disposition**

#### **Background**

In accordance with D.20-03-007, Lyft, Inc. (Lyft) filed advice letter (AL) 6 on January 15, 2021 to request offsets against quarterly Access Fund payments for amounts it spent during the Fourth Quarter (Q4) of 2020 to improve wheelchair accessible vehicle (WAV) service. On February 4, 2021, the Disability Advocates<sup>1</sup> and San Francisco<sup>2</sup> filed separate protests.

To qualify for an offset in a geographic area in the fourth quarter of 2020, D.20-03-007 requires a Transportation Network Company (TNC) to provide data and information in its quarterly advice letter filing to demonstrate fulfillment of the following evaluation criteria: 1) presence and availability of WAVs, (2) improved level of service, (3) outreach efforts, (4) accounting of funds expended, (5) training and inspections, and (6) complaints related to WAV service. Table 1 below summarizes the required data and information that the TNC must provide to demonstrate fulfillment of the evaluation criteria:

Evaluation Criteria	Must Demonstrate	Qualifying Standard
1. Presence and availability of WAVs	(a) the number of WAVs in operation - by quarter and aggregated by hour of the day and day of the week, and (b) the number and percentage of WAV trips completed, not accepted, cancelled by passenger, cancelled due to passenger no-show, and cancelled by driver – by quarter and aggregated by hour of the day and day of the week	None. Satisfied by submitting the relevant data.
2. Improved level of	Either the Level 1 (50%) or Level 2 (75%) Offset Time	Offset Time
service	Standard for a quarter in a geographic area, and	Standard <sup>3</sup> (see
	demonstrated improvement over the prior quarter's performance	Table 2)
3. Efforts to	Evidence of outreach efforts such as a list of partners	None. Satisfied by
publicize and	from disability communities, how the partnership	submitting the
promote available	promoted WAV services, and marketing or promotional	relevant data.
WAV services	materials of those activities	

Table 1: Criteria for Evaluating Offsets

<sup>&</sup>lt;sup>1</sup> Disability Rights California, Disability Rights Education & Defense Fund, and the Center for Accessible Technology

<sup>&</sup>lt;sup>2</sup> San Francisco Municipal Transportation Agency, San Francisco County Transportation Authority and San Francisco Mayor's Office on Disability

<sup>&</sup>lt;sup>3</sup> D.20-03-007, Ordering Paragraphs 2 and 3

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Evaluation Criteria	Must Demonstrate	Qualifying Standard
4. Full accounting of funds expended	Qualifying offset expenses are: (a) reasonable, legitimate costs that improve a TNC's WAV service, and (b) incurred in the quarter for which a TNC requests an offset, and (c) on the list of eligible expenses <sup>4</sup> attached as Appendix A	None. Satisfied by submitting the relevant data.
5. Training and inspections	<ul> <li>(a) certification of WAV driver training completion within the past 3 years,<sup>5</sup></li> <li>(2) WAV driver training programs used per geographic area, and the number of WAV drivers that completed WAV training in that quarter, and</li> <li>(3) Certification of WAV inspection and approval<sup>6</sup></li> </ul>	None. Satisfied by submitting the relevant data.
6. Reporting complaints	(a) number of complaints related to WAV drivers or services – by quarter and geographic area, and broken out by category <sup>7</sup>	None. Satisfied by submitting the relevant data.

As described in Table 1, the Commission adopted a specific qualifying standard for evaluating improved level of service in D.20-03-007 (see Table 2 below), but did not set qualifying standards for the five other evaluation criteria. As long as a TNC demonstrates that it satisfied the Offset Time Standard for improved level of service and submitted all the required data showing WAV presence and availability, outreach efforts, accounting of expended funds, training and inspections, and complaints related to WAV service, then it is eligible to receive offsets and its advice letter shall be approved.

<sup>&</sup>lt;sup>4</sup> D.20-03-007, Appendix A

<sup>&</sup>lt;sup>5</sup> Must include: sensitivity training, passenger assistance techniques, accessibility equipment use, door-to-door service, and safety procedures.

<sup>&</sup>lt;sup>6</sup> Should state that WAVs conform with the Americans with Disabilities Act Accessibility Specifications for Transportation Vehicles within the past year.

<sup>&</sup>lt;sup>7</sup> Categories include: securement issue, driving training, vehicle safety and comfort, service animal issue, stranded passenger, and others.

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Table 2: Interim WAV Response Times and Offset Time Standard

Geographic Area/County	Level 1 – WAV Response Time (mins)	Level 2 - 2x WAV Response Time (mins)
San Francisco	15	30
San Diego, Santa Clara, Alameda, Sacramento, Contra Costa, Ventura, San Joaquin, Stanislaus, Santa Barbara, Solano, San Luis Obispo, Santa Cruz, Shasta, Imperial, Madera Los Angeles, Orange County, San Mateo	25	50
Riverside, San Bernardino, Fresno, Kern, Sonoma, Tulare, Monterey, Placer, Merced, Marin, Butte, Yolo, El Dorado, Napa, Humboldt, Kings, Nevada, Sutter, Mendocino, Yuba, Lake, Tehama, San Benito, Tuolumne, Calaveras, Siskiyou, Amador, Glenn, Del Norte, Lassen, Colusa, Plumas, Inyo, Mariposa, Mono, Trinity, Modoc, Sierra, Alpine	30	60

Offset Time Standard	Offset Service	Offset Service
April 2020 until subsequent Commission decision	50%	75%

#### Protests to AL 6

On February 4, 2021, the Disability Advocates and San Francisco filed separate protests against Lyft's AL 6. The Disability Advocates' protest is based on the grounds that the relief requested would violate statute or Commission order or is not authorized by the statute or Commission order on which the regulated entity relies. San Francisco's protest is based on the grounds that the relief requested is unjust and unreasonable.

Specifically, both Disability Advocates and San Francisco argued that Lyft has failed to demonstrate (1) presence and availability of WAVs, (2) outreach efforts to promote its WAV service, and (3) full accounting of funds expended as required under SB 1376. Therefore, it argues, the offset requested by Lyft is not authorized by the statute and must be disallowed.

#### **Discussion and Disposition of AL 6**

Lyft's AL 6 requested offsets in Q4 2020 under Level 2 criteria totaling \$651,358.37 for the County of Los Angeles. Table 3 and Table 4 below show Q4 2020 response times and Offset Time Standards reported in each geographic area where Lyft is requesting offsets. As the data show, Lyft's response time in Q4 2020 in LA county is less than the response time for the selected standard. In addition, consistent with D.20-03-007 Ordering Paragraph 3 and 4, the

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Offset Time Standards improved from the prior quarter. Therefore, Lyft has demonstrated improved level of service as required.

For the other evaluation criteria, Lyft submitted all the required data and information for WAV presence and availability, outreach efforts, full accounting of funds expended, complaints related to WAV service, and training and inspections. Lyft is in compliance with all the offset eligibility requirements under D.20-03-007. Therefore, Lyft's AL 6 is approved, effective June 7, 2021.

Table 3: Lyft's Level 1 and 2 Response Times by County (minutes)

	Benchmark		Q4 2020		Within
County	Level	Level	Level	Level 2	Benchmark?
	1	2	1	Leverz	Benefinarki
LOS ANGELES	25	50		26.68-30.97	Yes (Level 2)

Table 4: Lyft's Level 1 and 2 Offset Time Standard by County (percent)

Country	Q3 2020		Q4 2020		Improvement	
County	Level 1	Level 2	Level 1	Level 2	Improvement	
LOS ANGELES		96.32		96.83	Yes (Level 2)	

As stated in Section 5.1 under General Order 96-B, "the advice letter process provides a quick and simplified review of the types of utility requests that are expected neither to be controversial nor to raise important policy questions." Furthermore, Section 7.4.2 provides that "a protest may not rely on policy objections to an advice letter where the relief requested in the advice letter follows rules or directions established by statute or Commission order applicable to the utility." Thus, the advice letter process is not the appropriate venue to address the policy objections raised in the protests by the Disability Advocates and San Francisco. The issues raised by the protestants should be addressed within the R.19-02-012 proceeding.